# 2023 ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2023



PREPARED BY: DEPARTMENT OF MANAGEMENT & BUDGET BRIAN J. LEFLER, CHIEF FINANCIAL OFFICER

# Oakland County, Michigan

# Contents

Introductory Section	
Letter of Transmittal	i-xii
GFOA Certificate of Achievement	xiii
Organization Chart	xiv
List of Principal Officials	XV
Financial Section	
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-18
Basic Financial Statements	
Government-wide Financial Statements: Statement of Net Position Statement of Activities	19 20-21
Fund Financial Statements: Governmental Funds: Balance Sheet Reconciliation of the Balance Sheet to the Statement of Net Position Statement of Revenues, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities	22 23 24 25
Proprietary Funds: Statement of Net Position Statement of Revenue, Expenses, and Changes in Net Position Statement of Cash Flows	26-27 28-29 30-31
Fiduciary Funds: Statement of Fiduciary Net Position Statement of Changes in Fiduciary Net Position	32 33
Component Units: Statement of Net Position Statement of Activities	34 35-36
Notes to Financial Statements	37-92

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# Oakland County, Michigan

# Contents (Continued)

Required Supplementary Information	93
Schedule of Changes in the Net Pension Liability and Related Ratios Schedule of Pension Contributions Schedule of Pension Investment Returns Schedule of Changes in the Net OPEB Asset and Related Ratios Schedule of OPEB Contributions Schedule of OPEB Investment Returns Budgetary Comparison Schedule - General Fund Budgetary Comparison Schedule - Major Special Revenue Fund Notes to Required Supplementary Information	94-95 96 97 98 99 100 101-106 107 108-109
Other Supplementary Information	110
Nonmajor Governmental Funds: Fund Descriptions Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Budgetary Comparison Schedule - Nonmajor Special Revenue Funds	111-115 116-119 120-123 124-126
Internal Service Funds: Fund Descriptions Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows	127 128-129 130-131 132-133
Nonmajor Enterprise Funds: Fund Descriptions Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows	134 135-136 137-138 139-140
Fiduciary Funds: Fund Descriptions Combining Statement of Fiduciary Net Position Combining Statement of Changes in Fiduciary Net Position	141-142 143-144 145-146
Component Unit - Drainage Districts: Statement of Net Position and Governmental Funds Balance Sheet Statement of Activities and Governmental Funds Revenues, Expenditures, and Changes in	147
Fund Balance	148

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# Oakland County, Michigan

# Contents (Continued)

Statistical Section	149
Description of the Statistical Section	150
Financial Trend Information Net Position by Component Changes in Net Position Fund Balances, Governmental Funds Changes in Fund Balances, Governmental Funds	151-152 153-158 159-160 161-164
<b>Revenue Capacity Information</b> Taxable Value and Estimated Actual Value of Taxable Property Direct and Overlapping Property Tax Rates Principal Tax Payers County Operating Property Tax Levies and Collections	165 166 167 168
Debt Capacity Information Ratios of General Bonded Debt Outstanding Net County Direct and Overlapping Debt Legal Debt Margin	169 170 171
<b>Demographic and Economic Information</b> Demographic and Economic Statistics Principal Employers	172 173
Operating Information County Employees by Function/Program Operating Indicators by Function/Program Capital Asset Statistics by Function/Program Building Authority Data	174 175 176 177-178

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March 25, 2024

To the Oakland County Board of Commissioners and Citizens of Oakland County

State law requires that all general-purpose local governments publish, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards (GAAS) by a firm of licensed certified public accountants. Pursuant to those requirements, we hereby issue the Annual Comprehensive Financial Report (ACFR) of Oakland County, Michigan for the fiscal year ended September 30, 2023.

This ACFR consists of management's representations concerning the finances of Oakland County. Consequently, management assumes full responsibility for the completeness and reliability of the financial information presented in this report. To provide a reasonable basis for making these representations, the management of Oakland County has established a comprehensive internal control framework designed to protect the government's assets from loss, theft, or misuse and to compile sufficient and reliable information for the preparation of Oakland County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, Oakland County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement. As management, we assert to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Oakland County's financial statements have been audited by Plante Moran, PLLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Oakland County for the fiscal year ended September 30, 2023 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall presentation of the financial statements. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that Oakland County's financial statements for the fiscal year ended September 30, 2023 are fairly presented in conformity with GAAP. The independent auditor's report is presented in the financial section of this report.

The independent audit of the financial statements of Oakland County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements

involving the administration of federal awards. Those reports are available in Oakland County's separately issued Single Audit Report dated as of September 30, 2023.

The Fiscal Year 2023 ACFR includes a Statement of Net Position and a Statement of Activities, which provides readers with the financial position of Oakland County, viewed as a single entity. In addition, the report provides a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). Oakland County's MD&A, which provides a detailed discussion of the County's fiscal year 2023 financial performance, can be found immediately following the report of the independent auditors. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

# **Profile of Oakland County**

Incorporated on March 28, 1820, Oakland County covers approximately 910 square miles in southeast Michigan, immediately north of the City of Detroit and Wayne County. The County has a population of 1,266,971 (2023 U.S. Census estimate) and the County seat is located in the City of Pontiac. Oakland County is home to a mix of urban and rural communities, encompassing 62 cities, villages, and townships, including 32 downtown areas and many scenic natural settings. The County ranks tenth (10<sup>th</sup>) in the nation among counties with populations between 900,000 and 1,600,000 based on five key economic measures as cited in a May 2023 report by University of Michigan economists. Oakland County enjoys a world class reputation due to its renowned business environment and a range of attributes that contribute to an excellent quality of life.

## Government Structure

Oakland County operates under the authority of Michigan Public Act 139 of 1973, the Optional Unified Form of County Government Act, approved by the electorate in 1974. An elected County Executive is responsible for the management of County affairs as specified under Public Act 139. Specific programs and services under the County Executive include public health, treatment and care of youth under court jurisdiction, emergency management/homeland security; community and economic development and planning, community corrections; airports; and a wide range of other services, such as Michigan State University Cooperative Extension, animal control, workforce development, veterans' services, and senior programs. All of these activities are supported by human resources, fiscal services, information technology, and other central administrative services.

The Treasurer, Clerk/Register of Deeds, Prosecutor, and Sheriff are offices established by the State's constitution. A Water Resources Commissioner was established as an elected position in 1909 and currently operates under Public Act 40 of 1956 (as amended), the Uniform Drain Code. These offices, including the County Executive, are elected countywide with four-year terms. The Treasurer is responsible for collection of delinquent taxes, settlements with local units, cash management, and investments. The Clerk/Register of Deeds is responsible for recording vital statistics and maintaining court records, Board of Commissioner proceedings, and documents affecting property ownership. The Sheriff and Prosecutor are responsible for law enforcement. The Water Resources Commissioner is responsible for construction and maintenance of drains, lake level controls, water supply systems, and sewer interceptors.

The Oakland County Courts consist of the Sixth Judicial Circuit (including Family Division), Probate, and 52nd District Courts. The Circuit Court, with 20 judges, has jurisdiction over criminal cases where the minimum penalty is over one year of incarceration, civil damage cases where the claim exceeds \$25,000, and domestic relation matters. The Probate Court, with four judges, is responsible for estates and mental health matters. The 52nd District Court, with ten judges, has jurisdiction over misdemeanors, ordinance and charter violations, civil cases under \$25,000, and preliminary examinations in felony cases.

In 2023, the Board of Commissioners is comprised of 19 members elected to two-year terms by their respective districts and serves as the legislative body responsible for establishing policy and appropriating funds. Beginning with the 2024 election, commissioners will be elected for four-year terms, concurrent with the countywide elected offices.

# Component Units

A three-member Road Commission, established under Michigan Public Act 283 of 1909 and appointed by the County's Board of Commissioners, is responsible for more than 2,700 miles of roads. Its budget of approximately \$193.1 million is funded principally by State-collected vehicle fuel and registration taxes under Public Act 51 of 1951. Other sources of funds are provided by federal, state, and local governments as well as proceeds from the sale of bonds. The Road Commission is not subject to the Board of Commissioners' appropriation process and, therefore, is reflected as a discretely presented component unit in the County's ACFR, as required by the Governmental Accounting Standards Board (GASB) Statement Number 14, *The Financial Reporting Entity*, as amended by Statement Number 39, *Determining Whether Certain Organizations are Component Units*, Statement Number 61, *The Financial Reporting Entity: Omnibus*, and Statement Number 80, *Blending Requirements for Certain Component Units*.

A three-member Drain Board was established pursuant to Michigan Public Act 40 of 1956, and consists of the Oakland County Water Resources Commissioner, the Chairperson of the County Board of Commissioners, and the Chairperson of the County Board of Commissioners' Finance Committee. This board is responsible for the construction and maintenance of drainage districts created under Chapter 20 of Act 40, funding for which is provided by assessments against the benefiting municipalities. Debt issued is backed by the full faith and credit of Oakland County.

A ten-member commission, appointed by the Board of Commissioners, is responsible for Parks and Recreation, which acquires and develops County parks. Currently, Parks and Recreation maintains and operates 14 parks that provide camping, golf, swimming, an off-road vehicle park, and a variety of other recreational activities, as well as a local Farmers Market. Parks and Recreation is supported, in part, by a separately voted tax levy, subject to annual tax limitation adjustments pursuant to the Michigan constitution (tax year 2023 rate was 0.3431 mills). Parks and Recreation's activity is blended into the County's ACFR due to the specific agency relationship established by State statute, as required by GASB Statements Number 14, Number 39, Number 61, and Number 80.

# County Budget

Oakland County maintains a focus on long-term financial planning. The County operates under a three-

year rolling budget, which allows for continuous planning. Such a process allows the County to anticipate financial challenges and take appropriate timely management action in response to major budgetary fluctuations.

Under the provisions of the State of Michigan's Uniform Budget Act for Local Units of Government (Public Act 621 of 1978 as amended by Public Act 493 of 2000), the Triennial Budget and General Appropriations Act (GAA) serves as the foundation for Oakland County's financial planning and control; this covers the County's fiscal year of October 1 through September 30. The County Executive is required to submit a proposed budget and recommended GAA to the Board of Commissioners no later than 90 days prior to the beginning of the next fiscal year (July 1). The Board of Commissioners is required to hold public hearings on the proposed budget and adopt the final budget and GAA for the ensuing fiscal year no later than September 30, the close of the current fiscal year.

The appropriated budget is prepared by fund (e.g., General Fund), function (e.g., Administration of Justice), and department (e.g., Circuit Court). Control categories are established at the department level for Personnel Expenditures (salaries, overtime, and fringe benefits), Operating Expenditures (contractual services and commodities), and Internal Support Expenditures (Internal Service charges for information technology, building space, motor pool, etc.). Departments may exceed individual line-item appropriations (e.g., professional services, office supplies, etc.) within the aforementioned categories provided the Control Category is not overspent. Budget amendments providing additional spending authorization can only be adopted through action of the Board of Commissioners, upon recommendation of the County Executive.

Although the appropriated budget is prepared on the fund/function/department basis, Oakland County's financial system also has the ability to budget and account by program cost center. The ability to budget and account for County activity by program is a valuable tool for policy makers to analyze and determine where to appropriate limited County resources in order to maximize their positive impact on County residents.

Budget-to-actual comparisons are provided in the Financial Section of this report for each individual governmental fund for which an appropriated annual budget has been adopted.

# **Economic Condition of Oakland County**

Oakland County is recognized as one of the most prosperous counties in the nation. In their May 2023 report, University of Michigan economists Gabriel Ehrlich and Donald Grimes reported that Oakland County ranks tenth overall when compared to other counties in the United States with populations between 900,000 and 1.6 million. Oakland County maintained its overall top ten ranking when analyzing the following factors: education (associate degree or higher), child poverty, median income, professional occupations, and high-income senior population.

While the COVID-19 pandemic certainly had an impact on Oakland County's economy, including its small businesses and workforce, the overall economic diversity, and solid fundamentals continue to position the County well for an economic recovery. This is attributed to Oakland County's educated workforce, high level of managerial and professional jobs, and the attractive standard of living with a solid foundation for economic prosperity in the future. In 2020, Oakland County received direct

iv

Coronavirus Aid, Relief, and Economic Security (CARES) Act funding of approximately \$219.4 million. And in 2021 and 2023, the County received a total of \$244.3 million in funding from American Rescue Plan ACT (ARPA) Coronavirus Local Fiscal Recovery Fund. This funding has aided in Oakland County's economic recovery and allows for longer-term investments to further strengthen the future well-being of the County's residents. According to the April 2023 report from the University of Michigan, Oakland County experienced a strong rebound from the COVID-19-driven recession of 2020. See more on the pandemic funding in the Major Initiatives section of this transmittal letter.

Oakland County's 2022 per capita personal income (PCPI) of \$84,850 was the highest among Michigan's 83 counties according to the U.S. Bureau of Economic Analysis' (BEA) most recent published data. The 2022 PCPI reflects an increase of 3.7 percent from 2021. Oakland County's per capita income also compares favorably to the national average (\$65,470) and the state average (\$57,038).

The 2023 market value of property in Oakland County is approximately \$195.4 billion, an increase of approximately \$15.9 billion from 2022 to 2023 (8.9%). The Taxable Value (TV), which is the calculation on which property tax revenue is based, increased 7.5%. This is the eleventh consecutive year of increase in property value. The budget assumptions referenced in the FY 2024 – FY 2026 adopted budget document includes an estimated 6.6% increase in taxable value as of December 31, 2023 (FY 2024 revenue); a 4.6% increase in taxable value as of December 31, 2024 (FY 2025 revenue); and an additional 4.2% increase in taxable value as of December 31, 2025 (FY 2026 revenue).

Oakland County's collective property values remain the highest of all 83 counties in Michigan and represents 16.8% of the state's total value (as compared to Oakland County's population representing approximately 12.6% of Michigan's total). The majority of Oakland County's taxable value is within the residential class of property, which is approximately 75.0% of the total property tax base. The average residential sale price of a home in Oakland County increased from \$348,988 in 2021 to \$365,237 in 2022 (affecting 2023 property tax assessment amounts), a 4.7% increase.

The average 2023 property tax rate is \$41.55 per thousand dollars of taxable value. The average property tax rate is distributed to the following taxing authorities:

Cities, Villages, Townships	
Local School Districts	
State Education Tax	
County Operating	
Intermediate School District	
Community College	
Parks & Recreation/Zoo/Art/Huron Clinton	
	100.00%

The County's general operating millage rate for the July 1, 2023 tax levy was 3.9686 mills and the FY 2024 budget assumed the same tax rate for the July 1, 2024 tax levy. The County has one of the lowest county tax rates in the State of Michigan.

# **Fiscal Policies**

Oakland County has established a number of financial policies to ensure that the business of the County is conducted in an effective and efficient manner. Some of these policies, such as those related to Debt Administration and Cash Management, affect the daily financial operations and thus the financial statements. The impacts of these policies are demonstrated in the financial statements themselves, as well as the notes accompanying the financial statements; particularly Note #3 (Deposits and Investments) and Note 7 - Long-Term Debt.

Other policies and practices, not as fully explained in the ensuing document, also impact the County's financial position in FY 2023 and thereafter include budgeting and forecasting practices, the capital improvement activities specifically associated with the Delinquent Tax Revolving Fund, and Pension and Other Post-Employment Benefit practices. These practices are summarized below.

# Budgeting and Forecasting

The County's focus on long-term financial planning is implemented in part through preparation and adoption of a triennial budget and five-year forecast. Not only is the budget adopted for the next three fiscal years, the triennial budget is considered a "rolling" budget in that when it is amended, the amendment always reflects the impact for both the remainder of the current fiscal year and the full impact on the next two fiscal years.

The County revised its fund balance policy with Miscellaneous Resolution #21301 adopted by the Board of Commissioners in July 2021. The previous fund balance policy had a minimum fund balance level of 20% of annual General Fund expenditures. The updated policy reflects a minimum fund balance level of 25% of annual on-going General Fund expenditures to protect the continuity of county services during an economic downturn, with clearer guidelines on the economic circumstances under which those funds can be appropriated, and another 5% of on-going annual expenditures for non-economic budget risks.

A second purpose for maintaining a sizeable fund balance is the need for additional cash flow reserves arising from Michigan Public Act 357 of 2004 that requires the County to collect property taxes in arrears. Under this State Act, counties levy property taxes in July of each calendar year, which is ten months after the beginning of Oakland County's fiscal year (October 1). Prior to enacting Public Act 357, the County levied property taxes in December, only three months after the beginning of the fiscal year. the General Fund balance allows the County to maintain its cash flow needs, despite the shift to a later levy date. However, the County will continue to monitor its cash flow needs and will take appropriate actions if short-term borrowing is needed to augment General Fund cash balances.

In accordance with Public Act 139 of 1973, the County Executive is required to report the current financial position of the County to the Board of Commissioners on a quarterly basis. These quarterly reports are prepared by the Fiscal Services Division of the Department of Management and Budget and presented to the Board of Commissioners' Finance Committee. The County Executive exceeds this requirement by not only reporting the current financial position of the County each quarter, but also providing a quarterly forecast of the projected financial condition of the County at the close of the current fiscal year. These reports include a comparison of the amended budget to the forecasted amounts and explanations for major variances. Any recommended budget amendments are presented with the

vi

forecast. This process means the budget remains current throughout the year and that actual expenditures are continually monitored, compared to the budget, and reported to the Board of Commissioners, helping to ensure that no department will overspend its budget at year-end.

The result of these practices is a balanced line-item County budget (adopted by the Board of Commissioners in September 2023) for fiscal years 2024, 2025, and 2026. The County also prepares a high-level five-year forecast that incorporates known revenue and expenditure impacts for the additional two years to further facilitate long-term financial planning.

Over the last several years, the County has worked to balance its annual adopted General Fund budget on a structural basis, rather than relying on expenditure and revenue favorability throughout the year to avoid drawing down fund balance over time. This goal has been achieved with the FY 2024 adopted County budget, which eliminates the planned use of fund balance for ongoing county operations, funding those ongoing operations strictly through the County's annual operating millage and other ongoing revenue sources.

# Capital Improvement Program and the Delinquent Tax Revolving Fund – Fiscal Responsibility Plan

The Delinquent Tax Revolving Fund (DTRF) was established in 1974 to help stabilize local revenues by paying the local taxing units 100% of their respective shares of delinquent ad valorem real property taxes in anticipation of the collection of those taxes by the County Treasurer. When needed, the County funds the DTRF by borrowing money and issuing revolving fund notes when needed. Payment of the notes is made from the proceeds of delinquent tax collections. State law provides that once the notes are paid in full, any surplus in the fund may be transferred to the County General Fund by appropriate action of the Board of Commissioners. Oakland County's DTRF has consistently provided its local units of government with a stable revenue stream while also generating a surplus. Responsible use of this surplus is the purpose of the Fiscal Responsibility Plan. The Fiscal Responsibility Plan, contained in the annual GAA, provides clear guidance regarding the conditions and functions for which surplus DTRF funds may be used.

The purpose of the DTRF is to regularly pay local taxing units within the County 100% of their respective share of delinquent ad valorem real property taxes prior to the collection of those taxes by the County Treasurer. The policy, therefore, is to maintain a sufficient corpus in the DTRF to meet this primary purpose and only then to prudently utilize any surplus in excess of this baseline amount for other County purposes.

Oakland County's Fiscal Responsibility Plan directs that any appropriations from unrestricted DTRF funds, except penalties and investment interest, are limited to one-time and/or limited purpose expenditures. Further, the use of these funds for one-time and/or limited purpose expenditures requires a minimum two-thirds approval by the Board of Commissioners. As a result of Oakland County's DTRF utilization policy, the corpus of the DTRF continues to be available not only to protect the revenue stream for the local units of government but also to generate interest earnings that, prudently managed, can be utilized in lieu of new taxes as a funding source for necessary capital projects.

The net position of the DTRF as of September 30, 2023, totaled approximately \$209.8 million. The

DTRF is well positioned to guarantee timely payments to local units of government and to pay outstanding notes on delinquent taxes. The County has leveraged available unrestricted assets by using the DTRF to cover debt service on certain major Board-approved capital projects that house essential public services. Three major building projects were initiated in the early 2000's for which debt service was covered by the DTRF. The debt for the two of the projects has now been fully paid off, with \$1.3 million per year in debt service remaining for the third project. That debt service will be fully paid off after FY 2024 Additionally, in November 2015 the County issued debt of approximately \$15.5 million to construct the Oakland County Animal Shelter and Pet Adoption Center. The animal shelter facility was fully operational in late 2017. The General Fund has covered the debt service for the first seven years by transferring \$7.0 million in FY 2016 and another \$1.7 million in FY 2018 from the General Fund to a separate debt service fund. It is not expected that the DTRF will need to cover the animal control facility debt service until late 2025.

Even using the DTRF to support these capital initiatives, the fund's net position is still more than sufficient to meet all the fund commitments. As a result, the County has used a portion of the DTRF equity (the amount higher than required to meet funding commitments) to support General Fund / General Purpose operations. Historically, prudent stewardship of the Fund has enabled the County to draw annually from the DTRF to support General Fund/General Purpose operations. The five-year forecast anticipates the continuation of annual transfers from the DTRF to support General Fund/General Purpose operations in the amount of \$5.0 million annually for FY 2024 through FY 2027.

# Pension and Other Postemployment Benefits

Oakland County has established two retirement plans for its employees. The first plan is the Defined Benefit Pension Program, referred to as the County's Public Employees' Retirement System (PERS). The second plan is the Defined Contribution Pension Program, referred to as the Oakland Performance Retirement System (OPRS), which qualifies under Internal Revenue Code Section 401(a).

Individuals employed on or before July 1, 1994 had a choice to belong either to the PERS or the OPRS. All eligible individuals employed since July 1, 1994 have been enrolled in the OPRS. Due to the voluntary shifting of 1,126 employees from the PERS to OPRS, and the fact that all newly hired employees participate in the OPRS, the OPRS has substantially reduced County financial risk.

The County has implemented benefit changes that will limit the growth of the cost of Other Post-Employment Benefits (OPEB) in the future. Rather than receiving a specific level of health care insurance when they retire from County service, employees hired after January 1, 2006, are enrolled in a "Retirement Health Savings Plan" (RHS). Under the RHS, for non-represented employees and most represented employees, the County contributes \$1,950 annually (\$75 per pay) to each employee's retirement health savings account (\$3,250 annually for the two bargaining units representing Sheriff's Office personnel). Upon leaving County service, the employee is entitled to the vested funds the County contributed based upon their length of service.

In 2014, the Board of Commissioners approved Miscellaneous Resolution #14005 that provided a onetime window which allowed certain eligible employees to voluntarily and irrevocably convert from the defined benefit VEBA Plan to the defined contribution RHS Plan. The "buy out" provided a lump sum deposit equivalent to \$2,000 per year for each year of eligible service. The resolution also lowered the

viii

longevity requirements for the graduated vesting schedule with the RHS Plan. The previous vesting schedule allowed for a partial benefit (60%) provided after 15 years of service with full benefit provided after 25 years of service. The revised vesting schedule allows for partial vesting after 6 years of employment with employees becoming fully vested in the RHS Plan after 10 years of County service. Once the employee separates employment and receives the vested cash benefit, the County's financial obligations ends.

Employees hired prior to January 1, 2006, qualify for participation in the County's Voluntary Employees' Benefit Association (VEBA). The VEBA is an irrevocable trust fund; assets from this fund can only be used to pay retiree health care cost. Using this vehicle, Oakland County has been able to fully fund its OPEB obligation.

In July 2007 the County issued \$557.0 million in Trust Certificates of Participation (COPs). COPs are taxable debt, which were issued over a period of 20 years at a 6.23% interest rate. Subsequent to the issuance of the 2007 COPs, new legislation was adopted by the State of Michigan (Public Act 329 effective October 9, 2012) that allowed local units of government to issue limited taxable general obligation bond to fund OPEB obligations. On September 27, 2013, Oakland County issued private placement debt of \$350.0 million in securities and used \$72.1 million from available assets in the Interim Retiree Medical Care Benefits Trust (IRMBT) and VEBA in order to refinance the outstanding \$422.1 million 2007 COPs debt. The \$350.0 million in securities were sold in two series; \$316.0 million was placed with Bank of America/Merrill Lynch, which was chosen as the Senior Underwriter in a competitive bid process, and \$34.0 million was placed with the COUNTY Treasurer as part of the County's investment portfolio which previously held a portion of the COPs. The refinancing reduced the annual debt interest rate from 6.23% to an all-inclusive interest rate of 3.80% over the remaining life of the debt with the obligation to be paid in full by April 2027. As a result, the annual debt service payment was reduced by an average of \$13.2 million per year and provides gross cumulative savings of \$171.1 million.

A more detailed discussion of Oakland County's pension and VEBA performance may be found in Notes #10, 11, 12, and 13, to the financial statements.

# **Major Initiatives**

As previously noted, the County has received \$244.3 million of federal funding from the ARPA Coronavirus Local Fiscal Recovery Fund. As of December 31, 2023, the County has allocated \$244.3 million for programs that address acute needs created by the COVID-19 pandemic for the county's residents and businesses, as well as one-time investments intended to transform the County's economic and support services for the County's residents.

Major investments funded through ARPA funds align with the County's strategic goals and include the following:

- \$39.9 million to provide additional mental health supports to county residents, support healthier food options, and renovate and construct an integrated health care clinic in Hazel Park.
- \$30.0 million to establish a Housing Trust Fund that will support the expansion of affordable

housing options in the County (the trust fund will also receive \$2.0 million per year from County funds), improve shelter capacity for individuals experiencing homelessness, provide grants for capital and other improvements at senior centers, and fund other neighborhood initiatives.

- \$12.1 million to provide out-of-school learning supports to K-12 students, fund Oakland80 career navigators to connect individuals with education and training opportunities for accessing quality, in-demand jobs, and other initiatives to help build a skilled and educated workforce and achieve the goal of 80 percent of Oakland County residents attaining a post-secondary certification or degree by 2030.
- \$30.3 million for projects to expand and improve access to park and recreation opportunities for residents in underserved areas of the county, participate in a project that will eventually bring sewer service in the northwest part of the county to replace aging septic systems, and provide grants to local units of government for planning costs associated with infrastructure projects.
- \$33.0 million to provide an additional 3-D printers to Oakland County small manufacturers, providing a needed Industry 4.0 capital infusion and alleviating supply chain issues; stand up a nonprofit organization to connect Oakland County's entrepreneurs and small business owners with the resources they need in order to be successful (Oakland THRIVE); and fund other initiatives designed to boost the county's economy and make it more inclusive.
- \$28.8 million to fund County costs created by the COVID-19 pandemic, address County IT needs delayed during the pandemic, and improve remote work and meetings for County employees.

On November 8, 2022, the voters of Oakland County approved a 10-year countywide millage to support and expand public transit services in the county. Levied at 0.95 mills, the millage was estimated to generate \$66 million in revenue in the first year. The millage replaces a previous millage that was levied in only a portion of communities within the county. Utilizing this millage revenue, the County has entered into contracts with four transit providers (Suburban Mobility Authority for Regional Transportation [SMART], Older Persons' Commission [OPC], North Oakland Transportation Authority [NOTA], and Western Oakland Transportation [WOTA]) to support continuation of existing transit services and begin initial service expansion, including new SMART service lines to the high-growth areas of Novi and Rochester. A Transit Division has been established in the County's Department of Economic Department to coordinate further service expansion, building toward a countywide transit system.

In addition to the county-level services Oakland County provides, many local communities contract with Oakland County for local services such as road patrol, police and fire dispatch services, real property assessing and personal property appraisals, animal control, information technology services, water and sewer services, and collection of delinquent taxes. The County continues to work to improve these services and ensure they are provided at an appropriate cost to local governments.

The County FY 2024 – FY 2026 budget, adopted by the Board of Commissioners in September 2023, includes a number of key priorities: the addition of state funding to stand up a public defender's office; the creation of an Older Adult Advocate position to coordinate and improve services the County provides to older residents; and the enhancement of funding to implement environmental sustainability

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and diversity, equity, and inclusion initiatives. As noted previously, the FY 2023 General Fund budget ends the practice of planning to use one-time fund balance to support ongoing County operations.

As noted in the accompanying financial statements, Oakland County's General Fund balance totaled \$236.1 million as of September 30, 2023. This level of fund balance equates to 42.4% of budgeted fiscal year 2024 General Fund/General Purpose ongoing expenditures. Of the \$236.1 million total equity amount \$0.9 million is considered non-spendable, \$234.2 million is assigned for various uses, see Note 9 – Fund Balance Constraints, for additional detail.

# Awards and Acknowledgements

The County continues to earn the highest bond rating achievable from Moody's Ratings (Aaa) and S&P Global Ratings (AAA).

In a credit opinion dated April 26, 2022 Moody's Ratings affirmed Oakland County's 'Aaa' status and stated:

The outlook is stable because the county's credit profile will remain consistent given its positive tax base trajectory, significant reserve cushion, as well as management's track record and commitment to complying with its budgetary and debt policies and practices. The federal stimulus will contribute to financial stability through the remainder of the current pandemic.

In a credit opinion dated April 27, 2022 S&P Global Ratings affirmed Oakland County's 'AAA' status and stated:

Oakland County's budgetary performance is strong, in our opinion. The adopted budgets for fiscal years 2023 through 2024 show balanced and break-even operating results. Historically the county used to adopt budgets that called for the use of reserves and then, in most years, outperformed the expectations. The current management team worked on improving this budgetary practice by focusing on balanced budgets from the beginning of the budgetary process and not just throughout the year.

Oakland County has retained their 'Aaa/AAA' bond ratings since 1998. Oakland County's 'Aaa/AAA' bond ratings allows the County to borrow at the lowest possible interest rate, saving County taxpayers millions of dollars in future costs.

Since the release of the credit opinions in FY 2022, neither rating agency has performed surveillance of the County. These credit opinions as well as other financial and statistical information is available under "Investor Relations" on the County's website.

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to Oakland County for its Annual Comprehensive Financial Report for the fiscal year ended September 30, 2022; this was the 32nd consecutive year Oakland County received this award. In order to be awarded the Certificate of Achievement, Oakland County is required to publish an easily readable and efficiently organized Annual

Comprehensive Financial Report. This report satisfied both generally accepted accounting principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

Furthermore, Oakland County is the proud recipient of the GFOA award for its Popular Annual Financial Report (PAFR). The fiscal year 2022 PAFR award was the County's 26th consecutive citation. The PAFR provides a condensed summary of the County's finances that is intended to be more accessible to county residents who are non-financial experts.

In closing, the preparation of the Annual Comprehensive Financial Report would not have been possible without the efficient and dedicated services of the entire staff of the Fiscal Services Division of the Department of Management and Budget. We would like to express our appreciation to all members of the division who assisted and contributed to the preparation of this report. The division shares credit with all Countywide elected officials, including the Sheriff, Prosecuting Attorney, Clerk/Register of Deeds, Treasurer, and Water Resources Commissioner, as well as the County Board of Commissioners and the members of the Circuit, Probate, and 52<sup>nd</sup> District Courts, for their continuing support in maintaining the highest standards of professionalism in the management of Oakland County's governmental finances.

Respectfully submitted,

David Coulter Oakland County Executive

Brian J. Leffer Chief Financial Officer

Sheryl H. Johnson Interim Deputy Chief Financial Officer

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Oakland County Michigan

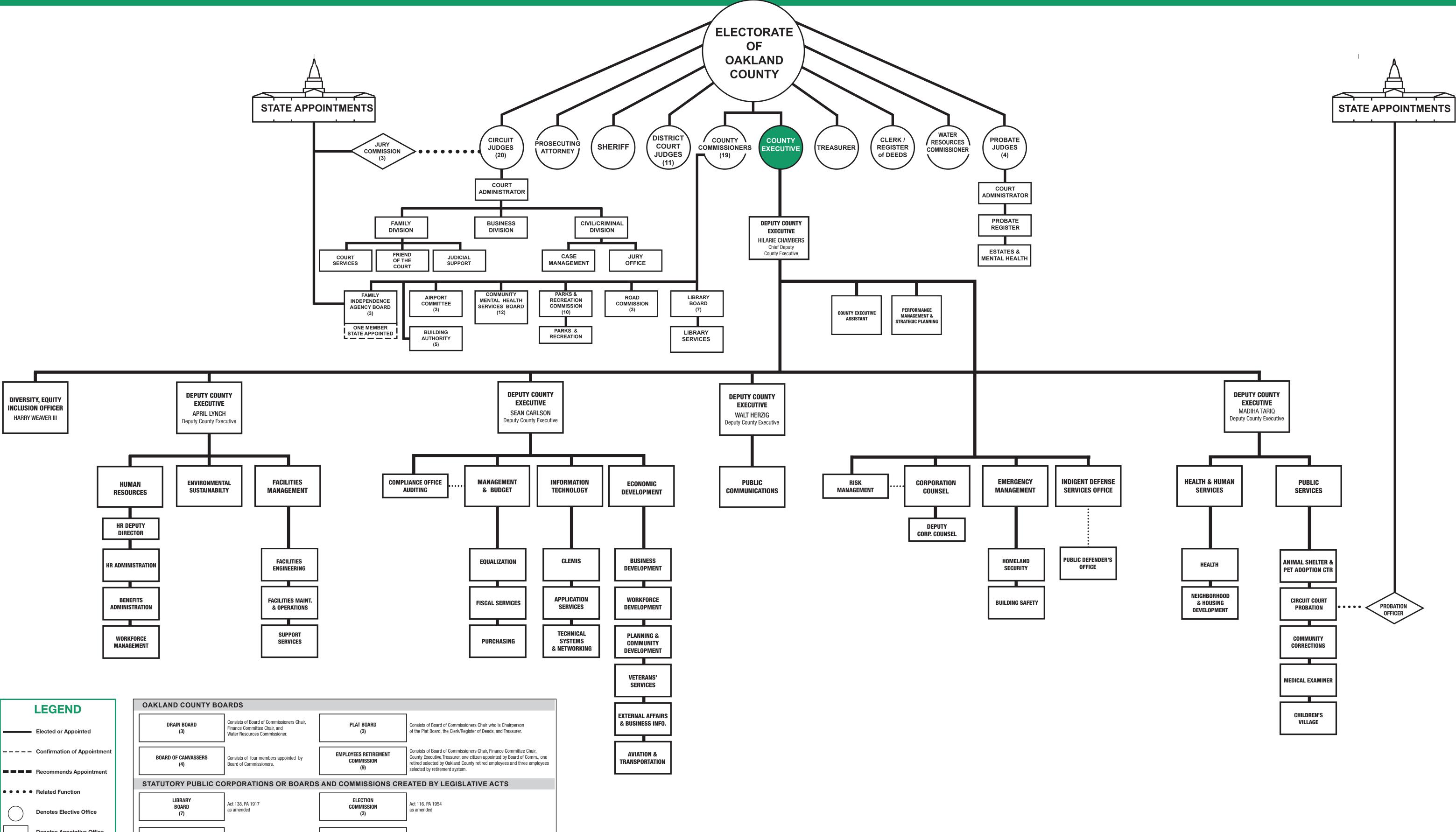
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2022

Christophen P. Morrill

Executive Director/CEO





LEGEND	OAKLAND COUNTY BO	ARDS		
Elected or Appointed	DRAIN BOARD (3)	Consists of Board of Commissioners Chair, Finance Committee Chair, and Water Resources Commissioner.	PLAT BOARD (3)	Consists of Board of Commissioners Chair who is Chairperson of the Plat Board, the Clerk/Register of Deeds, and Treasurer.
Confirmation of Appointment     Recommends Appointment	BOARD OF CANVASSERS (4)	Consists of four members appointed by Board of Commissioners.	EMPLOYEES RETIREMENT COMMISSION (9)	Consists of Board of Commissioners Chair, Finance Committee Ch County Executive, Treasurer, one citizen appointed by Board of Cor retired selected by Oakland County retired employees and three e selected by retirement system.
	STATUTORY PUBLIC CO	ORPORATIONS OR BOARDS	AND COMMISSIONS CRE	ATED BY LEGISLATIVE ACTS
	LIBRARY BOARD (7)	Act 138. PA 1917 as amended	ELECTION COMMISSION (3)	Act 116. PA 1954 as amended
Denotes Appointive Office Denotes State Appointments	CONCEALED WEAPONS LICENSING BOARD (3)	Act 372. PA 1927 as amended	BUILDING AUTHORITY (3)	Act 31. PA 1948 (Ex. Session) as amended

# OAKLAND COUNTY GOVERNMENT **ORGANIZATIONAL CHART**

#### **COUNTY EXECUTIVE**

#### David Coulter

#### **BOARD OF COMMISSIONERS**

Dave Woodward, Chairperson Marcia Gershenson, Vice-Chairperson

Charlie Cavell Yolanda S. Charles Michael J. Gingell Bob Hoffman Janet Jackson Karen Joliat Brenden Johnson Gary R. McGillivray Gwen Markham Christine A. Long Penny Luebs William Miller Dr. Ajay V. Raman Kristen D. Nelson Angela Powell Michael Spisz Philip J. Weipert

#### **OTHER ELECTED OFFICIALS**

Clerk/Register of Deeds Lisa Brown Treasurer Robert Wittenberg Water Resources Commissioner Jim Nash

Prosecuting Attorney Karen D. McDonald Sheriff Michael J. Bouchard

Chief Circuit Judge Jeffery S. Matis Chief Probate Judge Linda S. Hallmark Chief District Judge Joseph G. Fabrizio

# AIRPORT COMMITTEE

Gwen Markham Christine A. Long Penny Luebs Gary McGillivray Phillip Weipert J. David VanderVeen

#### **BUILDING AUTHORITY**

Eric McPherson, Chairperson Robert Wittenberg, Vice-Chairperson Jamele Hage, Secretary Emerson Devon Jackson David Coulter James Esshaki, Designee

#### PARKS AND RECREATION

Gary R. McGillivray, Chairperson J. David VanderVeen, Vice-Chairperson Ebony Bagley, Secretary Christine A. Long, Executive Committee Member Chris Ward, Director – Parks and Recreation

Yolanda S. Charles Amanda Herzog Andrea LaFontaine

Jim Nash

Nancy Quarles E. Lance Stokes

#### **ROAD COMMISSION**

#### Andrea LaLonde, Chairperson Nancy Quarles, Vice-Chairperson Eric D. Pherson, Commissioner

# **DRAIN BOARD**

Jim Nash, Water Resources Commissioner Dave Woodward, Board of Commissioners Chairperson Gwen Markham, Finance Committee Chairperson



Plante & Moran, PLLC 1098 Woodward Avenue Detroit, MI 48226-1906 Tel: 313.496.7200 Fax: 313.496.7201 plantemoran.com

#### **Independent Auditor's Report**

To the Board of Commissioners Oakland County, Michigan

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Oakland County, Michigan (the "County") as of and for the year ended September 30, 2023 and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2023 and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matters

As discussed in Note 20 to the financial statements, the 2022 basic financial statements have been restated to correct a misstatement. Our opinion is not modified with respect to this matter.

As discussed in Note 1 to the financial statements, during the current year, the County adopted the provisions of Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund statements and schedules, as identified in the table of contents, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory section and statistical section, as identified in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or whether the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Alente i Moran, PLLC

March 28, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The following is a discussion and analysis of Oakland County's (the County) financial performance, providing an overview of the activities for the fiscal year ended September 30, 2023. This analysis should be read in conjunction with the Transmittal Letter, beginning on page 1 of this report, and with the County's financial statements, which follow this section.

# FINANCIAL HIGHLIGHTS

# Government-Wide:

- In total, Oakland County's financial position increased by \$107.9 million or 6.2 percent during fiscal year 2023, increasing from \$1,740.1 million (as restated, see note 20) to \$1,848.0 million (excluding component units).
- Governmental activities net position increased by approximately \$87.8 million, increasing from \$1,003.0 million to \$1,090.7 million.
- Business-type activity net position increased \$20.1 million from \$737.1 million (as restated, see Note 20) to \$757.2 million.

# Fund Level:

- At the close of the fiscal year, the County's governmental funds reported combined ending fund balance of \$310.8 million, an overall increase of \$16.4 million from the fiscal year 2022 governmental funds combined ending fund balance.
- The General Fund balance increased by \$15.3 million from \$220.8 million at the end of fiscal year 2022 to \$236.1 million at the end of fiscal year 2023.
- At the close of the fiscal year, the County's proprietary funds reported a combined ending net position of \$1,303.1 million, consisting of \$757.2 million for the Enterprise Funds (a \$20.1 million increase from fiscal year 2022) and \$545.9 million for the Internal Service Funds (a \$28.2 million increase from fiscal year 2022).

# Capital and Long-term Debt Activities:

- The County's capital assets experienced a net increase of \$28.4 million during fiscal year 2023, which is attributed to a \$21.1 million in governmental activities and a net increase of \$7.3 million net increase in business type activities.
- The County reported no new general government debt nor business type debt during fiscal year 2023.
- The County's primary government bond and note obligations decreased by \$40.2 million during fiscal year 2023, which reflects \$8.9 million in payments related to Building Authority debt, \$28.6 million in payments related to Retirees Health Care bonds, and \$2.7 million in payments and refunding activity related to Water and Sewer debt.
- The County is \$9.3 *billion* below its authorized debt limit.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The annual financial report of the County consists of the following components: 1) Introductory Section which includes the *Transmittal Letter*; 2) Financial Section which includes the *Auditor's Report*, the *Management Discussion and Analysis*, the *Basic Financial Statements* (government-wide financial statements, fund financial statements, notes to the financial statements), *Required Supplementary Information* such as a budget to actual comparison for the General Fund, additional *Required Information* including combining financial statements for all non-major governmental funds, proprietary funds and fiduciary funds; and 3) Statistical Section which provides a ten (10) year history on specific data regarding the County.

# Government-wide Financial Statements (Reporting the County as a Whole)

The set of *basic financial statements* includes the Statement of Net Position and the Statement of Activities, which report information about the County as a whole and about its activities. Their purpose is to assist in answering the question: is the County, in its entirety, better or worse off as a result of this fiscal year's activities? These statements, which include all non-fiduciary assets and liabilities, are reported on the *accrual basis of accounting*, similar to a private business. Accrual accounting means revenues are accounted for when they are *earned*, and expenses are accounted for when an *obligation* is incurred; regardless of when the actual cash is received or disbursed.

The Statement of Net Position presents the entire County's assets and liabilities, recording the difference between the two as "net position." Over time, increases or decreases in net position measure whether the County's financial position is improving or declining.

The Statement of Activities presents information showing how the County's net position changed during fiscal year 2023. All changes in net position are reported based on the period for which the underlying events occur, regardless of the timing of related cash flows. Therefore, revenue and expenses are reported in these statements for some items that will only result in cash flows in future financial periods, such as uncollected taxes and earned but unused employee annual leave.

Both statements report the following activities:

- *Governmental Activities* Most of the County's basic services are reported under this category. Taxes, charges for services, and intergovernmental revenues primarily fund these services. Most of the County Executive departments, law enforcement, the courts, the Board of Commissioner operations, and other countywide elected official operations are reported under these activities.
- *Business-type Activities* These activities operate like private businesses. The County charges fees to recover the cost of the services provided. The Oakland County International Airport, Water and Sewer services, and the Parks and Recreation Fund operations are examples of these activities.
- *Discretely Presented Component Units* Component units are legally separate organizations for which the Board of Commissioners appoints a majority of the organization's policy board and there is a degree of financial accountability to the County. Two organizations are included as component units: the Road Commission for Oakland County and the Drainage Districts.

As stated previously, the government-wide statements report on an *accrual* basis of accounting. However, the governmental funds report on a *modified accrual basis*. Under modified accrual accounting, revenues are recognized when they are available to pay obligations of the fiscal period, expenditures are recognized when they are due and able to be paid from available resources.

Because of the different basis of accounting between the fund statements (described below) and the government-wide statements, a reconciliation between the two statement types is presented in the financial section. The following summarizes the impact of transitioning from modified accrual to full accrual accounting:

- Capital assets used in governmental activities (depreciation) are not reported on the governmental fund financial statements.
- Capital outlay spending results in capital assets on the government-wide statements, but is reported as expenditures on the governmental fund financial statements.
- Internal service funds are reported as governmental activities on the government-wide statements, but are reported as proprietary funds on the fund financial statements.
- Long-term contingencies, such as litigation, etc., appear as liabilities on the government-wide statements; however, they will not appear on the governmental fund financial statements unless current resources are used to pay a specific obligation.
- Bond proceeds are reported as liabilities on the government-wide statements, but are recorded as other financing sources on the governmental fund financial statements.

## Fund Financial Statements (Reporting the County's Major Funds)

The fund financial statements provide information on the County's significant (major) funds – not on the County as a whole. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the County uses to keep track of specific sources of funding and spending for a particular purpose. State law or policy requires some separate funds, such as the Child Care Fund; other funds are required by bond or grant agreements, such as the Friend of the Court Fund. Funds are also utilized to track specific operations, which include the internal services funds (e.g. Motor Pool, Fringe Benefits, Building and Liability Insurance, etc.) and enterprise funds (e.g. Airports and Parks and Recreation).

The *basic financial statements* only report major funds as defined by the GASB and the Michigan Department of Treasury. All other funds are classified as non-major funds. The County includes detailed information on its non-major funds in other sections of this report.

The County's funds are divided into three categories – governmental, proprietary, and fiduciary – and use different accounting approaches:

• Governmental Funds – Most of the County's basic services are reported in the governmental funds. The focus of these funds is how cash and other financial assets that can be readily converted to cash, flow in and out during the course of the fiscal year, and how the balances left at year-end are available for spending on future services. Consequently, the governmental fund statements provide a detailed *short-term* view that helps determine whether there are more or fewer financial resources that may be expended in the near future to finance the County'sprograms. These funds are reported using the *modified accrual* basis of accounting as described above. Because this basis of accounting differs from the government-wide statements, additional information is provided reconciling the governmental fund statements to the government-wide statements.

Governmental funds include the *General Fund*, as well as *Special Revenue Funds* (use of fund balance is restricted), *Capital Projects Funds* (used to report major capital acquisitions and construction), and *Debt Service Funds* (accounts for resources used to pay long-term debt principal and interest).

• *Proprietary Funds* – Services, for which the County charges customers (whether outside the County structure or a County department) a fee, are generally reported in proprietary funds. Proprietary funds use the *accrual* basis of accounting used in the government-wide statements and by private business. There are two types of proprietary funds. *Enterprise funds* report activities that provide supplies and services to the general public as well as the cities, villages, and townships. An example is the Oakland County

International Airport. *Internal Service funds* report activities that provide supplies and a service primarily to the County's other operations, such as the Motor Pool Fund. Internal Service funds are reported as governmental activities on the government-wide statements.

Fiduciary Funds – The County acts as a trustee or fiduciary for its employee pension plans. It is also
responsible for other assets that, because of trust arrangements, can only be used for the trust beneficiaries.
The County's fiduciary activities are reported in separate statements of Fiduciary Net Position and
Changes in Fiduciary Net Position. These funds, which include pension, VEBA, and trust funds, are
reported using the accrual basis of accounting. The government-wide statements exclude the custodial
fund activities and balances because these assets are not available to the County to fund its operations.

## Notes to the Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the detail provided in the government-wide and fund financial statements.

# **Required Supplementary Information**

Following the basic financial statements is additional Required Supplementary Information (RSI) which further explains and supports the information in the financial statements. RSI includes a budgetary comparison schedule for the General Fund and pension trend data.

# **Other Supplementary Information**

Other supplementary information includes combining financial statements for non-major governmental, proprietary, and fiduciary funds. These funds are added together, by fund type, and are presented in single columns in the basic financial statements, but are not reported individually, as are the major funds, on the government-wide statements.

# **Special Note:**

The fiscal year 2023 Annual Comprehensive Financial Report (ACFR) reflects the implementation of Governmental Accounting Standards Board (GASB) Statement 96, Subscription Based Information Technology Arrangements (SBITA). Additionally, during the fiscal year a resolution was approved moving the Evergreen Farmington Sewage Disposal System (enterprise fund) to the Chapter 20 Evergreen Farmington Sanitary Drainage District (component unit). For details of these prior year adjustments, please see note 20.

# FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

The government-wide financial analysis focuses on the net position and changes in net position of the County's governmental and business-type activities. As previously stated, Oakland County's overall financial position improved during fiscal year 2023. As reflected on the table below, the County's current year operations increased by \$107.9 million. This includes the net position increase of \$87.8 million for governmental activities and the net position increase of \$20.1 million for business-type activities. Prior year Net Position has been restated, see note 20.

The following condensed financial information was derived from the government-wide Statement of Activities and reflects how the County's net position changed during the fiscal year:

#### **Oakland County's Net Position**

(in millions of dollars)

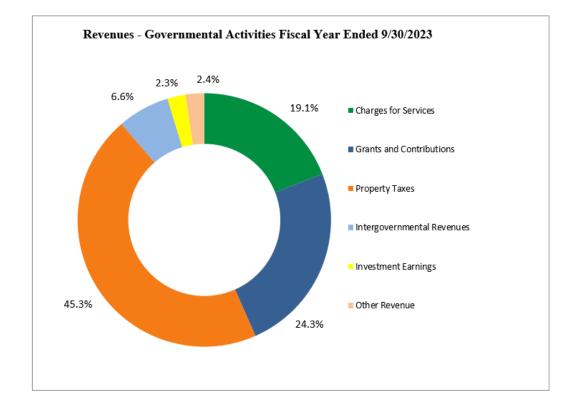
	Governmental Activities		Business-t Activitie		Total Primary Government		
	2023	2022	2023	2022	2023	2022	
Current Assets	\$ 826.0	\$ 905.9	\$ 506.6 \$	496.6	\$ 1,332.6	\$ 1,402.5	
Capital Assets	275.5	236.0	321.5	307.8	597.0	543.8	
Other Long-term Assets	465.8	400.3			465.8	400.3	
Total Assets	1,567.3	1,542.2	828.1	804.4	2,395.4	2,346.6	
Deferred Outflows related to Pension	-	-	-	-	-	-	
Deferred Outflows related to OPEB	157.4	245.6	-	-	157.4	245.6	
Deferred Outflows of Resources	157.4	245.6	-	-	157.4	245.6	
Current Liabilities	268.6	336.8	35.0	30.5	303.6	367.3	
Long Term Liabilities	342.7	400.5	34.5	35.2	377.2	435.7	
Total Liabilities	611.3	737.3	69.5	65.7	680.8	803.0	
Deferred Inflows of Resources							
Deferrred Inflows related to Pension	-	-	-	-	-	-	
Deferred Inflows related to OPEB	22.7	47.6	-	-	22.7	47.6	
Deferred Inflows from leases			1.4	1.6	1.4	1.6	
Total Deferred Inflows of Resources	22.7	47.6	1.4	1.6	24.1	49.2	
Net Position:							
Net Investment in Capital Assets	239.4	208.4	287.0	273.8	526.4	482.2	
Restricted	442.8	54.7	105.4	107.2	548.2	161.9	
Unrestricted	408.5	739.9	364.8	356.2	773.3	1,096.1	
Total Net Position	\$ 1,090.7	\$ 1,003.0	\$ 757.2 \$	737.2	\$ 1,847.9	\$ 1,740.2	

# Changes in Oakland County's Net Position

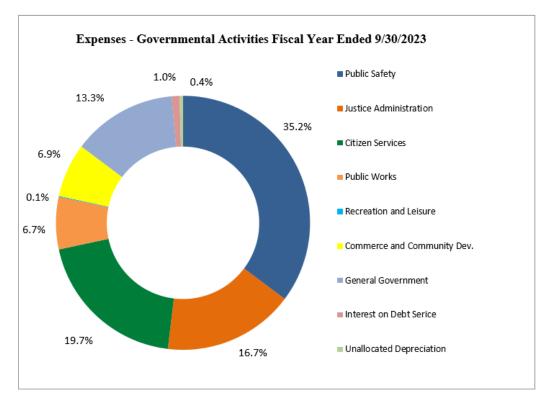
(in millions of dollars)

	Governmental Activities				Busine Activ	••	Total Primary Government				
	202	2023		2022		2023	2022	2023			2022
Revenues											
Program Revenues											
Charges for Services	\$ 14	47.5	\$	159.0	S	270.6	\$ 259.0	S	418.1	S	418.0
Grants and Contributions							0.0				
Operating	1	86.5		121.5		1.0	1.0		187.5		122.4
Capital		3.3		-		0.3	0.3		3.6		0.3
General Revenues							0				
Property Taxes	3	53.0		272.2		23.2	22.1		376.2		294.3
Intergovernmental Revenue		51.8		45.8		0.3	0.2		52.1		46.0
Investment Earnings (loss)		18.2		(26.0)		7.8	(9.9)		26.0		(35.8)
Other Revenue		18.4		9.3		-	-		18.4		9.3
Gain on Sale of Assets		0.8		4.5		-	-		0.8		4.5
Total Revenues	7	79.5		586.3		303.2	272.7		1,082.7		859.1
Expenses											
Public Safety	2	46.5		213.3		17.2	16.7		263.7		230.0
Justice Administration	1	16.4		103.7		-	-		116.4		103.7
Citizen Services	1	37.7		116.8		7.6	7.3		145.3		124.1
Public Works		46.5		44.1		217.5	198.2		264.0		242.3
Recreation and Leisure		0.7		0.8		32.9	28.3		33.6		29.1
Commerce and Community Dev.		47.9		47.1		-	-		47.9		47.1
General Government	1	92.8		70.1		0.9	0.9		93.7		71.0
Interest on Debt Service		7.3		2.0		-	-		7.3		2.0
Unallocated Depreciation		3.0		3.3		-	-		3.0		3.3
Total Expenses	6	98.8		601.2		276.1	251.4		974.9		852.6
Revenues (Under) Over											
Expenditures		80.7		(14.9)		27.1	21.3		107.8		6.5
Special Item - Transfer of Water System		-		-		-	-		-		-
Transfers - On-going		7.1		8.7		(7.1)	(8.7)		-		
Increase (Decrease) in Net Position		87.8		(6.1)		20.0	12.6		107.8		6.5
							-				
Net Position-Beginning - as restated (Note 20)	1,0	02.9		1,009.1		737.2	724.6		1,740.1		1,733.7
Net Position - Ending	\$ 1,0	90.7	\$	1,003.0	\$	757.2	\$ 737.2	\$	1,847.9	\$	1,740.2

# **Governmental Activities**



The following charts depict revenue and expenses of the governmental activities for the Fiscal Year:



In total, fiscal year 2023 governmental activity revenue increased by \$193.2 million (33 percent) from fiscal year 2022 primarily reflecting increased federal and state funding that had been previously provided to support COVID-19 pandemic response programs and the Transit millage implementation in 2023.

Property taxes generated \$353.0 million in revenue, remaining the largest source of support for governmental activities, comprising 45.3 percent of all governmental activity revenue. Governmental activities have decreased their dependency on property taxes; the fiscal year 2023 percentage is far below fiscal year 2008, when property taxes represented 60.6 percent of governmental activity revenue. However, this reduced reliance on property tax revenue is due to reduced property values when compared to 2008 rather than substantial increases from other revenue sources.

Property tax revenue increased by approximately \$80.8 million from the amount realized during fiscal year 2022. This overall increase is primarily due to implementation of the Transit millage and increasing property taxable values over the past year. The County's operating millage rate of 3.9686 mills is one of the lowest county general operating millage rates in the State. For more details regarding actual property tax collections, please see the statistical section appearing in the last section of this document.

For FY 2023, the second largest source of support for governmental activities is the \$189.8 million received in operating and capital grants contributions, which is 24.4 percent of the total revenue for governmental activities. This amount represents a \$68.4 million increase (56.3 percent) from fiscal year 2022. The increase is primarily the result of American Rescue COVID Relief funding from federal and state funding agencies.

Charges for services, which reflects revenue generated by county operations charging specific benefiting parties for services performed, as well as recognition of other revenues generated by specific programs, is the third largest source of governmental activity revenue, generating \$147.5 million or 18.9 percent of the total. The decrease in revenue is largely due to the Register of Deeds and decreases in the housing transfer related activities. There are a wide variety of activities charged under this category including service rendered to individuals, such as fees for marriage licenses, passports, and access to county records; as well as services rendered to other governmental units including contracted law enforcement and dispatch services, real and personal property assessing services, and the housing of state wards in the County's juvenile facility.

Oakland County governmental activities also recorded \$51.8 million in intergovernmental revenue during fiscal year 2023, a \$6.0 million increase from the \$45.8 million received in fiscal year 2022. Intergovernmental revenue is "shared" revenue by the state and federal government and is not tied to contractual obligations such as grant agreements. However, in the case of the convention facility liquor tax revenue, forty percent of the revenues distributed by the State under the authority of the State Convention Facility Development Act, P.A. 106 of 1985, must be earmarked for substance abuse prevention and treatment programs.

Governmental activities generated a \$18.2 million in investment income during fiscal year 2023; The increase is due to increased investment earnings and market value adjustments in comparison to the previous year.

Governmental activity fiscal year expenses increased \$97.6 million from the fiscal year 2022 expense level, a 16.2 percent increase from the previous fiscal year. The increase was primarily attributed to spending ARPA dollars on strategic programing and new Transit Fund dollars being spent on regional transportation needs.

Public Safety is the largest expense category for governmental activity, expensing \$246.5 million of the \$698.8 million total governmental activities amount (35.3 percent). Public Safety, which encompasses law enforcement, crime prevention, incarceration, emergency management, and technical support, experienced a \$33.2 million increase (15.6 percent) in comparison to the previous fiscal year. The primary reason for the increase is due to changes in union contract terms for law enforcement. Also included in the law enforcement expenses for the year would have been the response to the Oxford High School shooting in November 2021 and associated costs.

Citizen Services, which includes all public health activities, public services such as Veterans' Services, and the care of children who have been declared wards of the Oakland County Family Court, is the second largest expense category with \$137.7 million in expenses, or 19.7 percent of the total governmental activities. Expenses increased by \$20.9 million from the fiscal year 2022 level.

Justice Administration is the third largest expense category accounting for \$116.4 million, or 16.7 percent of the total governmental activity expenses. The Justice Administration activity, which centers on the operations of the 6<sup>th</sup> Judicial Circuit Court and 52nd District Court, as well as the Prosecuting Attorney and County Clerk functions which support the courts and the Reimbursement Unit of the Fiscal Services Division, experienced a \$12.7 million increases (12.3 percent) from the previous fiscal year. This increase reflects personnel costs and costs associated with the Michigan Indigent Defense Commission activity and the creation of a new Public Defender's office.

The Public Works activity, which includes the operating systems that form the infrastructure of basic county functions, expensed \$46.5 million in fiscal year 2023, or 6.7 percent of the total governmental activities expenses. This level of expense is a net increase of \$2.4 million (5.4 percent) from fiscal year 2022.

Commerce and Community Development, which reflects all efforts to promote and sustain a strong economic business climate and vibrant communities, experienced \$47.9 million in expenses, or 6.9 percent of the total governmental activities. This reflects an increase of \$.8 million (1.6 percent) from fiscal year 2022.

The General Government activity, which is comprised of the administration and financial management of County business, expensed \$92.8 million in fiscal year 2023, or 13.3 percent of the total governmental activity expenses. The level of expenses in fiscal year 2023 increased by \$22.7 million (32.3 percent) from fiscal year 2022 level.

The result of fiscal year 2023 governmental activity was an overall increase of \$87.8 million in net position, to \$1,090.7 million. Of the total \$1,090.7 million in governmental activities' net position, \$239.4 million is invested in capital assets; \$442.8 million is reported as restricted, meaning these assets are legally committed for a specific purpose through statute or by another authority outside the County government; and \$408.5 million is reported as unrestricted.

## **Business-type Activities:**

Net position in business-type activities is reported at \$757.2 million for fiscal year 2023, an increase of \$20.0 million (2.7 percent) over the restated amount for fiscal year 2022 due to the reclassification of Evergreen Farmington (see Note 20). Of the total net position, \$287.0 million is for the net investment in capital assets, \$105.4 million is restricted, and \$364.9 million is reported as unrestricted. It is important to note that although reported as unrestricted, many of these assets have been reserved through Board of

Commissioners resolutions to be spent on specific activities.

During fiscal year 2023, business-type activities generated \$303.3 in revenue; this is a decrease of \$30.4 million (11.2 percent) from the previous fiscal year.

Business-type activity recorded expenses of \$276 million, a decrease of \$24.6 million from fiscal year 2022 (9.8 percent). This decrease is related to expenses decreasing in Public Works, Public Safety and Recreation and Leisure.

# FINANCIAL ANALYSIS OF THE COUNTY'S MAJOR FUNDS

GASB Statement 34 requires that funds designated as "major" be presented as a separate column on the face of the financial statements. Statement 34 defines a "major fund" as the General Fund, and any governmental or enterprise fund which has either total assets, total liabilities, total revenues or total expenditures/expenses that equal at least ten (10) percent of those categories for either the governmental funds or the enterprise funds *and* where the individual fund total also represents five (5) percent of those categories for governmental and enterprise funds combined.

# Governmental Funds

Three (3) governmental funds are designated as major funds of the County: The *General Fund, American Rescue Plan (ARP) Local Fiscal Recovery Fund,* and the *Water and Sewer Debt Act 342 Fund.* As the County completed fiscal year 2023, the governmental funds reported *combined* fund balances of \$310.8 million with the fund balances of the General Fund, ARP Local Fiscal Recovery Fund, and the Water & Sewer Debt Act 342 representing 76.0 percent of the combined governmental funds balance.

The fiscal year ending combined fund balances of \$310.8 million represents an increase of \$16.4 million from the combined fund balances reported at the end of fiscal year 2022. The overall increase in the combined governmental fund balances includes a \$15.3 million increase to the General Fund balance. The Water and Sewer Debt Act 342 remained relatively unchanged. The non-major governmental funds increased by \$1.1 million primarily reflected by an increase in Capital Projects.

# **General Fund**

The General Fund is the principal operating fund of the County. Unless otherwise required by statute, contractual agreement, or policy, all County revenues and expenditures are recorded in the General Fund. As of September 30, 2023, the General Fund reported a fund balance of \$236.1 million. This amount reflects an increase of \$15.3 million (6.9 percent) from the fund balance of \$220.8 million reported as of September 30, 2022.

The overall \$15.3 million increase in the General Fund balance is a result of General Fund revenues exceeding General Fund expenses by \$73.2 million. In addition, the General Fund received \$8.2 million transfers from other funds, while transferring \$66.1 million to other funds, rendering a net "transfer-out" of \$57.9 million.

General Fund revenues were recorded at \$526.4 million for fiscal year 2023. This amount is an increase of \$85.6 million (19.4 percent) from the \$440.8 million received in fiscal year 2022. The increase is due to federal and state funding provided in response to the COVID-19 pandemic as well as the increase in property tax revenues.

General Fund expenditures were \$453.2 million, a decrease of \$5.1 million from the fiscal year 2022 level (1.0 percent).

The General Fund received \$8.2 million in transfers from other funds; this is an increase of \$1.7 million (26.2 percent) from the amounts transferred during fiscal year 2022. This increase relates to eligible amounts authorized for transfer from restricted funds and the completion and close out of projects in comparison to the previous year.

The General Fund transferred \$66.1 million to other funds during fiscal year 2023. This amount is \$5.9 million more (9.8 percent) than the fiscal year 2022 transfers. The increase reflects a transfer to the Pontiac Development Fund for the ongoing downtown Pontiac revitalization project.

Of the total \$236.1 million General Fund balance, all but \$1.0 million is Assigned for specific purposes or non-spendable. The total fiscal year 2023 General Fund balance of \$236.1 million represents 52.1 percent of the fiscal year 2023 General Fund operations. The General Fund balance of \$236.1 million represents 76.0 percent of the combined fund balances of the governmental funds.

## General Fund Budgetary Highlights

Oakland County's budget is a dynamic document and process. Although the FY 2023 budget was adopted on September 23, 2022 (prior to the start of the fiscal year), the budget is frequently amended during the course of the fiscal year to reflect changing operational demands.

The General Fund revenue budget was increased by \$55.9 million (11.6 percent) during the fiscal year 2023 from \$483.6 million to \$539.4 million. The increase is to recognize an increase in property tax revenue, increase in federal funding, and additional strategic investment plan mostly for the Pontiac Development Project.

Actual General Fund revenue totaled \$526.4 million, \$13.0 million less than the amended budget. Intergovernmental Revenue was \$4.1 million favorable overall largely due to an increase in state shared revenue.

The General Fund expenditure budget increased \$47.5 million (10.7 percent) from \$441.5 million to \$489.1 million during fiscal year 2023. The increases were primarily related to justice administration and public safety service levels. Furthermore, there were appropriations made during fiscal year 2023 of \$2.0 million in new Local Road Improvement program projects and new Tri-Party Road Improvement Program projects in the amount of \$2.0 million.

The General Fund expenditures for fiscal year 2023 were \$35.8 million under budget. This was partially due to favorability of \$10.3 million in salary and fringe benefit savings due to vacancies and turnover, \$.4 million in internal support, and \$17.1 million favorability in operating expenses.

Actual financing uses from the General Fund were \$8.3 million less than budgeted. This variance largely reflects reduced operational requirements for Juvenile maintenance.

## **ARP Local Fiscal Recovery Fund**

The *ARP Local Fiscal Recover Fund* was a new major fund in fiscal year 2021. This fund was created to track Federal funding awarded through American Rescue Plan ACT (ARPA) Coronavirus Local Fiscal Recovery Fund. See the Transmittal Letter for additional information on ARPA funding. Total revenues for this fund were reported at \$44.2 million for fiscal year 2023. This amount represents 6.0% of the total revenues in the governmental funds. The expenditures were \$44.2 million, representing 6.2% of governmental funds expenditures. There is no effect on fund balance for the governmental funds.

## The Water and Sewer Debt Act 342

The remaining governmental fund classified as major is the *Water and Sewer Debt Act 342 Fund*, which experienced an increase in fund balance of \$5,169 to report a total fund balance of \$22,794.

# Enterprise Funds

There are four (4) *enterprise funds* that are classified as major: the *Parks and Recreation Fund*, the *Delinquent Tax Revolving Fund*, the *Water and Sewer Trust Fund*, and the *Southeast Oakland County Sewage Disposal System (SOCSDS) Fund*. As of September 30, 2023, the Enterprise Funds had a combined net position of \$757.2 million, a increase of \$20.0 million from the combined net position reported at the end of fiscal year 2022, as restated due to the reclassification of Evergreen Farmington to a component unit, (See note 20). The four major enterprise funds reported net positions of \$542.0 million (71.6 percent of the total combined Enterprise net position). The net position of these four major Enterprise funds increased overall by \$16.2 million and the non-major enterprise funds increased by \$3.9 million for fiscal year 2023.

In total, the major Enterprise Funds experienced a increase in net position. The *Delinquent Tax Revolving Fund (DTRF)* ended fiscal year 2023 with a net position increase to \$209.7 million, \$6 million (2.9 percent) more than the net position recorded at the end of fiscal year 2022.

The *Water and Sewer Trust Fund* realized a \$1.9 million increase (1.0 percent) in fiscal year 2023 to report a net position of \$183.0 million. This overall increase is mainly attributed to fluctuations in operating activity for the various water and sewer systems.

The *Parks and Recreation Fund* net position increased \$4.7 million (4.8 percent) during fiscal year 2023 to a total of \$101.2 million in net position. This increase is a result of the increased tax revenue and an increase in charges for services.

The Southeast Oakland County Sewage Disposal System Fund (SOCSDS) experienced a \$3.6 million increase (8.1 percent) in net position to \$48.0 million.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

<u>Capital Assets</u> – The County categorizes its capital assets as follows: land, land improvements, building and improvements, equipment and vehicles, infrastructure, and construction in progress.

At the end of fiscal year 2023, the County had invested \$596.9 million, net of accumulated depreciation. This amount of net capital assets reflects an overall increase of \$28.4 million from fiscal year 2022. As seen in the table below, this is attributed to an \$21.1 million increase in governmental activities and a \$7.3 million increase to business-type activities. The overall change is largely related to on-going infrastructure projects in progress for business-type activities and new accounting standards classification for leased assets in the governmental activities.

# **Oakland County's Capital Assets**

(net of depreciation, in millions of dollars)

	Govern Activ	imental vities	Business-type Activities	Total Primary Government
	<u>2023</u>	2022	<u>2023</u> <u>2022</u>	<u>2023</u> <u>2022</u>
Land	\$ 7.4	\$ 7.4	\$ 68.8 \$ 68.8	\$ 76.2 \$ 76.2
Land Improvements	0.4	0.4	8.4 9.9	8.8 10.3
Buildings and Improvements	135.5	137.2	35.6 37.3	171.1 174.5
Equipment and Vehicles	29.5	34.5	13.8 14.5	43.4 49.0
Infrastructure	16.1	17.1	102.8 87.0	118.9 104.1
Right to Use Asset	6.5	7.6	0.1 0.1	6.6 7.7
Subscription Asset	14.0		3.7	17.7 -
Subtotal	209.4	204.2	233.2 217.6	442.6 421.8
Construction in Progress	66.0	31.8	88.3 90.1	154.3 121.9
Total Capital Assets	\$ 275.4	\$ 236.0	\$ 321.5 \$ 307.7	\$ 596.9 \$ 543.7

Please review Note 6 of the financial statements, for additional information regarding capital assets.

<u>Long-term Debt</u> - As of September 30, 2023, the Primary Government had \$221.4 million in limited taxing authority bonds outstanding. This represents a \$39.9 million decrease from September 30, 2022 in the limited tax authority bonds. In addition, the County uses its full faith and credit, as a secondary obligor, to back \$267.0 million of Drainage District component unit debt. The Drainage District component unit debt experienced an overall increase of \$17.1 million in fiscal year 2023.

# Outstanding Debt as of September 30, 2023

(in millions of dollars)

	Governmental Activities			Business-type Activities					Total Primary Government				
	<u>2023</u>		2022		2023		2022			2023		2022	
Bonds - Limited Tax Authority	\$	193.5	\$	230.8	\$	27.9	\$	30.5		\$	221.4	\$	261.3
Total Bonds	\$	193.5	\$	230.8	\$	27.9	\$	30.5		\$	221.4	\$	261.3
Notes - Limited Tax Authority	\$	-	\$	-	\$	-	\$	-		\$	-	\$	-
Total Outstanding Debt	\$	193.5	\$	230.8	\$	27.9	\$	30.5		\$	221.4	\$	261.3

	Drainage Districts Component Unit						tal inty itm	
	2023			2022		2023	2022	
Bonds - Limited Tax Authority	\$	267.0	\$	249.9	\$	488.4	\$	511.2
Total Bonds	\$	267.0	\$	249.9	\$	488.4	\$	511.2
Notes - Limited Tax Authority	\$	-	\$	-	\$	-	\$	-
Total Outstanding Debt	\$	267.0	\$	249.9	\$	488.4	\$	511.2
Debt Limit (10% of SEV)					\$	9,768.9	\$ 8	3,973.6
Available Statutory Debt Limit				\$	9,280.5	\$ 8	3,462.4	

Oakland County issued no new general government nor business type debt in fiscal year 2023.

During fiscal year 2023, \$40.0 million in outstanding general government and business-type debt was paid or refunded.

A more detailed discussion of the County's long-term debt obligations is presented in Note 7 to the financial statements.

## **Bond Ratings**

The County's general obligations are rated AAA by Standards and Poor's and Aaa by Moody's Investors Services.

#### **Limitations on Debt**

State statute limits the County's debt obligations to 10 percent of the current state equalized value (SEV). The County's SEV as of September 30, 2023 was \$97.7 *billion*. The County is \$9.3 *billion* below its authorized debt limit.

#### CONTACTING THE COUNTY'S DEPARTMENT OF MANAGEMENT AND BUDGET

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If there are questions about this report, or a need for additional information, contact the Department of Management and Budget, Fiscal Services Division at (248) 858-0049.

# Statement of Net Position

### September 30, 2023

			Pr	imary Government				
	_	Governmental Activities		Business-type Activities		Total	(	Component Units
Assets								
Pooled cash and investments Investments Receivables (Note 4)	\$	626,027,283 19,616,068 168,263,774	\$	384,749,248 - 117,460,214	\$	1,010,776,531 19,616,068 285,723,988	\$	197,889,698 - 384,953,025
Due from primary government		1,307,779		-		1,307,779		- 250,000
Internal balances Inventories and supplies		(1,169,311) 3,214,633		1,169,311 121,116		- 3,335,749		6,311,635
Prepaid expenses and other assets		8,803,057		3,171,157		11,974,214		9,705,861
Other current assets Restricted assets		-		-		-		7,160,951 30,696,973
Net OPEB asset (Note 12)		465,796,487		-		465,796,487		-
Capital assets: (Note 6) Assets not subject to depreciation		73,403,030		157,089,592		230,492,622		366,406,041
Assets subject to depreciation - Net		202,056,304		164,356,019		366,412,323	_	1,460,420,041
Total assets		1,567,319,104		828,116,657		2,395,435,761		2,463,794,225
Deferred Outflows of Resources Deferred pension costs (Note 10)		13 580 363				13 580 363		29,119,920
Deferred OPEB costs (Note 12)		43,589,363 113,839,441		-		43,589,363 113,839,441		17,870,296
Total deferred outflows of resources		157,428,804		-		157,428,804		46,990,216
Liabilities		05 405 470		05 400 000		00 000 171		07 004 000
Accounts payable Due to other governmental units		35,425,172 7,062,729		25,198,302 952,345		60,623,474 8,015,074		37,624,320 797,326
Due to component units Due to primary government		250,000		-		250,000		- 1,307,779
Refundable deposits and bonds		- 27,958,268		-		- 27,958,268		1,658,570
Accrued liabilities and other Unearned revenue (Note 5)		20,692,753 177,166,000		7,840,179 1,016,852		28,532,932 178,182,852		11,030,424 164,787,941
Noncurrent liabilities:		177,100,000		1,010,002		170,102,002		104,707,041
Due within one year: Payable from restricted assets		-		-		-		5,170,745
Compensated absences (Note 7)		1,756,606		-		1,756,606		-
Provision for claims and judgments (Note 15) Current portion of long-term debt (Note 7) Due in more than one year:		9,172,205 40,985,329		- 5,377,443		9,172,205 46,362,772		783,672 23,286,576
Compensated absences (Note 7)		15,809,450		-		15,809,450		2,392,214
Provision for claims and judgments (Note 15) Net pension liability (Note 10)		28,872,943 69,837,254		-		28,872,943 69,837,254		814,733 49,370,279
Net OPEB liability (Note 12) Long-term debt - Net of current portion (Note 7)		- 176,317,111		- 29,101,829		- 205,418,940		111,078,541 251,121,682
Total liabilities		611,305,820		69,486,950		680,792,770		661,224,802
Deferred Inflows of Resources								
Deferred pension cost reductions (Note 10) Deferred OPEB cost reductions (Note 12)		- 22,714,713		-		- 22.714.713		5,937,436 4,576,936
Deferred inflows from leases (Note 16)		, ,		1,402,105		1,402,105		-
Total deferred inflows of resources		22,714,713		1,402,105		24,116,818		10,514,372
Net Position Net investment in capital assets		239,445,389		286,966,339		526,411,728		1,577,944,052
Restricted:		, ,		200,000,000				
Debt service Public safety		18,836,208 7,402,738		-		18,836,208 7,402,738		209,813,125
Citizens services		4,201,526		-		4,201,526		
Public works Superseding trust - OPEB		10,208,893 19,714,747		-		10,208,893 19,714,747		47,491,438
Commerce and community development		24,813,993		-		24,813,993		-
Opioid settlement funds OPEB asset - Net of related debt		18,128,949 339,501,487		-		18,128,949 339,501,487		-
Community water and sewer		-		105,396,677		105,396,677		-
Unrestricted	<i>.</i>	408,473,445	<u> </u>	364,864,586	- <u>-</u>	773,338,031		3,796,652
Total net position	\$	1,090,727,375	φ	757,227,602	<b>•</b>	1,847,954,977	<b>Þ</b>	1,839,045,267

				Pro	ogram Revenue	
	 Expenses	1	Charges for Services	Operating Grants and Contributions		Capital Grants and Contributions
Functions/Programs						
Primary government						
Governmental activities						
General government, administrative	\$ 92,818,889	\$	25,418,923	\$	878,889	\$ -
Public safety	246,537,768		69,868,455		20,351,167	3,276,587
Justice administration	116,410,225		12,211,410		26,173,505	-
Citizen services	137,674,066		11,437,239		109,063,116	-
Public works	46,507,724		15,462,351		6,298,028	-
Recreation and leisure	691,755		-		-	-
Commerce and community development	47,865,966		13,089,356		23,734,981	-
Unallocated depreciation	2,983,431		-		-	-
Interest on long-term debt	 7,308,275		-		-	 -
Total governmental activities	698,798,099		147,487,734		186,499,686	3,276,587
Business-type activities						
Airports	7,615,371		6,492,975		218,000	-
Community safety support	17,229,434		17,464,837		-	-
Community tax financing	884,826		12,486,851		-	-
Community water and sewer	117,420,806		116,465,703		391,052	-
Recreation and leisure	32,923,064		12,393,359		368,976	279,260
Sewage disposal systems	 100,020,052		105,315,782		-	 -
Total business-type activities	 276,093,553		270,619,507		978,028	 279,260
Total primary government	\$ 974,891,652	\$	418,107,241	\$	187,477,714	\$ 3,555,847
Component units						
Drainage districts	205,091,032		165,393,301		250,000	66,058,770
Road commission	 133,861,996		18,264,336		124,289,792	 51,557,972
Total component units	\$ 338,953,028	\$	183,657,637	\$	124,539,792	\$ 117,616,742

#### General Revenue:

Taxes

Unrestricted state-shared revenue

Unrestricted investment income

Gain on sale of capital assets Other miscellaneous income

Total general revenue

#### Transfers

#### **Change in Net Position**

Net Position - Beginning of year, as restated (Note 20)

Net Position - End of year

# Statement of Activities

# Year Ended September 30, 2023

	Net (E>	(pense) Revenue ar	nd C	Changes in Net P	osition
	F	Primary Government	t		
C	Governmental	Business Type			
	Activities	Activities		Total	Component Units
		•	•		•
\$	(66,521,077)	\$ -	\$	(66,521,077)	\$ -
	(153,041,559)	-		(153,041,559)	-
	(78,025,310)	-		(78,025,310)	-
	(17,173,711)	-		(17,173,711)	-
	(24,747,345)	-		(24,747,345)	-
	(691,755)	-		(691,755)	-
	(11,041,629) (2,983,431)	-		(11,041,629) (2,983,431)	-
	, ,	-		, ,	-
	(7,308,275)			(7,308,275)	
	(361,534,092)	-		(361,534,092)	-
	-	(904,396)		(904,396)	-
	-	235,403		235,403	-
	-	11,602,025		11,602,025	-
	-	(564,051)		(564,051)	-
	-	(19,881,469)		(19,881,469)	-
		5,295,730		5,295,730	
	-	(4,216,758)		(4,216,758)	
	(361,534,092)	(4,216,758)		(365,750,850)	-
	-	-		-	26,611,039
	-			-	60,250,104
	-	-		-	86,861,143
	353,016,956	23,237,774		376,254,730	-
	51,848,774	342,300		52,191,074	-
	18,156,450	7,777,583		25,934,033	1,686,073
	837,936	48,086		886,022	642,965
	18,376,904			18,376,904	144,639
	442,237,020	31,405,743		473,642,763	2,473,677
	7,069,970	(7,069,970)		-	-
	87,772,898	20,119,015		107,891,913	89,334,820
	1,002,954,477	737,108,587		1,740,063,064	1,749,710,447
\$	1,090,727,375	\$ 757,227,602	\$	1,847,954,977	<u>\$ 1,839,045,267</u>

See notes to financial statements.

# Governmental Funds Balance Sheet

### September 30, 2023

	(	General Fund	Major Funds Water and ewer Debt Act 342 Fund	Fi	ARP Local scal Recovery Fund	(	Nonmajor Governmental Funds	G	Total Governmental Funds
Assets Pooled cash and investments Receivables (Note 4) Due from component units Due from other funds (Note 8) Advances to other funds (Note 8) Inventories and supplies Prepaids and other assets	\$	232,086,253 64,552,812 212,356 44,107,339 - 398,197 492,667	\$ 48,952 38,805,102 - - - - 500	\$	174,611,638 7,112 - 575,000 - 126,703	\$	103,921,367 59,842,842 990,175 23,640,023 816,658 - 369,560	\$	510,668,210 163,207,868 1,202,531 68,322,362 816,658 398,197 989,430
Total assets	\$	341,849,624	\$ 38,854,554	\$	175,320,453	\$	189,580,625	\$	745,605,256
Liabilities Accounts payable Due to other governmental units Due to component units Due to other funds (Note 8) Advances from other funds (Note 8) Advances from other funds (Note 8) Accrued liabilities and other Unearned revenue Total liabilities	\$	11,370,405 27,327 250,000 26,086,147 - 27,958,268 14,484,637 4,196,998 84,373,782	\$ - - - 24,448 - 24,448	\$	2,163,616 - 22,367,628 - 8,177 150,781,032 175,320,453	\$	15,980,428 6,548,529 25,800,962 711,658 3,807,577 22,177,720 75,026,874	\$	29,514,449 6,575,856 250,000 74,254,737 711,658 27,958,268 18,324,839 177,155,750 334,745,557
Deferred Inflows of Resources - Unavailable revenue (Note 5)		21,385,747	38,807,312		-		39,843,256		100,036,315
Total liabilities and deferred inflows of resources		105,759,529	 38,831,760		175,320,453		114,870,130		434,781,872
Fund Balances (Note 9) Nonspendable Restricted Committed Assigned Unassigned Total fund balances		890,864 - 234,198,008 1,001,223 236,090,095	 500 22,294 - - - 22,794				369,560 50,461,089 31,987,115 - (8,107,269) 74,710,495		1,260,924 50,483,383 31,987,115 234,198,008 (7,106,046) 310,823,384
Total liabilities, deferred inflows of resources, and fund balances	\$	341,849,624	\$ 38,854,554	\$	175,320,453	\$	189,580,625	\$	745,605,256

# Oakland County, Michigan

# Governmental Funds

Reconciliation of the Balance Sheet to the Statement of Net Position

### September 30, 2023

Fund Balances Reported in Governmental Funds	\$	310,823,384
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and are not reported in the funds		211,141,686
Receivables such as special assessments, property taxes, and contracts receivable that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds		100,036,315
Bonds and leases payable are not due and payable in the current period and are not reported in the funds		(76,983,360)
Accrued interest is not due and payable in the current period and is not reported in the funds		(168,607)
Internal service funds are included as part of governmental activities		545,877,957
Net Position of Governmental Activities	<u>\$ 1</u>	,090,727,375

### **Governmental Funds**

# Statement of Revenues, Expenditures and Changes in Fund Balances Year Ended September 30, 2023

	General Fund	Water and Sewer Debt Act 342	ARP Local Fiscal Recovery Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenue					
Taxes	287,381,273	-	-	64,273,934	351,655,207
Special assessments	-	3,688,353	-	5,327,545	9,015,898
Intergovernmental:					
Federal grants	19,868,184	-	44,223,462	30,797,938	94,889,584
State and local	61,433,769	-	-	47,348,419	108,782,188
Charges for Services	119,901,142	1,500	-	13,235,015	133,137,657
Indirect cost recovery	10,790,191	-	-	(3,925)	10,786,266
Investment income	15,469,724	6,169	-	(859,880)	14,616,013
Other revenue	11,553,752	-	-	6,771,413	18,325,165
Total revenue	526,398,035	3,696,022	44,223,462	166,890,459	741,207,978
Expenditures					
Current operations:					
County Executive	116,276,181	-	20,387,590	140,602,086	277,265,857
Clerk/Register of Deeds	9,714,745	-	-	1,540,776	11,255,521
Treasurer	7,562,177	-	-	-	7,562,177
Justice administration	60,564,075	-	-	24,706,887	85,270,962
Law enforcement	218,971,593	-	2,687,100	9,569,709	231,228,402
Legislative	5,830,393	-	8,321,821	-	14,152,214
Water Resource Commissioner	8,759,053	500	-	7,000,971	15,760,524
Non-departmental	25,545,071	-	12,118,243	4,660,774	42,324,088
Capital outlay	-	-	708,708	20,622,870	21,331,578
Intergovernmental	-	-	-	107,926	107,926
Debt service:					
Principal	-	2,520,000	-	6,188,865	8,708,865
Interest and fiscal charges	-	1,170,353	-	1,190,591	2,360,944
Total Expenditures	453,223,288	3,690,853	44,223,462	216,191,455	717,329,058
Excess of Revenues Over (Under) Expenditures	73,174,747	5,169	-	(49,300,997)	23,878,920
Other Financing Sources (Uses)					
Transfers In	8,199,577	-	-	58,472,074	66,671,651
Transfers Out	(66,107,972)	-	-	(8,048,968)	(74,156,940)
Total other financing sources (uses)	(57,908,395)			50,423,106	(7,485,289)
Net Change in Fund Balances	15,266,352	5,169	-	1,122,110	16,393,631
Fund Balance - Beginning of year	220,823,743	17,625	-	73,588,385	294,429,753
Fund Balance - End of year	236,090,095	22,794		74,710,495	310,823,384

# Governmental Funds Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

		,
Net Change in Fund Balances Reported in Governmental Funds	\$	16,393,631
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation: Capital outlay Depreciation and amortization expense Net book value of assets disposed of		33,811,901 (12,899,635) (65,052)
Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available	i	11,701,826
Lease expense is an expenditure in the governmental funds but not in the statement of activities (where it reduces long-term debt)		1,474,052
Repayment of bond principal is an expenditure in the governmental funds but not in the statement of activities (where it reduces long-term debt)		8,708,865
Interest expense is recognized in the government-wide statements as it accrues		448,299
Internal service funds are included as part of governmental activities		28,199,011
Change in Net Position of Governmental Activities	\$	87,772,898

### Year Ended September 30, 2023

	Enterprise Funds								
	Parks and Recreation	Delinquent Tax Revolving	Water and Sewer Trust	S.O.C.S.D.S.					
A 4-									
Assets Current assets:									
Pooled cash and investments	\$ 34,024,188	\$ 151,386,203	\$ 93,662,551 \$	35,055,522					
Investments Receivables (Note 4)	- 678,191	- 62,673,873	- 34,424,412	- 8,161,133					
Due from component units	-	-		-					
Due from other funds (Note 8) Inventories and supplies	25,219 121,116	-	-	-					
Prepaid expenses and other assets	2,721	148,876	1,603,450	581,861					
Total current assets	34,851,435	214,208,952	129,690,413	43,798,516					
Noncurrent assets:									
Net OPEB asset (Note 12)	-	-	-	-					
Capital assets: (Note 6) Assets not subject to depreciation	37,163,949	-	17,730,793	2,229,489					
Assets subject to depreciation - Net	31,350,777		61,281,222	10,768,101					
Total noncurrent assets	68,514,726		79,012,015	12,997,590					
Total assets	103,366,161	214,208,952	208,702,428	56,796,106					
Deferred Outflows of Resources Deferred pension costs (Note 10)	-	-	_	-					
Deferred OPEB costs (Note 12)	-		-	-					
Total deferred outflows of resources	-	-	-	-					
Liabilities									
Current liabilities:									
Accounts payable Due to other governmental units	1,585,542	225,057 318,550	10,097,483 4,510	8,528,744					
Due to other funds (Note 8)	17,211	-	450,054	173,164					
Accrued liabilities and other	294,318	3,927,806	1,615,894	89,142					
Unearned revenue Compensated absences (Note 7)	232,822	-	-	-					
Provision for claims and judgments (Note 15)	-	-	-	-					
Current portion of long-term debt (Note 7)			1,313,357	-					
Total current liabilities	2,129,893	4,471,413	13,481,298	8,791,050					
Noncurrent liabilities:									
Advances from other funds (Note 8) Compensated absences (Note 7)	-	-	105,000	-					
Provision for claims and judgments (Note 15)	-		-	-					
Net pension liability (Note 10)	-	-	- 12,092,751	-					
Long-term debt - Net of current portion (Note 7)			, , ,	-					
Total noncurrent liabilities		<u> </u>	12,197,751						
Total liabilities	2,129,893	4,471,413	25,679,049	8,791,050					
Deferred Inflows of Resources Deferred OPEB cost reductions (Note 12)	_	-	_	-					
Deferred inflows from leases (Note 16)	-		-	-					
Total deferred inflows of resources				-					
Net Position	00 5// 700			40.007.500					
Net investment in capital assets Restricted:	68,514,726	-	65,605,907	12,997,590					
Public works	-	-	59,721,224	19,608,872					
Superseding trust - OPEB OPEB asset, less related debt	-	-	-	-					
Unrestricted	32,721,542	209,737,539	57,696,248	- 15,398,594					
Total net position	\$ 101,236,268	\$ 209,737,539	\$ 183,023,379 \$	48,005,056					

# Proprietary Funds Statement of Net Position

# September 30, 2023

Enterpris	se Funds	Governmental Activities
Nonmajor Enterprise	Total Enterprise Funds	Proprietary Internal Service Fund
\$ 70,620,784	\$ 384,749,248	\$ 115,359,073 19,616,068
11,522,605	117,460,214	5,055,906
- 1,889,521	- 1,914,740	105,248 8,293,980
- 834,249	121,116 3,171,157	2,816,436 7,813,627
84,867,159	507,416,475	159,060,338
-		465,796,487
99,965,361 60,955,919	157,089,592 164,356,019	30,858,857 33,458,791
160,921,280	321,445,611	530,114,135
245,788,439	828,862,086	689,174,473
-	-	43,589,363
	-	113,839,441
-	-	157,428,804
4,761,476	25,198,302	5,910,723
629,285	952,345 640,429	486,873 3,635,916
1,913,019 784,030	7,840,179 1,016,852	2,199,307 10,250
-	-	1,756,606
- 4,064,086	5,377,443	9,172,205 33,621,315
12,151,896	41,025,550	56,793,195
-	105,000	-
-	-	15,809,450 28,872,943
- 17,009,078	- 29,101,829	69,837,254 106,697,765
17,009,078	29,206,829	221,217,412
29,160,974	70,232,379	278,010,607
-	-	22,714,713
1,402,105	1,402,105	-
1,402,105	1,402,105	22,714,713
139,848,116	286,966,339	50,293,568
26,066,581 -	105,396,677 -	- 19,714,747
- 49,310,663	- 364,864,586	339,501,487 136,368,155
\$ 215,225,360	\$ 757,227,602	\$ 545,877,957

# Oakland County, Michigan

			Enterpri	se l	Funds		
	Parks and	D	elinquent Tax	۷	ater and Sewer		
	 Recreation	· —	Revolving	-	Trust	3	.0.C.S.D.S.
Operating Revenue							
Charges for services	\$ 12,390,021	\$	11,789,958	\$	115,765,079	\$	56,526,017
Other	 3,338		102,095	-	348,531		59,219
Total operating revenue	12,393,359		11,892,053		116,113,610		56,585,236
Operating Expenses							
Salaries	13,218,319		128,969		106,624		-
Fringe benefits	4,203,041		62,133		55,468		-
Fringe benefits - Pension	-		-		-		-
Fringe benefits - OPEB Contractual services	- 8,393,538		- 104,930		- 61,247,995		- 51,125,108
Commodities	0,393,530 1,852,673		104,930		3,442,980		229,443
Internal services	1,622,029		138,152		28,973,760		2,174,295
Intergovernmental	361,832		-		20,494,062		-
Depreciation	3,271,632		-		2,719,333		370,633
Total operating expenses	 32,923,064		434,184		117,040,222		53,899,479
Operating (Loss) Income	(20,529,705)		11,457,869		(926,612)		2,685,757
Nonoperating Revenue (Expense)	00 007 774						
Property taxes Investment income (loss)	23,237,774 880,815		- 3,991,314		- 2,669,299		- 912,236
Interest expense			5,991,514		(380,584)		912,230
Gain on sale of assets	48,086		-		(000,004)		-
Other nonoperating revenue	150,891		-		-		-
Operating grants	218,085		-		391,052		-
Local community stabilization share	 342,300		-				-
Total nonoperating revenue (expense)	 24,877,951		3,991,314		2,679,767		912,236
Income - Before capital contributions and transfers	4,348,246		15,449,183		1,753,155		3,597,993
Capital Contributions	279,260		-		352,093		-
Transfers In	83,000		-		-		-
Transfers Out	 (37,408)		(9,451,492)		(222,209)		-
Change in Net Position	4,673,098		5,997,691		1,883,039		3,597,993
Net Position - Beginning of year - As restated (Note 20)	 96,563,170		203,739,848		181,140,340		44,407,063
Net Position - End of year	\$ 101,236,268	\$	209,737,539	\$	183,023,379	\$	48,005,056

# Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position

# Year Ended September 30, 2023

	Enterpris	se Funds	Governmental Activities
	Nonmajor	Total Enterprise	Proprietary Internal
	Enterprise	Funds	Service Fund
\$	73,268,671	\$ 269,739,746	\$ 313,935,543
Ŧ	6,485	519,668	449,348
	73,275,156	270,259,414	314,384,891
	5,285,456	18,739,368	53,327,791
	2,665,912	6,986,554	26,718,370
	-	-	25,558,354
	-	-	(27,123,608)
	43,394,613	164,266,184	193,588,346
	1,078,254	6,603,350	9,356,029
	3,895,308 7,054,939	36,803,544 27,910,833	11,689,101
	7,401,953	13,763,551	- 9,268,935
	· · · ·	10,100,001	0,200,000
	70,776,435	275,073,384	302,383,318
	2,498,721	(4,813,970	) 12,001,573
	-	23,237,774	-
	(676,081)	7,777,583	3,541,379
	(639,585)	(1,020,169	
	-	48,086	902,988
	-	150,891	102,168
	226,000	835,137	41,485
	-	342,300	-
	(1,089,666)	31,371,602	(1,634,768)
	1,409,055	26,557,632	10,366,805
	-	631,353	3,276,587
	2,844,139	2,927,139	14,781,605
	(286,000)	(9,997,109	) (225,986)
	3,967,194	20,119,015	28,199,011
	211,258,166	737,108,587	517,678,946
\$	215,225,360	\$ 757,227,602	\$ 545,877,957

				Enterpris	se Fu	unds		
	Park	s and Recreation	D	elinquent Tax Revolving	N	/ater and Sewer Trust	S.O.C.S.D.S.	
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Payments to employees and fringes	\$	11,972,523 (9,645,059) (17,392,851)	•	15,533,845 (76,870) (191,486)		114,688,377 \$ (88,316,519) (161,150)	54,222,24 (51,908,72 -	
Payments to other funds		(1,717,767)		(138,152)		(28,123,658)	(2,024,03	32)
Net cash and cash equivalents (used in) provided by operating activities		(16,783,154)		15,127,337		(1,912,950)	289,4	92
Cash Flows from Noncapital Financing Activities Operating grants and subsidies Transfers from other funds		368,976 83,000		-		391,052 -	-	•
Principal and interest paid on operating debt Transfers to other funds Payments of loans made from other funds		- (37,408) - -		- (9,451,492) -		- (222,209) (60,000)	-	
Property taxes Local community stabilization share Purchase of delinquent property taxes		23,237,774 342,300 -		(67,811,935)		-	-	
Delinquent property taxes collected		-		66,295,147			-	—
Net cash and cash equivalents provided by (used in) noncapital financing activities		23,994,642		(10,968,280)		108,843	-	
Cash Flows from Capital and Related Financing Activities Receipt of capital grants		-		-		352,093	-	
Proceeds from sale of capital assets Purchase of capital assets Principal and interest paid on capital debt		82,623 (5,697,212) -		-		(7,897,304) (1,407,727)	- (173,30 -	
Net cash and cash equivalents used in capital and related financing activities		(5,614,589)		-		(8,952,938)	(173,3)	66)
Cash Flows from Investing Activities Interest received and investment value change Purchases of investment securities Purchase of investment securities - Net of sales		888,162 -		4,261,999		2,818,242	969,7	14
							-	
Net cash and cash equivalents provided by (used in) investing activities		888,162		4,261,999		2,818,242	969,7	14
Net Increase (Decrease) in Cash and Cash Equivalents		2,485,061		8,421,056		(7,938,803)	1,085,84	40
Cash and Cash Equivalents - Beginning of year		31,539,127		142,965,147		101,601,354	33,969,68	82
Cash and Cash Equivalents - End of year	\$	34,024,188	\$	151,386,203	\$	93,662,551 \$	35,055,5	22
Reconciliation of Operating (Loss) Income to Net Cash from								
Operating Activities Operating (loss) income Adjustments to reconcile operating (loss) income to net cash from operating activities:	\$	(20,529,705)	\$	11,457,869	\$	(926,612) \$	2,685,7	57
Depreciation Changes in assets and liabilities:		3,271,632		-		2,719,333	370,63	33
Receivables Due to and from other funds Inventories		(420,836) (130,160) 2,530		3,641,792 - -		(1,425,233) 850,102 -	(2,362,98 150,20 -	
Prepaid and other assets Accrued and other payroll liabilities		(2,721) 365,968		2,004		(292,865)	(246,9	76)
Accounts payable Deferrals related to pension or OPEB		950,091		26,056		(2,838,617)	(307,1	97)
Accrued and other liabilities		(289,953)		(384)		942	-	,
Total adjustments		3,746,551		3,669,468		(986,338)	(2,396,20	65)
Net cash and cash equivalents (used in) provided by operating activities	\$	(16,783,154)	\$	15,127,337	\$	(1,912,950) \$	289,4	92
Significant Noncash Transactions - Contribution of capital assets	\$	279,260	\$	-	\$	352,093 \$	-	

# Proprietary Funds Statement of Cash Flows

# Year Ended September 30, 2023

Enterpris	se Funds	Governmental Activities
		Proprietary Internal
Nonmajor Enterprise	Total	Service Fund
¢ 74 755 460	¢ 000 470 465	¢ 200.040.040
\$ 71,755,462 (47,611,448)	\$ 268,172,455 (197,558,620)	\$ 322,013,042 (64,244,452)
(7,945,720)	(25,691,207)	(221,218,363)
(4,285,232)	(36,288,841)	(10,484,257)
11,913,062	8,633,787	26,065,970
226,000	986,028	41,485
2,844,139	2,927,139	14,781,605 (34,000,630)
(286,000)	(9,997,109)	(225,960)
-	(60,000)	-
-	23,237,774 342,300	102,168
-	(67,811,935)	-
-	66,295,147	
2,784,139	15,919,344	(19,301,332)
-	352,093	-
-	82,623	923,396
(7,251,959)	(21,019,841)	(6,270,712)
(5,498,702)	(6,906,429)	(4,450,528)
(12,750,661)	(27 401 554)	(0 707 844)
(12,750,661)	(27,491,554)	(9,797,844)
(561,497)	8,376,620	(687,402)
-	-	(11,229,132)
-		12,665,378
(561,497)	8,376,620	748,844
1,385,043	5,438,197	(2,284,362)
69,235,741	379,311,051	117,643,435
\$ 70,620,784	\$ 384,749,248	\$ 115,359,073
\$ 2,498,721	\$ (4,813,970)	\$ 12,001,573
7,401,953	13,763,551	9,268,935
(1,519,694)	(2,086,959)	7,604,852
(430,921) 58,197	439,284 60,727	(55,033) (739,084)
1,426,926	886,368	(2,569,781)
-	365,968	(39,970,564)
2,472,232	302,565	1,182,751 38,407,777
5,648	(283,747)	934,544
9,414,341	13,447,757	14,064,397
\$ 11,913,062	\$ 8,633,787	\$ 26,065,970
\$ -	\$ 631,353	\$ 3,276,587

# Oakland County, Michigan

# Fiduciary Funds Statement of Fiduciary Net Position

# September 30, 2023

	Pension and Othe Postemployment Benefits Trust Fun	lr Ir	nvestment Trust Fund	Custodial Funds
Assets				
Pooled cash and investments	\$ 48,883,89	3 \$	223,381,654	364,850,675
Investments:				
U.S. government securities	340,135,40	2	-	-
Other fixed income	19,587,06	2	-	-
Commercial mortgage-backed securities	20,875,74		-	-
International common stock	545,427,09		-	-
Common, preferred, and convertible stocks	279,025,64		-	-
Corporate bonds	185,037,67		-	-
Real estate	229,218,52		-	-
Partnerships	217,145,40		-	-
Hedge funds	157,160,90		-	-
Receivables - Accrued interest receivable	6,121,53		-	32,234
Prepaid expenses and other assets	279,42			-
Total assets	2,048,898,31	6	223,381,654	364,882,909
Liabilities				
Accounts payable	2,798,15	9	-	25,478
Due to other governmental units	-		-	361,696,382
Refundable deposits and bonds	-		-	400,693
Accrued liabilities and other	2,081,40	8	1,272,217	-
Total liabilities	4,879,56	7	1,272,217	362,122,553
Net Position - Restricted				
Pension	638,057,00	7	-	-
Postemployment benefits other than pension	1,405,961,74	2	-	-
Pool participants	-		222,109,437	-
Individuals, organizations, and other governments	-			2,760,356
Total net position	<u>\$ 2,044,018,74</u>	9 \$	222,109,437	2,760,356

# Oakland County, Michigan

# Fiduciary Funds Statement of Changes in Fiduciary Net Position

# Year Ended September 30, 2023

	P	ension and Other ostemployment nefits Trust Funds	Investment Trust Fund	Custodial Funds
Additions Investment income (loss): Interest and dividends Net increase (decrease) in fair value of investments Investment-related expenses	\$	87,215,915 76,903,274 (4,621,770)	\$ 4,890,517 18,322,406 -	\$(2,061) 
Net investment income (loss)		159,497,419	23,212,923	(2,061)
Contributions - Employer contributions New investments by participating municipalities Property tax collections Other revenue Forfeitures, escheats, and deposits		53,480 - 7,313,340 -	- 118,312,364 - - - -	- 2,452,424,053 - 11,764,307
Total additions		166,864,239	141,525,287	2,464,186,299
<b>Deductions</b> Benefit payments Redemptions of investments by participating municipalities Administrative expenses Taxes disbursed Release of funds Court-ordered funds		113,322,519 - 891,734 - - -	528,300,259 - - - - - -	- - 2,452,424,053 10,316,347 1,945,849
Total deductions		114,214,253	528,300,259	2,464,686,249
Net Increase (Decrease) in Fiduciary Net Position		52,649,986	(386,774,972)	(499,950)
Net Position - Beginning of year		1,991,368,763	608,884,409	3,260,306
Net Position - End of year	\$	2,044,018,749	\$ 222,109,437	\$ 2,760,356

# Component Units Statement of Net Position

### September 30, 2023

	Dra	ainage Districts	Road Commission	Total
Assets				
Pooled cash and investments	\$	80,314,468	\$ 117,575,230	\$ 197,889,698
Receivables	•	350,120,216	34,832,809	384,953,025
Due from primary government		250,000	-	250,000
Inventories and supplies		-	6,311,635	6,311,635
Prepaid expenses		2,877,999	6,827,862	9,705,861
Other current assets		7,160,951	-	7,160,951
Restricted assets		30,696,973	-	30,696,973
Capital assets:			/	
Assets not subject to depreciation		110,779,906	255,626,135	366,406,041
Assets subject to depreciation - Net		652,661,210	807,758,831	1,460,420,041
Total assets		1,234,861,723	1,228,932,502	2,463,794,225
Deferred Outflows of Resources				
Deferred pension costs		-	29,119,920	29,119,920
Deferred OPEB costs		-	17,870,296	17,870,296
Total deferred outflows of resources		-	46,990,216	46,990,216
Liabilities				
Accounts payable		25,179,738	12,444,582	37,624,320
Due to other governmental units		797,326	-	797,326
Due to primary government		1,202,566	105,213	1,307,779
Refundable deposits and bonds		-	1,658,570	1,658,570
Accrued liabilities and other		8,635,209	2,395,215	11,030,424
Unearned revenue		147,604,232	17,183,709	164,787,941
Noncurrent liabilities:				
Due within one year: Payable from restricted assets		5,170,745		5,170,745
Provision for claims and judgments		5,170,745	783.672	783,672
Current portion of long-term debt		23,286,576	-	23,286,576
Due in more than one year:		20,200,010		20,200,010
Compensated absences		-	2,392,214	2,392,214
Provision for claims and judgments		-	814,733	814,733
Net pension liability		-	49,370,279	49,370,279
Net OPEB liability		-	111,078,541	111,078,541
Long-term debt - Net of current portion		251,121,682	-	251,121,682
Total liabilities		462,998,074	198,226,728	661,224,802
Deferred Inflows of Resources				
Deferred pension cost reductions		-	5,937,436	5,937,436
Deferred OPEB cost reductions		-	4,576,936	4,576,936
Total deferred inflows of resources		-	10,514,372	10,514,372
Net Position				
Net investment in capital assets		514,559,086	1,063,384,966	1,577,944,052
Restricted:				
Debt service		209,813,125	-	209,813,125
Public works		47,491,438	-	47,491,438
Unrestricted		-	3,796,652	3,796,652
Total net position	\$	771,863,649	\$ 1,067,181,618	\$ 1,839,045,267

				Pro	ogram Revenue	;	
	_	Expenses	 Charges for Services		Operating Grants and Contributions		apital Grants and Contributions
Functions/Programs							
Drainage Districts Road Commission	\$	205,091,032 133,861,996	\$ 165,393,301 18,264,336	\$	250,000 124,289,792	\$	66,058,770 51,557,972
Total component units	\$	338,953,028	\$ 183,657,637	\$	124,539,792	\$	117,616,742

Gain on sale of capital assets Other miscellaneous income

Total general revenue

#### Change in Net Position

Net Position - Beginning of year - As restated (Note 20)

Net Position - End of year

See notes to financial statements.

# Component Units Statement of Activities

# Year Ended September 30, 2023

_	Net Revenue and Changes in Net Position						
	Drainage Districts	Road Commission	Total				
\$	26,611,039 -	\$	\$    26,611,039 60,250,104				
	26,611,039	60,250,104	86,861,143				
	305,100 1,250 144,639	1,380,973 641,715 -	1,686,073 642,965 144,639				
	450,989	2,022,688	2,473,677				
	27,062,028 744,801,621	62,272,792 1,004,908,826	89,334,820 1,749,710,447				
\$	771,863,649	\$ 1,067,181,618	\$ 1,839,045,267				

September 30, 2023

### **Note 1 - Significant Accounting Policies**

#### Accounting and Reporting Principles

The basic financial statements of Oakland County, Michigan (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP), as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's *Codification of Governmental Accounting and Financial Reporting Standards* (GASB Codification). The more significant of the County's accounting policies are described below.

#### The Financial Reporting Entity

As defined by generally accepted accounting principles established by the GASB, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board and either (a) the ability to impose will by the primary government or (b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

The accompanying financial statements present Oakland County, Michigan and its component units. The County's Parks and Recreation Commission is not legally separate from the County, nor does it possess separate corporate powers. As such, the financial data of the County's Parks and Recreation Commission have been included with the financial data of the primary government. The financial data of the component units are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

#### **Blended Component Units**

A blended component unit is a legally separate entity from the County that is so intertwined with the County that it is, in substance, the same as the County. It is reported as part of the County and blended into the appropriate funds.

#### Oakland County Building Authority (the "Authority")

A five-person authority is appointed by the Oakland County Board of Commissioners, and its activity is dependent upon board actions. The purpose of the Authority is to finance, through tax-exempt bonds, the construction of public buildings for use by the County, with the bonds secured by lease agreements with the County and retired through lease payments from the County. The Oakland County Building Authority is reported as if it were part of the primary government because its sole purpose is to finance the construction of the County's public buildings. The Authority's activity is reported in various debt service funds (designated by the caption "Building Authority") and the Building Improvement Fund, a capital projects fund.

Separate financial statements for the Authority are not published.

#### **Discretely Presented Component Units**

A discretely presented component unit is an entity that is legally separate from the County but for which the County is financially accountable or whose relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. These component units are reported in separate columns to emphasize that they are legally separate from the County.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

#### Drainage Districts

This component unit consists of individual districts created under Chapters 20 and 21 of Michigan Public Act 40 of 1956 for the purpose of alleviating drainage problems. This involves the construction, maintenance, and financing necessary to account for the cost of the drainage district. The individual districts, each a separate legal entity with power to assess the benefiting communities, are governed by the Drain Board for Oakland County, which consists of the Oakland County water resources commissioner, the chairman of the Oakland County Board of Commissioners, and the chairperson of the finance committee of the Board of Commissioners. Assessments are made against the applicable municipalities within each district, including the Road Commission for Oakland County and the State of Michigan, for road drainage. All activities of the various drainage districts are administered by the Oakland County's appropriation process. Because of the relationship between the component unit and the primary government, it would be misleading to exclude the Drainage Districts component unit from the financial statements of Oakland County, Michigan.

The financial activities of the Drainage Districts as of and for the year ended September 30, 2023 are reported discretely as a governmental fund type. There are no separately issued financial statements of this component unit, although financial information for the specific drainage districts may be obtained from Oakland County Water Resources Commissioner, #1 Public Works Drive, Waterford, MI 48328.

#### Road Commission for Oakland County (the "Road Commission")

The Road Commission is governed by three appointees of the County Board of Commissioners who are not board members. The Road Commission is responsible for the construction and maintenance of the County's system of roads and bridges and is principally funded by state-collected vehicle fuel and registration taxes under Michigan Public Act 51 of 1951. The County has budgetary control and appropriation authority over its activities; however, such control has not been exercised. The Road Commission's primary activities, which are as of and for the year ended September 30, 2023, are reported discretely as a governmental fund type - special revenue fund. The Road Commission Retirement System, which is as of and for the year ended December 31, 2022, is not reported in the financial statements of Oakland County, Michigan.

Complete financial statements of the Road Commission, which include the Road Commission Retirement System and its separately issued statements, can be obtained from its administrative offices at 31001 Lahser Road, Beverly Hills, MI 48025.

#### Fiduciary Component Units

#### Oakland County Public Employees' Retirement System (PERS)

The PERS is governed by a nine-member board, as described in Note 10. Although it is legally separate from the County, it is reported as a fiduciary component unit because the County appoints the voting majority to the board and imposes a financial burden on the County.

#### Voluntary Employees' Beneficiary Trust (VEBA)

The VEBA is governed by a nine-member board, as described in Note 12. Although it is legally separate from the County, it is reported as a fiduciary component unit because the County appoints the voting majority to the board and imposes a financial burden on the County.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

#### **Fund Accounting**

The County accounts for its various activities in several different funds in order to demonstrate accountability for how it spends certain resources; separate funds allow the County to show the particular expenditures for which specific revenue is used. The various funds are aggregated into three broad fund types:

#### Governmental Funds

Governmental funds include all activities that provide general governmental services that are not business-type activities. Governmental funds can include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The County reports the following funds as major governmental funds:

- The General Fund is the County's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. Revenue is primarily derived from property taxes, state and federal distributions, and charges for services.
- The Water and Sewer Debt Act 342 Fund accounts for the accumulation of resources, mainly special assessments against benefiting municipalities, for the payment of bonded debt issued for construction of various water and sewer systems in Oakland County.
- The ARP Local Fiscal Recovery Fund accounts for the financial resources received under the American Rescue Plan Act.

Additionally, the County reports the following nonmajor governmental fund types:

- Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes.
- Capital project funds are used to record bond proceeds or other revenue and the disbursement of invoices specifically designated for capital-related items. The funds operate until the purpose for which they were created is accomplished.
- Debt service funds are used to record tax, interest, and other revenue for payment of interest, principal, and other expenditures on long-term debt.

#### Proprietary Funds

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees) and internal service funds (which provide goods or services to other funds of the County). The County reports the following funds as major enterprise funds:

- The Parks and Recreation Fund accounts for the operation of the Oakland County, Michigan parks system.
- The Delinquent Tax Revolving Fund accounts for money advanced to the County and other local units of government for unpaid property taxes and the subsequent collection of delinquencies.
- The Water and Sewer Trust Fund accounts for the collection of resources for the operation of various water and sewer systems maintained by the County, rather than the respective individual municipalities.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

• The Southeastern Oakland County S.D.S. (S.O.C.S.D.S.) Fund was established to record the operations and maintenance of the system, which is used to move sewage and storm water to the Great Lakes Water Authority for treatment. Costs are recovered by developing rates and billing the municipalities being served.

Internal service funds account for goods and services provided to departments, funds, and governmental units on a cost-reimbursement basis. Included within the internal service funds are certain fringe benefits and services provided to county employees and funds, which include health, workers' compensation, unemployment compensation, information technology, various equipment revolving funds, and central service-type operations.

#### Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts are not used to operate the County's programs. Oakland County, Michigan's fiduciary funds include Pension and Other Postemployment Benefits Trust Funds to account for retirees' retirement and medical benefits; the investment trust fund, which reports funds deposited by and invested for local units of government; and custodial funds, which account for assets held in a custodial capacity by the County for others. These funds are not reflected in the government-wide financial statements because the resources of the funds are not available to support the programs of Oakland County, Michigan.

#### Interfund Activity

During the course of operations, the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities column.

#### **Basis of Accounting**

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the County has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree health care-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the County considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: property taxes, special assessments, and federal and state grant revenue. Conversely, property taxes, special assessments, federal grant reimbursements, and certain other revenue will be collected after the period of availability; receivables have been recorded for these, along with a deferred inflow.

Proprietary funds and fiduciary funds, as applicable, use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### **Report Presentation**

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units, as applicable. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual basis presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes, unrestricted intergovernmental receipts, and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions to this general rule occur when there are charges between the County's enterprise functions and various other functions. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

#### Specific Balances and Transactions

#### Pooled Cash and Investments

The County maintains a cash and investment pool for all funds except the pension trust funds, the Superseding Trust Fund, and two custodial funds (Jail Inmate Trust and District Court Trust) in order to maximize investment earnings. Investments of the pool are not segregated by fund, but each contributing fund's balance is treated as equity in the pool. For funds not in the pool, cash equivalents are considered to be demand deposits and short-term investments with an original maturity date of three months or less from the date of acquisition.

Cash overdrafts occurring in funds participating in pooled cash accounts at September 30, 2023 have been reclassified as a due to other funds, and a corresponding due from other funds was established in the General Fund. Similarly, negative accrued interest receivable caused by negative cash balances is also reclassified at year end as an interfund liability.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

Pooled investment income is allocated to all funds based on the respective share of their average daily balances. Interest charges for funds with negative balances are reported as negative interest income.

#### Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. Short-term receivables and payables resulting from such transactions are classified as due from other funds or due to other funds on the balance sheet.

Noncurrent portions of long-term interfund loan receivables are reported as advances and are offset equally by nonspendable fund balance.

#### Inventories

Inventories in governmental and proprietary funds are stated at cost using the first-in, first-out (FIFO) method. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

#### **Prepayments**

Payments made for services that will benefit periods beyond September 30, 2023 are recorded as prepayments using the consumption method.

#### Unearned Revenue

Revenue for which asset recognition has been met but for which revenue recognition criteria have not yet been met for payments received before earnings are complete is reported as a liability.

#### Restricted Cash

The County has unspent bond proceeds remaining for the OMI Drainage District and Evergreen-Farmington Drainage District totaling \$30,696,973.

#### Capital Assets

Capital assets, which include land, buildings, equipment, and infrastructure assets (e.g., roads, drains, and similar items), are reported in the government-wide statements and applicable proprietary fund financial statements. Capital assets that are used for governmental activities are only capitalized in the government-wide statements and fully expended in the government funds. The County established capitalization thresholds for capital assets of \$5,000. Capital assets are stated at cost or, if donated, at acquisition value at the time of donation. In some instances, capital asset historical costs were not available; therefore, the costs of these assets at the dates of acquisitions have been estimated. Expenditures materially extending the life of capital assets are capitalized.

Capital assets are depreciated over their useful lives, using the straight-line depreciation method. Infrastructure (public domain) assets, including roads, bridges, sanitary sewers, drains, curbs, and gutters, are capitalized.

The County's estimated useful lives of the major classes of property and equipment follow:

Class	Years
Land improvements	10-15
Buildings and improvements	15-45
Equipment and vehicles	3-10
Sewage disposal systems	40-50
Infrastructure	10-100

Capital assets used in the general operation of the Road Commission are depreciated under various methods, including straight-line and sum-of-the-years' digits.

September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

#### Long-term Obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances and premiums as other financing sources and bond discounts as other financing uses. The debt service funds are generally used to liquidate governmental long-term debt.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. The County recognizes deferred outflows from changes in assumptions related to the OPEB plan and the net difference between projected and actual earnings on retirement and OPEB plan investments. The Road Commission component unit reports deferred outflows related to the pension plan from contributions to the plan subsequent to the measurement date, changes in assumptions, and the net difference between projected and actual earnings on investments. The Road Commission component unit reports deferred outflows related to the OPEB plan from contributions to the plan subsequent to the measurement. The Road Commission component unit reports to the plan subsequent to the open of the measurement date, changes in assumptions, and the net difference between projected and actual earnings on investments. The Road Commission component unit reports deferred outflows related to the OPEB plan from contributions to the plan subsequent to the measurement date, changes in assumptions, and the net difference between projected and actual earnings on investments to the plan subsequent to the measurement date, changes in assumptions, and the net difference between projected and actual earnings on investments.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The County has two types of deferred inflows, the first of which arising only under a modified accrual basis of accounting, that qualify for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from five sources: property taxes, contracts, grants, special assessments, and other. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The second type is related to the difference between expected and actual experience related to the OPEB plan. These amounts will be amortized over future years and included in net OPEB expense. The Road Commission component unit reports deferred inflows of resources related to the pension plan for the difference between expected and actual experience, along with grant reimbursement funding and special assessment receivables that were not received within the 60-day period of availability. The Road Commission component unit reports deferred inflows of resources related to the OPEB plan for the difference between expected and actual experience, along

Property taxes levied are used to finance the expenditures of the current fiscal period (October 1, 2022 through September 30, 2023) and are reported as revenue in the financial statements. Amounts not collected within 60 days of the end of the fiscal year are considered unavailable for the current period and are reported as deferred inflows.

September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

#### Net Position

Net position of the County is classified in three components:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position often is designated to indicate that management does not consider them to be available for general operations. Unrestricted net position often has constraints on resources that are imposed by management but can be removed or modified.

#### Net Position Flow Assumption

The County will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements (as applicable), a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Fund Balance Flow Assumptions

The County will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance.

#### Fund Equity

In the fund financial statements for the governmental funds, the following are the components of fund balance:

- Nonspendable: resources that are not in spendable form (i.e., inventories)
- Restricted: amounts that are restricted to specific purposes externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through enabling legislation
- Committed: amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolution of the County's highest level of decision-making authority. A formal resolution by the Board of Commissioners is required to establish, modify, or rescind a fund balance commitment.
- Assigned: amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed. These assignments are authorized by the Board of Commissioners through a formal resolution.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

• Unassigned: the residual classification of the General Fund and the reporting of any negative fund balance of a governmental fund

#### Property Tax Revenue

County general operating property taxes are levied annually on July 1 (lien date) to fund operations for the current year. The property taxes are due in full within nine months (prior to March 1), at which time uncollected taxes become delinquent. The assessed value of real and personal is established by the local units, accepted by the County, and equalized under state statute at approximately 50 percent of the current estimated market value. In March 1994, Michigan voters approved Proposal A, which requires property taxes to be levied based on the taxable value of the underlying property. Annual increases in taxable value are limited to the lesser of 5 percent or the rate of inflation. Taxable value reverts to 50 percent of true cash value when the property is sold. Taxable value is determined by using such factors as equalized, assessed, and capped values.

The taxable value of real and personal property for the July 1, 2023 general operating levy was \$74.8 billion. The general operating tax rate for this levy was 3.9686 mills, which is the maximum allowable millage levy per the Headlee Amendment to the Michigan Constitution. The County also has a voter-approved tax of 0.3431 mills for parks and recreation and a voter-approved tax of 0.9500 mills for public transportation, which are levied on December 1 each year. The amount unpaid at fiscal year end is reported as current property taxes receivable in the County's General Fund.

#### <u>Pension</u>

The County offers pension benefits to retirees. The County records a net pension liability (asset) for the difference between the total pension liability calculated by the actuary and the pension plan's fiduciary net position. For the purpose of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plan and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Net Pension Liability (Asset)

The government-wide statements include a liability (asset) for our unfunded (overfunded) legacy costs related to the County's pension plan. The net pension liability (asset) is the difference between the total pension liability and the plan's fiduciary net position. The pension expense recognized each fiscal year is equal to the change in the net pension liability from the beginning of the year to the end of the year, adjusted for deferred recognition of the liability and investment experience. The net pension liability (asset) is recorded on the government-wide, internal service, and discretely presented component unit statements. This change does not impact the General Fund or any other governmental fund. Refer to the pension footnotes for further details.

#### Other Postemployment Benefit Liability (Asset)

The County offers a defined health care benefits plan to retirees. The County records an OPEB liability (asset) for the difference between the total OPEB liability calculated by the actuary and the OPEB plan's fiduciary net position. For the purpose of measuring the net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB plan and additions to/deductions from the OPEB plan's fiduciary net position have been determined on the same basis as they are reported by the OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

The net OPEB liability (asset) is recorded on both the government-wide, internal service, and discretely presented component unit financial statements. This change does not impact the General Fund or any other governmental fund. Refer to the OPEB notes for further details.

#### **Compensated Absences**

Compensated absences (vested sick and annual leave) of the primary government that are allowed to accumulate are charged to operations in the Fringe Benefits Fund (an internal service fund) as the benefits accrue. Compensated absences for the Road Commission are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only for employee terminations as of year end.

No liability is recorded for nonvesting accumulating rights to receive sick pay benefits for the primary government and component units.

#### **Proprietary Funds Operating Classification**

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of proprietary funds is charges to customers for sales or services. Operating expenses for these funds include the cost of sales or services and administrative expenses and may include depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### Use of Estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements. These estimates and assumptions also affect the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### <u>Leases</u>

The County is a lessee for noncancelable leases of buildings. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the Water and Sewer Trust Fund (enterprise fund) and in the governmental activities column in the government-wide financial statements. The County recognizes lease assets and liabilities with an initial value of \$5,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

The County is a lessor for noncancelable leases of a cellular tower. The County recognizes a lease receivable and a deferred inflow of resources in the proprietary fund financial statements (Radio Communications Fund).

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

- The County uses the incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

#### **Subscriptions**

The County obtains the right to use vendors' information technology software through various long-term contracts. The County recognizes a subscription liability and an intangible right-of-use subscription asset (the "subscription asset") in the applicable governmental or business-type activities column in the government-wide financial statements. The County recognizes subscription assets and liabilities with an initial value of \$5,000 or more.

At the commencement of a subscription, the County initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus initial implementation costs. Subsequently, the subscription asset is depreciated on a straight-line basis over its useful life.

Key estimates and judgments related to subscriptions include how the County determines the discount rate it uses to discount the expected subscription payments to present value and the subscription term.

1) The County uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for subscriptions.

2) The subscription term includes the noncancelable period of the subscription.

The County monitors changes in circumstances that would require a remeasurement of its subscriptions and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

#### September 30, 2023

### Note 1 - Significant Accounting Policies (Continued)

Subscription assets are reported with other capital assets, and subscription liabilities are reported with long-term debt on the statement of net position.

#### Comparative Data/Reclassifications

#### Upcoming Accounting Pronouncements

In June 2022, the Governmental Accounting Standards Board issued Statement No. 100, *Accounting Changes and Error Corrections*, which enhances the accounting and financial reporting requirements for accounting changes and error corrections. The provisions of this statement are effective for the County's financial statements for the year ending September 30, 2024.

In June 2022, the Governmental Accounting Standards Board issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the County's financial statements for the year ending September 30, 2025.

#### Adoption of New Accounting Pronouncement

During the current year, the County adopted GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. As a result, the statements of net position of the governmental activities, business-type activities, Water and Sewer Trust Fund, nonmajor enterprise funds, and internal service Funds now include a liability for the present value of payments expected to be made and subscription assets. The subscription assets and liabilities have been added to Note 6 and Note 7, respectively, as of the beginning of the year. Subscription activity is further described in Note 19.

#### **Reclassification**

Certain 2022 amounts have been reclassified to conform to the 2023 presentation.

### Note 2 - Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The Board of Commissioners has established the legal level of control by control groups, as outlined in the County's General Appropriations Act. This act states that expenditures shall not exceed the total appropriations for personnel expenditures (salaries, overtime, and fringes), operating expenditures, and internal support expenditures (internal service fund charges), respectively, by department. Budgets are adopted and presented on the GAAP basis of accounting.

The Board of Commissioners is authorized to make amendments to the various budgets as deemed necessary. Current year supplemental budgetary appropriations were not material. Funds that receive an appropriation and can, therefore, be defined as those with an appropriated, annual, legally adopted budget are the General Fund and three special revenue funds: ARP Local Fiscal Recovery, Child Care, and Social Welfare Foster Care. The budgetary comparison for the General Fund and ARP Local Fiscal Recovery Fund are presented in the required supplementary information, and the Child Care and Social Welfare Foster Care funds are presented in the other supplementary information.

#### September 30, 2023

### Note 2 - Stewardship, Compliance, and Accountability (Continued)

Transfers within and between budgeted funds and departments may be made by the fiscal officer (director of management and budget department) in the following instances:

(a) Transfers may be made from the nondepartmental overtime reserve account and fringe benefit adjustment account to the appropriate departmental budget as specific overtime requests are reviewed and approved by the fiscal officer. Additionally, overtime appropriations may be transferred between divisions within a department at the request of the department head if authorized by the fiscal officer or designee.

(b) Transfers may be made from the nondepartmental appropriation reserve accounts for maintenance department charges and miscellaneous capital outlay to the appropriate departmental budgets as specific requests for these items are reviewed and approved by the fiscal officer.

(c) Transfers may be made from the nondepartmental appropriation reserve accounts, emergency salaries, and summer help as specific requests for these items are reviewed and approved by the director of the human resources department.

At year end, the Board of Commissioners adopts a resolution that authorizes and closes amounts exceeding the original appropriation against the balances in other appropriations and closes the remaining balance to the General Fund's unassigned fund balance.

#### Excess of Expenditures Over Appropriations in Budgeted Funds

During the year, the County incurred expenditures that were in excess of the amounts budgeted as follows:

	 Budget	Actual
General Fund - Administration - Internal support	\$ 1,127,155 \$	1,131,430
General Fund - Information technology - Personnel	-	2,736
General Fund - Public services - Internal support	3,767,898	3,774,958
General Fund - Circuit Court - Internal support	7,215,413	7,217,243
General Fund - Nondepartmental - Personnel	(9,230,760)	1,022,742
General Fund - Nondepartmental - Operating	19,841,753	22,430,334
General Fund - Transfers out - Building and Liability Insurance	-	5,000,000
General Fund - Transfers out - Fire Records Management	504,611	510,339
Child Care Fund - Economic development - Personnel	-	1,585
Child Care Fund - Circuit court - Personnel	1,943,519	2,149,263
Child Care Fund - Circuit court - Internal support	3,527	5,371
Child Care Fund - Sheriff - Personnel	-	8,003

The General Fund and Child Care Fund had unfavorable variances in several different departments, primarily in personnel and internal support costs. This was due to personnel movement within departments late in the fiscal year, which is offset by budget favorability in other areas.

The variance between budget and actuals for nondepartmental General Fund personnel is due to the Voluntary Employee Separation Incentive Program (VESIP). More employees took advantage of the program as well as unplanned separations, which caused a larger than anticipated variance in our personnel budget. This variance is due to having more vacancies than planned.

The General Fund nondepartmental operating variance is due to Oakland County's contribution to the Local Road Improvement projects and additional support for prior year road projects completed in fiscal year 2023.

Due to the timing on the actuary report, the County was unable to post an adjustment to the budget for the transfer out to the Building and Liability Fund. Unexpected increase in income from Oakland County Agencies late in the year did not allow for an amendment to the budget for the transfer out to the Fire Records Management fund.

# Oakland County, Michigan

### Notes to Financial Statements

#### September 30, 2023

### Note 2 - Stewardship, Compliance, and Accountability (Continued)

#### Fund Deficits and Management's Plan

At September 30, 2023, the County had a deficit in fund balance in the following funds:

- Special revenue fund Friend of the Court Fund: \$1,094,714
- Special revenue fund Workforce Development Grants Fund: \$5,408,468
- Special revenue fund Other Grants Fund: \$1,025,388
- Special revenue fund Judicial Grants Fund: \$164,606
- Capital project fund Lake Levels Act 146 Fund: \$31,041
- Capital project fund Chapter 4 Drain Construction: \$383,052

The negative unassigned fund balance in the Lake Levels Act 146 Fund relates to the Bush Lake Level project and the Upper Straits Lake Level project in the amounts of \$12,544 and \$21,780, respectively.

#### Bush Lake Level

Construction of a new lake level control structure has been completed. In 2010, the Oakland County Board of Commissioners authorized a loan in the amount of \$300,000 from the County's Long-term Revolving Fund to the Bush Lake Special Assessment District to be collected in 10 annual installments. The long-term assessment for the project commenced in fiscal year 2011. The project cost was more than anticipated, and the final collections from the long-term assessment roll are being reviewed. The \$12,544 deficit within the construction fund will be covered by additional annual assessments to be incorporated with the lake level maintenance fund assessment. The district will be assessed appropriate additional amounts to ensure the ability to eliminate the deficit within the next five to seven years given the small district size and being mindful of the impact to residents in the district.

#### Upper Straits Lake Level

Design and construction of an augmentation well to maintain the lake level has been started. The expected completion date is sometime in 2024. In 2020, the Oakland County Board of Commissioners approved the Special Assessment District issuance of bonds in the aggregate principal amount of not to exceed \$700,000. Full repayment of this debt by the special assessment district is to be collected in 10 annual installments. The \$21,780 deficit within the construction fund was caused by project overruns and will be collected through additional assessments during the annual process of assessing the maintenance fund. An assessment to be collected in the next fiscal year is sufficient to cover this deficit.

#### Chapter 4 Drain Construction

Lower Pettibone Lake Sanitary Chapter 4 Drain Construction Project - A loan from the Long-term Revolving Fund was approved by the Oakland County Board of Commissioners via Miscellaneous Resolution #14136 adopted on June 11, 2014 to provide up to \$1,200,000 in funding for this project. A 20-year assessment against each of the benefiting properties in the district has been approved to repay the loan, with first payment due in December 2014. The construction of the sewer was completed and became operational as of January 2015, and the deficit for this specific project will be eliminated when the long-term assessment roll collection is complete. The long-term receivable is on the balance sheet to track the collection. The deficit for fiscal year 2023 is \$383,052.

#### Special Revenue Funds

**Friend of the Court Fund** - The negative unassigned fund balance reflects the fact that this grant fund operates on a reimbursement basis. For example, the County pays the original expenses and is reimbursed by the grantor agency after submission of the proper support documentation. Typically, reimbursement for year-end expenditures lags by two to three months. The negative unassigned fund balance of \$1,094,714 is offset by unavailable revenue recorded of \$1,094,714. Once reimbursement is obtained, the negative unassigned fund balance will be eliminated.

#### September 30, 2023

### Note 2 - Stewardship, Compliance, and Accountability (Continued)

**Workforce Development Grants Fund** - The negative unassigned fund balance reflects the fact that this grant fund operates on a reimbursement basis. For example, the County pays the original expenses and is reimbursed by the grantor agency after submission of the proper support documentation. Typically, reimbursement for year-end expenditures lags by two or three months. The negative unassigned fund balance of \$5,408,468 is slightly offset by unavailable revenue recorded of \$5,372,524. Once reimbursement is obtained, the negative unassigned fund balance will be eliminated. Should the reimbursement not be sufficient to cover the expenditure, the County has match funds budgeted, which will be transferred to cover any remaining deficit.

**Other Grants Fund** - The negative unassigned fund balance reflects the fact that this grant fund operates on a reimbursement basis. For example, the County pays the original expenses and is reimbursed by the grantor agency after submission of the proper support documentation. Typically, reimbursement for yearend expenditures lags by two to three months. The negative unassigned fund balance of \$1,025,388 is slightly offset by unavailable revenue recorded of \$114,709. Once reimbursement is obtained, the negative unassigned fund balance will be eliminated. Should the reimbursement not be sufficient to cover the expenditures, the County has match funds budgeted, which will be transferred to cover any remaining deficit.

**Judicial Grants Fund** - The negative unassigned fund balance reflects the fact that this grant fund operates on a reimbursement basis. For example, the County pays the original expenses and is reimbursed by the grantor agency after submission of the proper support documentation. Typically, reimbursement for year-end expenditures lags by two or three months. The negative unassigned fund balance of \$164,606 is slightly offset by unavailable revenue recorded of \$162,442. Once reimbursement is obtained, the negative unassigned fund balance will be eliminated. Should the reimbursement not be sufficient to cover the expenditure, the County has match funds budgeted, which will be transferred to cover any remaining deficit.

### **Note 3 - Deposits and Investments**

The County has deposits and investments that are maintained for its primary government, component unit, and fiduciary fund types.

For the primary government, the County manages its investments in a pool format that is used by all county funds. Income, gains, and losses are allocated back to county funds based on their share of the pool, which is calculated based on their average daily cash balance.

For its pool, the County only uses federal- and state-chartered financial institutions that are members of the FDIC, NCUA, or DIFS and have a location in the state of Michigan. All deposits and investments for the pool are held in the County's name and tax ID number.

The County Treasurer is permitted to offer an investment option to local units of government within the County, called the Local Government Investment Pool (LGIP). Contracted participant deposits are treated just like county funds. Income, gains, and losses are allocated based upon the participant's average daily balance. The LGIP is not subject to regulatory oversight, is not registered with the SEC, and does not issue a separate report. Fair value of the position in the pool is approximately equal to the value of the pool shares. The LGIP has not provided or obtained any legally binding guarantees during the period to support the value of the shares. Investments are valued monthly.

#### Deposits

It is county policy to review and verify a bank's creditworthiness through a system of ratio analysis and from information provided by several third-party sources. In addition, the County places concentration limits on banks based on creditworthiness resulting from both the ratio analysis and third-party information.

### **Oakland County, Michigan**

### Notes to Financial Statements

#### September 30, 2023

### Note 3 - Deposits and Investments (Continued)

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned.

As of September 30, 2023, the bank balance of the County's deposits was \$143,494,494. Insured deposits were \$111,137,393, and the remaining \$32,357,101 was uninsured, uncollateralized, and held in the County's name.

The Drainage Districts component unit's cash, deposits, and investments are maintained in pooled accounts of the County; therefore, their amount of insurance would be allocated to the Drainage Districts' deposits based on their prorated share of the investment portfolio.

The County's investment policy allows for the use of bank deposits, including certificates of deposit. The only limitation placed on bank deposits is that they cannot exceed 60 percent of the total investment portfolio. In addition, the County's investment policy limits the investment with any single financial institution to 25 percent.

At September 30, 2023, the Road Commission component unit had bank deposits of \$19,632,468 (checking and savings accounts) that were uninsured and uncollateralized. The Road Commission believes that, due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits.

#### Investments - Internal Investment Pool

Investments, except those of the Retirement Systems, Superseding Retirees' Medical Benefits Trust, and Deferred Compensation Plan, are administered by the treasurer under guidelines established by Act 20 of the Michigan Public Acts of 1943 as amended and the investment policy as adopted by the County's Board of Commissioners. The County's investment policy is more restrictive than state law and allows for the following instruments:

- 1. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States
- 2. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of Michigan financial institutions
- 3. Commercial paper rated at the time of purchase at the highest classification established by no less than two standard rating services and that matures no more than 270 days after the date of purchase
- 4. Repurchase agreements consisting of instruments in subdivision 1. The PSA Master Repurchase agreement prototype agreement shall be employed with appropriate supplemental provisions regarding security delivery, security substitutions, and governing law. A signed repurchase agreement must be on file before entering into a repurchase transaction.
- 5. Bankers' acceptances of United States banks
- 6. Obligations of this state or any of its political subdivisions that, at the time of purchase, are rated as investment grade by no less than one standard rating service
- 7. Obligations described in subdivisions 1 through 6 if purchased through an interlocal agreement under the Urban Cooperation Act of 1967
- 8. Investment pools organized under the Surplus Funds Investment Pool Act, PA 367 of 1982
- 9. Investment pools organized under the Local Government Investment Pool Act, PA 121 of 1985

#### September 30, 2023

### Note 3 - Deposits and Investments (Continued)

10. Mutual funds registered under the Investment Company Act of 1940 with authority to only purchase investment vehicles that are legal for direct investment by a Michigan public corporation. Investment is limited to mutual funds that maintain a net asset value of \$1.00 per share.

As of September 30, 2023, the County had the following deposit and investment types in its internal investment pool:

	Governmental Activities (Dollars)	Weighted- average Maturity (Days)
Deposit accounts (1)	133,159,590	1
Government investment pools	384,072,373	1
Government money markets	103,525,397	1
Treasury notes	151,864,256	299
Negotiable CDs	4,926,252	113
CDARS (1)	10,000,000	176
Municipal bonds	33,355,557	1,278
Government agencies	979,421,153	339
Total fair value of internal investment pool	1,800,324,578	1
Weighted-average maturity of internal investment pool (in days)	-	238

(1) These items are considered deposits and not investments. They are presented here to give a clear picture of the investment pool's overall weighted-average maturity.

#### Credit Risk

The County had \$151,864,256 invested in Treasury notes that are rated AAA by Standard & Poor's and Aaa by Moody's. The County had \$979,421,153 invested in U.S. government agencies that are rated AA by Standard & Poor's and Aaa by Moody's. The County had \$33,355,557 invested in AAA (S&P) and Aaa (Moody's) municipal bonds. The money market investment pools had \$487,597,770 invested with ratings AAA (S&P) or higher. The County's investment policy is silent on the use of rated versus unrated money market funds. In addition, there is no rating level requirement for rated money market funds.

#### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments that are in the possession of another side party. The County's investment policy requires that all investment transactions (including collateral for repurchase agreements) be conducted on a delivery-versus-payment (DVP) basis. Securities shall be held by a third-party custodian, as designated by the county treasurer, and shall be evidenced by a safekeeping receipt. As of September 30, 2023, \$1,180,636,690 in investments, at fair value, was held in third-party safekeeping in the County's name.

The County also invests in money market funds that have their securities safe kept with a third party selected by the counterparty. However, the pool's securities are held in trust for the participants of the fund and are not available to the counterparty if the counterparty should happen to fail. We believe this arrangement satisfies the County's investment policy safekeeping requirement.

#### **Concentration of Credit Risk - Investments**

On September 30, 2023, the County had investments of 5 percent or more of the total portfolio with the following issuers: Federal Farm Credit Bank - 16.37 percent, Federal Home Loan Bank - 22.84 percent, Farmer Mac - 10.26 percent, Freddie Mac - 4.84 percent, and U.S. Treasury note - 8.55 percent. No other issuer exceeded 5 percent of the total portfolio.

### September 30, 2023

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## Note 3 - Deposits and Investments (Continued)

### Interest Rate Risk

To limit its exposure to fair value losses from rising interest rates, the County's investment policy states the County will not directly invest in securities that mature more than five years from date of purchase; however, securities exceeding the five-year limitation may be purchased provided maturity dates coincide with the expected use of the funds. As of September 30, 2023, the internal investment pool had a weighted-average maturity of 238 days, and the longest investment maturity in the portfolio was 1,278 days (3.5 years).

### Investments - Pension Trust Funds and VEBA Trust

The Pension and VEBA Trust Funds investments are made in accordance with Act 55 of the Michigan Public Acts of 1982, as amended, and are limited to no more than 65 percent in common stock. In addition, no investments, loans, or leases are with parties related to the pension plan.

Pension investments are made through the use of investment advisors that are selected and retained by the Retirement (PERS, VEBA, and ST) and Deferred Compensation Board. The advisors serve at the leisure of the board, as provided by investment agreements. At September 30, 2023, the primary government's pension trust fund had 34 investment advisors. Investments are held in street name by safekeeping agents under formal trust agreements and/or in the Retirement System's name.

As of September 30, 2023, the County had the following investment types in its pension, VEBA Trust, and Superseding Trust (presented within the Fringe Benefit internal service fund) funds:

Investment Type	Fair Value	Percentage	Average Duration (in Years)
Common stock	\$ 545,427,096	26.56%	N/A
Common stock funds/ETFs	357,089,441	17.39%	N/A
Government bonds	73,764,897	3.59%	9.42
Government agency funds	44,740,761	2.18%	N/A
Government agencies	114,580,996	5.58%	7.99
Corporate debt securities	146,739,323	7.14%	6.29
Corporate bond funds	54,903,819	2.67%	N/A
Government mortgage-backed securities	99,245,504	4.83%	7.10
Commercial mortgage-backed securities	21,586,568	1.05%	1.78
Asset-backed securities	16,478,795	.80%	2.03
Non-government-backed CMOs	47,274	0.00%	2.41
Other fixed income	2,099,209	0.10%	2.03
Real estate	229,218,527	11.16%	N/A
Other assets	937,628	0.05%	N/A
Partnerships	203,225,811	9.90%	N/A
Hedge funds	92,725,024	4.51%	N/A
Cash and cash equivalents	 59,302,718	2.48%	0.08
Total	\$ 2,062,113,391		

#### Credit Risk - Pension and VEBA Trust

The board's adopted Statement of Investment Goals and Objectives (SIGO) states that no nonconvertible bonds and convertible securities are authorized for purchase. In addition, no more than 10 percent of the total value of the portfolio, at the time of purchase, may be held in noninvestment grade bonds as rated by Moody's and/or Standard & Poor's. Of the total value of the portfolio, 90 percent must have a quality rating of A or better by Moody's and Standard & Poor's. For any security held in the portfolio that drops below investment grade, as rated by Moody's or Standard & Poor's, the investment manager is to advise the board of that fact along with a buy/hold recommendation. The board shall then instruct the investment manager as to which action should be taken.

## Notes to Financial Statements

### September 30, 2023

## Note 3 - Deposits and Investments (Continued)

As of September 30, 2023, debt obligation investments held in the pension, VEBA Trust, and Superseding Trust funds had the following ratings:

 Fair Value Percentage		Moody's Rating
\$ 202,749,920	32.61%	Aaa
18,231,742	2.93%	Aa
71,896,718	11.57%	A
50,631,549	8.14%	Baa
6,701,038	1.08%	Ва
1,653,185	.27%	В
112,003	.02%	Caa
110,295,169	17.74%	Not rated
 159,395,306	25.64%	U.S. Government Guaranteed
\$ 621,666,630		

### Custodial Credit Risk - Pension and VEBA Trust Funds and Superseding Trust

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Retirement System would not be able to recover the value of its investments that are in the possession of an outside party. The Retirement System's Statement of Investment Goals and Objectives requires that all investment transactions shall be conducted through a custodian that will act as the system's third party. Securities shall be held by the custodian, as designated by the retirement boards, and shall be evidenced by a custodial report. As of September 30, 2023, \$2,053,751,218 in investments was held in third-party safekeeping in the County's name.

#### Concentration of Credit Risk - Pension and VEBA Trust Funds and Superseding Trust

The board's adopted Statement of Investment Goals and Objectives states that no more than 5 percent of the assets of the Retirement System's portfolio may be invested in the fixed-income obligations of any one corporation or its affiliates and no more than 10 percent may be invested in the equity of any one corporation or its affiliates. Further, for fixed-income investments, no more than 10 percent of the assets of the portfolio may be invested in the securities of any governmental agency that is not fully backed by the U.S. government. No limitation applies to obligations of the United States Treasury or any fully guaranteed agency of the federal government.

For equities, holdings of all securities of an industry group should not exceed 25 percent of the portfolio at cost. ADRs should not exceed a maximum of 10 percent of the portfolio at cost and shall be further limited to Canadian securities and non-U.S. domiciled corporations issuing U.S. securities. As of September 30, 2023, as reported by the system's investment managers, no holdings exceed any of the board's adopted limits.

#### Interest Rate Risk - Pension and VEBA Trust Funds and Superseding Trust

The board's adopted Statement of Investment Goals and Objectives places no limitation on the system's fixed-income managers on the length to maturity for fixed-income investments. As the schedule on the previous page indicates, the system's fixed-income investments had average durations of between 1.78 years and 17.39 years, which is reasonable given the long-term nature of the system. Having reasonable durations will reduce the retirement system's risk exposure to rapidly adjusting interest rates.

Collateralized mortgage obligations (CMOs) are U.S. government-issued asset-backed certificates and corporate-issued asset-backed certificates. Current CMO holdings have maturity lengths ranging from 24.3 years to 25.3 years and are backed by investments in various assets, including mortgages. As of September 30, 2023, the market value was \$47,274.

### September 30, 2023

### Note 3 - Deposits and Investments (Continued)

### Interest Rate Risk - Collateralized Mortgage Obligations

The market value of such investments can be affected by, among other factors, changes in interest rates, including the effect of prepayments, marketability, and default rates on assets underlying the securities. At September 30, 2023, the County's CMO portfolio had an effective duration of 2.41 years.

#### Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The County's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset.

	Assets Measured at Carrying Value on a Recurring Basis at September 30, 2023									
	Level 1			Level 2	Level 3			Total Value		
Investment Type Government agencies Municipal bonds Treasury notes Negotiable CDs	\$	- - -	\$	979,421,153 33,355,557 151,864,256 4,926,252	\$	-	\$	979,421,153 33,355,557 151,864,256 4,926,252		
Total	\$	-	\$	1,169,567,218	\$	-	=	1,169,567,218		
Investments measured at NAV - Money market investment pools								487,597,770		
Total assets							\$	1,657,164,988		

The County's primary government has the following recurring fair value measurements as of September 30, 2023:

The fair value of Treasury notes, negotiable CDs, government agencies, and municipal bonds at September 30, 2023 was determined primarily based on Level 2 inputs, and they are valued using quoted prices for identical securities in markets that are not active. The money market investment pools are valued at published fair value per share (unit) for the fund.

The Michigan CLASS investment pool invests in U.S. Treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rate "A-1" or better), collateralized bank deposits, repurchase agreements (collateralized at 102 percent by Treasurys and agencies), and approved money market funds. The program is designed to meet the needs of Michigan public sector investors. It purchases securities that are legally permissible under state statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities, and other public agencies.

## Notes to Financial Statements

### September 30, 2023

### Note 3 - Deposits and Investments (Continued)

The following table represents the County's pension and VEBA Trust funds' assets measured at fair value on a recurring basis at September 30, 2023:

		Assets Mea	ISL	ured at Carrying Septembe			rring	Basis at	
	Quoted Prices in Active Markets for Identical Assets (Level 1)		s	Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)	Balance at September 30, 2023		
Assets									
Equity securities: Common stock Common stock -	\$	518,481,631	\$	-	\$	-	\$	518,481,631	
Funds/ETFs		78,063,795		-	_	-		78,063,795	
Total equity securities		596,545,426		-		-		596,545,426	
Debt securities: Government bonds Government agencies Corporate bonds		-		73,764,897 114,580,996 146,739,323		-		73,764,897 114,580,996 146,739,323	
Government mortgage- backed securities Commercial mortgage-		-		98,443,226		-		98,443,226	
backed securities Non-government-backed		-		21,586,568		-		21,586,568	
CMOs Asset-backed securities Other fixed income		-		47,274 16,478,795 2,099,209		- -		47,274 16,478,795 2,099,209	
Total debt securities		-		473,740,288		-		473,740,288	
Total investments by fair value level	\$	596,545,426	\$	473,740,288	\$	_		1,070,285,714	
Investments measured at NAV: Domestic equity International equity Global fixed income Partnerships Real estate								204,077,748 101,893,362 100,446,858 296,888,463 229,218,527	
Total investments measured at NAV								932,524,958	
Total assets							\$ 2	2,002,810,672	

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 are valued using the following approaches: equity mutual funds are valued using fair value per share for each fund, and fixed-income investments are normally valued based on price data obtained from observed transactions and market price quotations from broker dealers and/or pricing vendors. Debt and equity securities classified in Level 3 are based upon unobservable inputs.

### September 30, 2023

## Note 3 - Deposits and Investments (Continued)

#### Investments in Entities that Calculate Net Asset Value per Share

The County holds shares or interests in investment companies where the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient.

At September 30, 2023, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

	 Carrying Value		Unfunded Commitments	Redemption Frequency, if Eligible	Redemption Notice Period
Domestic equity International equity Global fixed income Partnerships Real estate	\$ 204,077,748 101,893,362 100,446,858 296,888,463 229,218,527	\$	- - 75,353,695 12,298,698	Monthly Monthly Daily Daily	10 days 10 days 3 days 3 days
Total	\$ 932,524,958	\$	87,652,393		

The domestic equity fund seeks to approximate, as closely as possible, the performance of the S&P 500 index over the long run.

The international equity fund seeks long-term growth of capital by investing at least 80 percent of its net assets in large capitalization equity securities listed in the Morgan Stanley Capital International Europe, Australasia, and Far East Index (MSCI EAFE Index).

The global fixed-income fund seeks current income with capital appreciation and growth of income by investing at least 80 percent of its net assets in bonds of governments, government-related entities, and government agencies located anywhere in the world. The fund regularly enters into various currency related and other transactions involving derivative instruments.

The private fixed-income fund invests in senior secured loans to U.S. middle market private equity portfolio companies with annual cash flow of up to \$100 million that are owned or controlled by leading private equity sponsors.

The private equity funds objectives are to generated high risk-adjusted returns produced from current income by investing in a variety of instruments, including senior secured corporate debt instruments.

The real estate funds class included several real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this class have been estimated using the net asset value of the County's ownership interest in partners' capital.

The fair values of the investments in the preceding six classes have been estimated using net asset value per share of the investments.

The board's investment philosophy combines preservation of capital with moderate risk-taking in exchange for moderate investment returns - attempting to optimize the return per unit of risk. This philosophy is supported by the Retirement System's long investment time horizon. The board follows the following key tenets: (1) broadly diversify the plan's assets across stocks, bonds, and other investments (within the constraints of Act 314); (2) further diversify the plan's assets across the broader asset classes (as defined in Section IV), managers, styles, and other factors; and (3) select qualified investment managers and continually monitor their performance.

### September 30, 2023

### Note 3 - Deposits and Investments (Continued)

The board has adopted a strategic asset allocation policy that is consistent with the achievement of the plan's financial needs and overall investment objectives. Asset classes are selected based on their expected long-term returns, individual reward/risk characteristics, correlation with other asset classes, manager roles, and fulfillment of the plan's long-term financial needs. Conformance with statutory investment guidelines is also considered.

The board established an allocation range for each asset class in recognition of the need to vary exposure within and among different asset classes, based on investment opportunities and changing capital market conditions. The board selected the target allocation for each asset class based on the plan's current investments and present market conditions. The board intends to review these allocation targets at least annually, focusing on changes in the plan's financial needs, investment objectives, and asset class performance.

The board has diversified the fund into private investments. These investments expose the fund to additional risk factors, including, but not limited to, illiquidity risk. The inclusion of these investments offers the potential for higher rates. However, the board does not have any control of the timing of distributions. Distributions are at the manager's discretion, subject to the underlying offering documents. Generally speaking, these investments have an estimated life of 10 years.

#### Disclosures Regarding Redemption Only Upon Liquidation

The investments in the private real estate, real estate, and real estate international can never be redeemed with the funds. Distributions from each fund will be received only as the underlying investments of the funds are liquidated. It is estimated that the underlying assets of the funds will be liquidated over the next 1 to 10 years.

### Note 4 - Receivables

Receivables as of September 30, 2023 for the County's individual major funds and the nonmajor, internal service, and component units in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

						Primary G	ove	ernment				
		Governmental Activities										
	G	eneral Fund		ater and Sewer Debt Act 342 Fund		P Local Fiscal ecovery Fund	N	onmajor Funds		Proprietary ternal Service Fund	(	Total Governmental Activities
Receivables: Property taxes												
receivable Special assessments	\$	30,354,528	\$	-	\$	-	\$	-	\$	-	\$	30,354,528
receivable Delinguent property		-		38,807,312		-		9,478,662		-		48,285,974
taxes receivable Accrued interest		723,747		-		-		-		-		723,747
receivable		(592,478)		(2,210)		7,112		100,327		1,091,669		604,420
Leases receivable Other receivables		-		-		-		-		-		-
Due from other governments		27,523,680		_		_		24,869,629		101,294		52,494,603
Other		2,892,775		-		-		18,245,024		3,862,943		25,000,742
Contracts receivable Allowance for doubtful		3,675,560		-		-		7,149,200		-		10,824,760
accounts		(25,000)		-		-		-		-		(25,000)
Net receivables	\$	64,552,812	\$	38,805,102	\$	7,112	\$	59,842,842	\$	5,055,906	\$	168,263,774

### September 30, 2023

## Note 4 - Receivables (Continued)

						Primary G	overr	iment				
						Business-ty	pe Ao	ctivities				
		ks and reation		elinquent Tax Revolving		Vater and ewer Trust	S.C	).C.S.D.S.	_	Nonmajor Enterprise		Total siness-type activities
Receivables: Property taxes receivable Special assessments receivable Delinquent property taxes receivable Accrued interest receivable Leases receivable Other receivables Due from other governments Other Contracts receivable Allowance for doubtful accounts		- 128,042 55,281 - 339,134 384,481 - 228,747)	\$	- 49,296,333 1,805,873 - 1,642,472 9,929,195 - -	\$	- - 260,756 - 2,825,449 31,338,207 - -	\$	- - 217,930 - - 7,909,503 33,700 - -	\$	- 487,353 1,542,681 - 6,772,171 2,720,400 - -	1	- - 2,827,193 1,542,681 - 9,488,729 4,405,983 - (228,747)
Net receivables	\$	678,191	\$	62,673,873	\$	34,424,412	\$	8,161,133	\$	11,522,605	\$ 11	7,460,214
	Primary Government Component Units Road Total Component Drainage Districts Commission Units											
Receivables: Property taxes receivable Special assessments receivable Delinquent property taxes receivable Accrued interest receivable Leases receivable Other receivables Due from other governments Other Contracts receivable Allowance for doubtful accounts		- 38,386,06 - 256,69 - 2,337,62 9,085,29 54,52 - - -	69 26 26 26	\$ 7,648 27,184	- - - ,382 -	2 2,3 9,0 27,2	- 256,69 - 337,62 985,29 238,90 - -	97 26 98 98				
Net receivables	\$ 3	50,120,2 <i>°</i>	6	\$ 34,832	,809	\$ 384,9	953,02	25				

The allowance in the General Fund is for accounts receivable, and the allowance in the Parks and Recreation Fund is for taxes receivable.

## Note 5 - Unavailable/Unearned Revenue

Governmental funds report unavailable revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental and enterprise funds report unearned revenue in connection with resources that have been received but not yet earned.

# Notes to Financial Statements

## September 30, 2023

## Note 5 - Unavailable/Unearned Revenue (Continued)

At September 30, 2023, the various components of unearned and unavailable revenue were as follows:

	Governmental Funds	Enterprise FundsComponent Units
	Modified Accrual - Deferred Inflow Liability - - Unavailable Unearned Total	Modified Accrual - Liability - Deferred Inflow Liability - Unearned - Unavailable Unearned Total
Property taxes Special assessments Grants Contracts receivable Other	\$ 12,227,789 \$ - \$ 12,227,78 48,285,974 - 48,285,97 7,363,661 151,185,484 158,549,14 7,090,000 - 7,090,00 25,068,891 25,970,266 51,039,15	4 - 207,423,140 147,536,168 354,959,308 5
Total	<u>\$ 100,036,315</u> <u>\$ 177,155,750</u> <u>\$ 277,192,06</u>	5 1,016,852 209,760,766 164,787,941 374,548,707

## Note 6 - Capital Assets

Capital asset activity for the year ended September 30, 2023 of the County's governmental and business-type activities was as follows:

#### **Governmental Activities**

	Balance October 1, 2022	Reclassifications	Additions	Disposals and Adjustments	Balance September 30, 2023
Capital assets not being depreciated: Land Construction in progress	\$     7,365,551 31,795,818	\$ (1,063,893)	\$ 35,305,554	\$	\$       7,365,551 66,037,479
Subtotal	39,161,369	(1,063,893)	35,305,554	-	73,403,030
Capital assets being depreciated: Buildings and improvements Equipment and vehicles Infrastructure Land improvements Right-to-use lease asset Subscription asset	289,680,656 167,793,554 40,048,901 1,675,941 8,832,080 18,312,641	6,455,229 (5,405,836) (110,500) 125,000 -	8,100,763 - - - -	(563,731) (2,164,289) - - - - -	295,572,154 168,324,192 39,938,401 1,800,941 8,832,080 18,312,641
Subtotal	526,343,773	1,063,893	8,100,763	(2,728,020)	532,780,409
Accumulated depreciation: Buildings and improvements Equipment and vehicles Infrastructure Land improvements Right-to-use lease asset Subscription asset	152,479,026 133,300,720 22,912,797 1,306,772 1,172,464		8,090,823 7,617,309 910,736 45,184 1,172,464 4,332,054	(482,366) (2,133,878) - - - - -	160,087,483 138,784,151 23,823,533 1,351,956 2,344,928 4,332,054
Subtotal	311,171,779		22,168,570	(2,616,244)	330,724,105
Net capital assets being depreciated	215,171,994	1,063,893	(14,067,807)	(111,776)	202,056,304
Net governmental activities capital assets	\$ 254,333,363	<u>\$</u>	\$ 21,237,747	\$ (111,776)	\$ 275,459,334

# Notes to Financial Statements

## September 30, 2023

# Note 6 - Capital Assets (Continued)

## **Business-type Activities**

	Balance October 1, 2022	Reclassifications	Additions	Disposals and Adjustments	Balance September 30, 2023
Capital assets not being depreciated:					
Land	\$ 68,748,726	\$-	\$-	\$ -	\$ 68,748,726
Construction in progress	90,149,494	(21,581,136)	19,760,508	-	88,328,866
Other	12,000				12,000
Subtotal	158,910,220	(21,581,136)	19,760,508	-	157,089,592
Capital assets being depreciated:					
Buildings and improvements	90,413,425	140,046	-	-	90,553,471
Equipment and vehicles	89,143,529	319,981	1,159,295	(290,899)	90,331,906
Infrastructure	334,165,319	21,222,942	2,335	(3,126)	355,387,470
Land improvements	45,334,415	-	-	-	45,334,415
Right-to-use lease asset	192,395	-	-	-	192,395
Subscription asset	6,474,181		-		6,474,181
Subtotal	565,723,264	21,682,969	1,161,630	(294,025)	588,273,838
Accumulated depreciation:					
Buildings and improvements	53,108,766	-	1,881,053	-	54,989,819
Equipment and vehicles	74,623,079	-	2,161,598	(290,899)	76,493,778
Infrastructure	247,225,419	-	5,371,125	-	252,596,544
Land improvements	35,447,399	-	1,526,247	-	36,973,646
Right-to-use lease asset	40,504	-	40,504	-	81,008
Subscription asset			2,783,024		2,783,024
Subtotal	410,445,167		13,763,551	(290,899)	423,917,819
Net capital assets being depreciated	155,278,097	21,682,969	(12,601,921)	(3,126)	164,356,019
Net business-type activities capital assets	<u>\$ 314,188,317</u>	\$ 101,833	\$ 7,158,587	\$ (3,126)	\$ 321,445,611

## Notes to Financial Statements

### September 30, 2023

## Note 6 - Capital Assets (Continued)

### **Component Units**

Capital asset activity for the County's component units for the year ended September 30, 2023 was as follows:

	Balance October 1, 2022	Reclassifications	Additions	Disposals and Adjustments	Balance September 30, 2023
Capital assets not being depreciated:					
Land and other	\$ 246,746,094	\$-\$	5 7,676,040	\$-	\$ 254,422,134
Construction in progress	125,905,650	(38,588,270)	24,666,527		111,983,907
Subtotal	372,651,744	(38,588,270)	32,342,567	-	366,406,041
Capital assets being depreciated:					
Buildings and storage bins	113,948,457	8,056,880	523,097	-	122,528,434
Road equipment	79,352,782	-	4,982,796	(4,292,028)	
Other equipment	14,212,091	135,719	493,482	-	14,841,292
Infrastructure	2,079,252,223	30,392,392	80,044,132	(37,807,047)	2,151,881,700
Brine wells and gravel pits	2,489,608	-	-	-	2,489,608
Land improvements	1,971,443	3,279	423,097		2,397,819
Subtotal	2,291,226,604	38,588,270	86,466,604	(42,099,075)	2,374,182,403
Accumulated depreciation:					
Buildings and storage bins	40,833,664	-	3,161,996	-	43,995,660
Road equipment	68,495,037	-	4,465,636	(4,292,028)	68,668,645
Other equipment	8,013,940	-	1,099,461	-	9,113,401
Infrastructure	761,849,687	-	65,004,228	(37,807,047)	789,046,868
Brine wells and gravel pits	2,188,450	-	104,012	-	2,292,462
Land improvements	491,039		154,287		645,326
Subtotal	881,871,817		73,989,620	(42,099,075)	913,762,362
Net capital assets being depreciated	1,409,354,787	38,588,270	12,476,984		1,460,420,041
Net component units - Capital assets	\$ 1,782,006,531	<u>\$\$</u>	6 44,819,551	<u>\$</u>	\$ 1,826,826,082

In 2023, the Evergreen-Farmington Sewage Disposal System (enterprise fund) was converted into the Evergreen Farmington Sanitary Sewer Chapter 20 Drain, and related capital assets are now reported in the component unit section. See Note 20 for more information.

# Notes to Financial Statements

## September 30, 2023

## Note 6 - Capital Assets (Continued)

Depreciation expense was charged to functions of the primary government as follows:

Governmental activities:		
Public safety	\$	4,917,590
Justice administration		2,286,875
Citizens services		1,006,778
Public infrastructure		172,785
Commerce and community development		38,123
Unallocated depreciation		4,477,484
Capital assets held by the government's internal service funds are charged to the		
various functions based on their usage of the assets		9,268,935
Total governmental activities	\$	22,168,570
Business-type activities:		
Airports	\$	2,476,514
Community safety support		3,496,956
Community water and sewer		2,719,333
Recreation and leisure		3,271,632
Sewage disposal systems		1,799,116
Total business-type activities	\$	13,763,551
Component units:		
Drainage Districts	\$	16,427,980
Road Commission	-	57,561,640
Total component units	\$	73,989,620
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## Notes to Financial Statements

### September 30, 2023

## Note 7 - Long-term Debt

The County issues bonds and notes authorized by various state acts. Each act provides specific covenants for specific purposes. Long-term debt activity for the year ended September 30, 2023 is summarized as follows:

### **Governmental Activities**

	Interest Rate Ranges	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year	General Obligation	With Governmental Commitment
Bonds payable: Direct borrowings: Retirees Health Care Bonds Water supply - Act 342	3.62% 3.34%	\$120,900,000 105,000	\$ - -	\$ (28,605,000) (20,000)	\$ 92,295,000 85,000	\$ 29,660,000 20,000	\$ 92,295,000 -	\$- 85.000
Michigan Bond Authority - Sewage Disposal Bonds	1.62 - 2.50%	28,047,312		(1,765,000)	26,282,312	1,805,000		26,282,312
Total direct borrowings principal outstanding		149,052,312	-	(30,390,000)	118,662,312	31,485,000	92,295,000	26,367,312
Other debt: Building authority - Act 31	2.00% -							
<b>G J</b>	3.375%	13,825,000	-	(2,855,000)	10,970,000	700,000	10,970,000	-
Building authority refunding Retiree Health Care	2.00% - 5.00%	10,945,000	-	(2,610,000)	8,335,000	2,265,000	1,245,000	7,090,000
Bonds Lake levels - Act 451 Water supply - Act 342	4.52% 2.00% 2.00% -	34,000,000 1,195,048	:	- (128,865)	34,000,000 1,066,183	- 128,865	34,000,000	- 1,066,183
	4.25%	5,215,000	-	(65,000)	5,150,000	90,000	-	5,150,000
Sewage disposal - Act 342 Water supply refunding	1.70% - 3.25% 1.70% -	7,960,000	-	(670,000)	7,290,000	685,000	-	7,290,000
water supply relationing	3.25%	8,625,000		(595,000)	8,030,000	640,000		8,030,000
Total other debt principal								
outstanding		81,765,048	-	(6,923,865)	74,841,183	4,508,865	46,215,000	28,626,183
Unamortized bond premiums		2,898,832		(387,187)	2,511,645		2,511,645	
Total bonds payable		233,716,192	-	(37,701,052)	196,015,140	35,993,865	2,511,645	-
Lease liability SBITA liability Compensated absences Claims and judgments		7,982,119 18,312,640 17,039,018 72,517,002	2,230,940 74,089,224	(966,555) (4,040,904) (1,703,902) (108,561,078)	7,015,564 14,271,736 17,566,056 38,045,148	928,808 4,062,656 1,756,606 9,172,205	-	- - -
Total governmental activities long-term debt		\$349,566,971	\$ 76,320,164	\$(152,973,491)	\$272,913,644	\$ 51,914,140	\$141,021,645	\$ 54,993,495

# Notes to Financial Statements

## September 30, 2023

# Note 7 - Long-term Debt (Continued)

## Business-type Activities

	Interest Rate Ranges	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year	General Obligation	With Governmental Commitment
Bonds payable: Direct borrowings - Michigan Bond Authority - Water and Sewage Disposal Bonds	2.50% - 6.00%	\$ 14,006,050	\$-	\$ (989,396) \$	6 13,016,654	\$ 1,028,896	\$ 13,016,654	\$-
Other debt: BA refunding - County Airport BA - Act 31 - Radio	2.00% - 5.00% 4.00% - 5.00%	3,405,000 13,150,000	-	(660,000) (1,040,000)	2,745,000	675,000 1,095,000	2,745,000	-
Total other debt principal outstanding		16,555,000	-	(1,700,000)	14,855,000	1,770,000	14,855,000	-
Unamortized bond premiums Total bonds payable		3,230,673 33,791,723		(340,358) (3,029,754)	2,890,315 30,761,969	- 2,798,896	2,890,315 30,761,969	<u> </u>
Lease liability SBITA liability		157,513 6,474,181	-	(37,747) (2,876,644)	119,766 3,597,537	40,742 2,537,805	-	-
Total business-type activities long-term debt		\$ 40,423,417	\$	\$ (5,944,145)	34,479,272	\$ 5,377,443	\$ 30,761,969	\$

# Notes to Financial Statements

## September 30, 2023

## Note 7 - Long-term Debt (Continued)

## Component Unit - Drainage Districts and Road Commission

	Interest Rate Ranges	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year	General Obligation	With Governmental Commitment
Bonds payable: Direct borrowings: Drain bonds - Act 40	1.00% -							
	2.45%	\$ 355,000	\$ (85,000)	\$-	\$ 270,000	\$ 90,000	\$ 97,389	\$ 172,611
Michigan Bond Authority - Drain Bonds	1.625% - 6.00%	131,047,990	33,866,430	(14,334,300)	150,580,120	14,676,576	13,712,680	136,867,440
Total direct borrowings principal outstanding		131,402,990	33,781,430	(14,334,300)	150,850,120	14,766,576	13,810,069	137,040,051
Other debt: Drain bonds - Act 40	1.00% - 6.00%	73,300,000	5,730,000	(3,805,000)	75,225,000	4,100,000	8,979,104	66,245,896
Drain Refunding Bonds	1.85% - 3.00%	45.220.000	0,700,000	(4,360,000)	40.860.000	4.420.000	35.602.580	5,257,420
Total other debt principal outstanding	0.0070	118,520,000	5,730,000	(8,165,000)	116,085,000	8,520,000	44,581,684	71,503,316
Unamortized bond premiums		7,768,383	176,878	(472,123)	7,473,138		7,473,138	
Total bonds payable		257,691,373	39,688,308	(22,971,423)	274,408,258	23,286,576	58,391,753	208,543,367
Net pension liability - Road Commission		4,254,080	45,116,199	-	49,370,279	-	-	-
Net OPEB liability - Road Commission		96,568,922	14,509,619	-	111,078,541	-	-	-
Compensated absences - Road Commission Claims and judgments - Road		2,450,826	-	(58,612)	2,392,214	-	-	-
Commission		1,927,366		(328,961)	1,598,405		-	
Total component unit long-term debt		\$362,892,567	\$ 99,314,126	\$ (23,358,996)	\$438,847,697	\$ 23,286,576	\$ 65,864,891	\$208,543,367

### September 30, 2023

## Note 7 - Long-term Debt (Continued)

### Debt Service Requirements to Maturity

The annual requirements to pay principal and interest on debt outstanding at September 30, 2023 (excluding the liabilities for leases, SBITAs, compensated absences, other postemployment benefits, pension liability, and uninsured losses for the County and Road Commission component unit) are as follows:

	Governmental Activities										
		Direct Bo	orro	wings		Othe	r D	ebt			
Years Ending September 30		Principal		Interest	_	Principal		Interest		Total	
2024	\$	31,485,000	\$	3,460,623	\$	4,508,865	\$	2,948,593	\$	42,403,081	
2025		32,620,000		2,322,284		3,118,865		2,799,498		40,860,647	
2026		33,805,000		1,142,548		3,168,865		2,683,504		40,799,917	
2027		1,960,727		518,136		37,273,865		1,797,993		41,550,721	
2028		1,885,000		469,789		3,078,865		908,639		6,342,293	
2029-2033		10,160,000		1,618,323		13,636,858		2,916,883		28,332,064	
2034-2038		6,746,585		339,994		6,695,000		1,088,581		14,870,160	
2039-2043		-		-		1,060,000		608,706		1,668,706	
2044-2048		-		-		1,175,000		392,856		1,567,856	
2049-2053		-		-		1,125,000		121,975		1,246,975	
Total	\$	118,662,312	\$	9,871,697	\$	74,841,183	\$	16,267,228	\$	219,642,420	

		Business-type Activities								
	_	Direct Bo	orro	wings		Othe	r De	ebt		
Years Ending September 30	_	Principal		Interest	_	Principal		Interest		Total
2024	\$	1,028,896	\$	318,265	\$	1,770,000	\$	318,265	\$	3,435,426
2025 2026		1,045,196 1,075,596		292,578 266,255		1,420,000 1,480,000		602,550 530,050		3,360,324 3,351,901
2027 2028		1,110,996 1,144,096		239,173 211,172		1,545,000 1,635,000		454,425 374,925		3,349,594 3,365,193
2029-2033 2034-2038		5,274,500 2,337,374		627,824 113,773		7,005,000 -		639,675 -		13,546,999 2,451,147
2039-2043 2044-2048		-		-		-		-		-
2049-2053		-		-		-		-	. <u> </u>	-
Total	\$	13,016,654	\$	2,069,040	\$	14,855,000	\$	2,919,890	\$	32,860,584

### September 30, 2023

## Note 7 - Long-term Debt (Continued)

		Component Units - Drainage Districts								
	_	Direct Bo	orro	owings		Othe	r D	ebt		
Years Ending September 30		Principal	pal Interest		_	Principal		Interest		Total
2024 2025 2026 2027 2028 2029-2033 2034-2038 2039-2043 2044-2048 2044-2048	\$	14,766,576 9,703,500 9,932,246 14,510,700 14,824,600 71,897,510 15,214,988 -	\$	3,260,590 2,974,436 2,749,148 2,519,134 2,201,736 6,216,264 810,147 -	\$	8,520,000 8,260,000 8,030,000 8,235,000 8,305,000 41,015,000 23,835,000 9,885,000	\$	3,176,822 3,001,411 2,776,015 2,523,797 2,265,241 7,319,084 2,594,713 487,019	Ţ	29,723,988 23,939,347 23,487,409 27,788,631 27,596,577 126,447,858 42,454,848 10,372,019
2049-2053		-		-		-		-	_	
Total	\$	150,850,120	\$	20,731,455	\$	116,085,000	\$	24,144,102	\$	311,810,677

The County has pledged its full faith and credit on debt totaling \$488,310,269. By statute, general obligation debt is limited to 10 percent of the state equalized value. As of September 30, 2023, the debt limit was \$9,768,928,183. The County is obligated if payments received on assessments or contracts levied against benefiting municipalities are insufficient to meet principal and interest requirements of this debt when due and is shown in the preceding table as debt with governmental commitment.

The aforementioned bonds are to be repaid as summarized in the following paragraphs:

#### Building Authority - Act 31

Act 31, Michigan Public Acts of 1948, provides for an authority to issue bonds to build and equip various public buildings, which are then leased to the County. Proceeds from these leases are used to repay the bonds. The collection of lease payments and retirement of debt is reflected in the respective debt service fund. At September 30, 2023, there was one issue outstanding totaling \$10,970,000, maturing in the years 2024-2036, which represents debt originally issued in the years 2012-2015 totaling \$15,450,000.

#### Retirees Health Care Bonds

In September 2013, the County issued refunding bonds in the amount of \$350,000,000 in order to refinance and redeem the 2007 Certificates of Participation debt. This enabled the County to fully fund the VEBA Trust Fund as of September 30, 2014. The County thereafter entered into a superseding contract with a new Superseding Trust created by the County, under which contract the County is now obligated to maintain the funding in the VEBA Trust Fund in future years pursuant to the terms of that contract under a superseding plan that has superseded and supplanted the obligation of the County to maintain retiree health services by keeping the VEBA Trust Fund at full funding. As of September 30, 2023, there were two issues outstanding totaling \$126,295,000, maturing in the years 2024-2027. The debt is recorded in the Fringe Benefits Fund, an internal service fund of the County.

#### Sewage Disposal, Water and Sewer, and Water Supply Bonds - Act 342

Act 342, Michigan Public Acts of 1939 provides for a contract between the County and local municipalities that defines a schedule of annual payments to be made by the municipality to meet principal and interest obligations. Such contractual payments may be funded by revenue produced by utility or tax revenue. The County is obligated upon the default of the local municipality, and, therefore, such obligation is shown as with governmental commitment. Assessments are shown in their entirety with the corresponding deferred inflows in the debt service funds for each act. At September 30, 2023, there were six issues outstanding, totaling \$12,525,000, maturing in the years 2024-2053. This represents debt originally issued in the amount of \$11,250,000 issued in the years 2017-2018 and \$5,215,000 issued in 2022.

### September 30, 2023

## Note 7 - Long-term Debt (Continued)

### **Refunding Bonds**

Michigan Public Act 31 of 1948 and Act 34 of 2001 provide for the refunding of bonds based on covenants contained in the acts. The bonds will be repaid from assessments levied against the benefiting municipalities for water and sewer debt or leases for the Building Authority's debt. At September 30, 2023, there were eight issues outstanding totaling \$16,365,000, maturing in the years 2024-2040. This represents debt originally issued in the years 2010-2021 totaling \$26,870,000.

#### Lake Levels

Act 451 of Michigan Public Acts of 1994 permits the issuance of debt for providing lake level control. Bonds are to be repaid through special assessments levied against benefiting property owners. In March 2020, the County authorized the issuance of bonds in the amount of \$468,000 for the Upper Straits Lake Level, which matures in the year 2030. In fiscal year 2022, an additional \$820,648 was issued for the Bald Eagle Lake drain, which matures in the year 2032. At September 30, 2023, there was a balance outstanding of \$1,066,183.

#### Michigan Bond Authority Sewage Disposal Bonds

In September 2007, the County authorized the issuance of bonds from the Michigan Municipal Bond Authority Revolving Loan fund for up to \$2,000,000 for the Softwater Lake Capital Improvement Sewage Disposal System project. As of September 30, 2010, a final amount of \$1,935,727 was received from the State Revolving Loan Fund. The amount outstanding at September 30, 2023 for this issue is \$400,727, which matures in the years 2024-2027.

In September 2014, the County authorized the issuance of bonds from the Michigan Municipal Bond Authority Revolving Loan fund for up to \$36,855,000 for the Middlebelt Transport and Storage Tunnel project. The amount outstanding at September 30, 2023 for this issue is \$25,881,585, which matures in the years 2024-2036.

#### Business-type

Two of the Building Authority's refunding bond issues for the County Airports Fund consist of the Airport T-Hangar Refunding in the amount outstanding as of September 30, 2023 of \$435,000 maturing in the year 2024 and the Airport Terminal Building in the amount outstanding as of September 30, 2023 of \$2,310,000 maturing in the years 2024-2030. These represent original refunding debt issued in the amount of \$4,585,000 in 2012 for the Airport T-Hangar and \$2,970,000 in 2020 for the Airport Terminal Building.

In August 2012, in conjunction with the transfer of operations of the City of Pontiac water and sewer system to the County, the County's Water and Sewer Trust fund assumed the debt obligations initiated by the City of Pontiac for Clean Water/Water Quality projects. The total authorized loan amount is \$8,220,720. Further, in 2014, the County authorized an additional \$6,890,000 from the Michigan Municipal Bond Authority Revolving Loan fund for City of Pontiac Water Supply System Improvements with successive authorizations in the years 2014 through 2016 amounting to \$12,735,000. At September 30, 2023 there are nine issues outstanding totaling \$13,016,654, maturing in the years 2024-2038.

In May 2020, the County issued \$15,125,000 of general obligation limited tax bonds for the Radio Communications project pursuant to authorization contained in Michigan Public Act 31 of 1948 and Act 34 of 2001. The amount outstanding as of September 30, 2023 was \$12,110,000, which matures in the years 2023-2032.

In 2023, the Evergreen-Farmington Sewage Disposal System (enterprise fund) was converted into the Evergreen Farmington Sanitary Sewer Chapter 20 Drain, and related debt issues are now reported in the component unit section. See Note 20 for more information.

### September 30, 2023

## Note 7 - Long-term Debt (Continued)

### Drain Bonds – Act 40 (Component Unit)

Act 40 provides for the creation of a Drain Board, which has the power to assess state, county, and local levels of government for principal and interest payments. Such assessments are to be funded from General Fund revenue of the respective municipality. The County portion of the assessment is identified as a general obligation. Further, the County is obligated if assessments levied against benefiting municipalities are insufficient to meet principal and interest requirements when due. Such obligations are shown as "with governmental commitment." At September 30, 2023, there were 12 issues outstanding, totaling \$75,495,000, maturing in the years 2024-2043. This represents original debt issued for \$96,560,000 in the years 2005-2023.

#### Drain Refunding Bonds (Component Unit)

Act 202 of 1943 and Act 34 of 2001 provide for the refunding of bonds based on covenants contained in the acts. The County initiates the refunding of various drain bonds issued under Act 40 on behalf of the drainage district's component unit. Bonds will be repaid from assessments levied against the benefiting municipalities. At September 30, 2023, there were seven issues outstanding, totaling \$40,860,000, maturing in the years 2024-2034. This represents debt originally issued in the years 2013-2021 in the amount of \$59,455,000.

#### Michigan Bond Authority Drain Bonds (Component Unit)

The County authorized the issuance of bonds for \$82,200,000 in 2001 from the Michigan Municipal Bond Authority Revolving Loan fund for the George W. Kuhn Drainage District. Further, the County authorized an additional \$13,246,822 for the George W. Kuhn Drainage District Segment II in the years 2005 through 2008. In February 2010, Oakland County, Macomb County, and their underlying municipalities under the authority of Chapter 21 of Public Act 40, Public Acts of Michigan of 1956 were permitted to issue bonds in the amount of \$26,076,000 for the Oakland-Macomb Interceptor Drainage District with successive authorizations for Segments II, III, and IV in the years 2012, 2013, and 2015, respectively, amounting to \$99,160,000. In March 2012, the County authorized the issuance of bonds for up to \$2,415,000 for the Evergreen Farmington Sanitary Drainage District 8 Mile Pumping Station Septage Facility. The amount outstanding for this issue at September 30, 2023 was \$1,235,000, which matures in the years 2023-2032. In August 2012, in conjunction with the transfer of operations of the City of Pontiac Waste-water Treatment System to the County, the County's Drainage District assumed the debt obligations initiated by the City of Pontiac for two Clean Water/Water Quality projects. The total authorized loan amount was \$13,322,810. Further, in October 2014, the County authorized an additional \$9,840,000 with \$1,000,000 principal forgiveness for the Pontiac Waste-Water Treatment Drain District. In June 2017, the County authorized the issuance of bonds for Clinton River Water Resource Recovery Facility Drainage District for \$31,995,000, with \$2,500,000 principal forgiveness. In January 2023, the County authorized issuance of bonds for the Evergreen Farmington Sanitary Drainage District for \$127,536,278, with \$12,107,000 principal forgiveness. As of September 30, 2023, \$75,176,637 remains undrawn. At September 30, 2023, there were 14 issues outstanding, amounting to \$150,580,120, maturing in the years 2024-2053.

#### Debt Authorized but Unissued

As detailed in the preceding paragraphs, the County has debt that has been authorized through the Michigan Municipal Bond Authority Revolving Loan fund but unissued (undrawn) in the total amount of \$75,176,637.

#### Changes in Other Long-term Liabilities

Long-term liabilities for compensated absences, pension liability (when applicable), workers compensation, and unreported health costs are reported in and liquidated through the Fringe Benefits internal service fund. Claims and judgments related to insurance activity are reported in the Building Liability Insurance internal service fund.

## Notes to Financial Statements

### September 30, 2023

## Note 8 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Receivable Fund	Payable Fund	Amount		
General Fund	Nonmajor governmental funds Water and Sewer Trust Fund S.O.C.S.D.S. Fund ARP Local Fiscal Recovery Fund Parks and Recreation Fund Internal service funds	\$ 22,171,669 54 150,262 21,720,324 17,211 47,819		
	Total General Fund	44,107,339		
Nonmajor governmental funds	General Fund Nonmajor governmental funds ARP Local Fiscal Recovery Fund S.O.C.S.D.S. Fund Internal service funds	18,087,874 3,380,671 450,000 22,902 1,698,576		
	Total nonmajor governmental funds	23,640,023		
Parks and Recreation Fund	General Fund ARP Local Fiscal Recovery Fund	25,000 219		
	Total Parks and Recreation Fund	25,219		
Internal service funds	General Fund ARP Local Fiscal Recovery Fund Nonmajor governmental funds	7,848,273 197,085 248,622		
	Total internal service funds	8,293,980		
ARP Local Fiscal Recovery Fund	General Fund Water and Sewer Trust Fund	125,000 450,000		
	Total ARP Local Fiscal Recovery Fund	575,000		
Nonmajor enterprise funds	Internal service funds	1,889,521		
	Total	\$ 78,531,082		

These balances result from the time difference between the dates that services are provided or transfers are authorized, transactions are recorded in the accounting system, and payments between funds are made. In the General Fund, the receivable primarily consists of \$10,864,455 to cover various funds with deficit cash balances at year end, return of excess funding of \$1,044,767 in the Child Care Fund, \$21,720,324 from the ARP Local Fiscal Recovery Fund for grant expenditures incurred in the General Fund, \$4,521,509 from the Friend of the Court Fund, and \$3,546,870 from the Project Work Order Fund covering the sale of the property at the Brown Road Animal Shelter. The receivable in the nonmajor governmental funds primarily consists of General Fund support of \$7,447,932 in Facility Projects, \$4,090,926 in IT Projects, and \$3,263,925 in support of the Mandated Indigent Defense Fund. The Building Liability internal service fund received General Fund support in the amount of \$5,000,000. Other interfund receivables/payables include charges from the Drain Commissioner Revolving Fund for amounts due from various drains and lake level funds and the Drain Equipment Fund.

## Notes to Financial Statements

### September 30, 2023

## Note 8 - Interfund Receivables, Payables, and Transfers (Continued)

The County has made the following long-term advances between funds:

Fund Borrowed From	Fund Loaned To	Amount		
Nonmajor governmental funds	Nonmajor governmental funds Water and Sewer Trust Fund	\$	711,658 105,000	
	Total nonmajor governmental funds	\$	816,658	

Advances distinguish long-term internal borrowings from receivables and payables that arise in connection with routine borrowings and short-term loans (due to/due from other funds). These include the balances of the loans from the Long-term Revolving Fund to the Water and Sewer Trust Fund for the Lake Orion Sewer SCADA Project, \$105,000; the Bush Lake Level Dam Project, \$12,908; construction of the Lower Pettibone Sanitary Drain, \$591,250; and \$27,164 for deficits from maintenance and repairs of two Chapter 4 Drains.

The balance of amounts loaned to (borrowed from) discretely presented component units is as follows:

Receivable	Payable	Amount		
General Fund	Drainage Districts	\$	212,356	
Nonmajor governmental funds	Drainage Districts		990,175	
Drainage Districts	General Fund		250,000	
Internal service funds	Drainage Districts Road Commission		35 105,213	
	Total internal service funds		105,248	
	Total	\$	1,557,779	

These amounts are primarily short-term funding provided by the Drain Commissioner Revolving Fund and charges for services and/or supplies by the Drain Equipment Fund to the Drainage Districts component unit and administrative charges to the Road Commission component unit.

## Notes to Financial Statements

### September 30, 2023

## Note 8 - Interfund Receivables, Payables, and Transfers (Continued)

Interfund transfers reported in the fund financial statements are composed of the following:

Receiving Fund (Transfer In)	Paying Fund (Transfer Out)	 Amount		
General Fund	Nonmajor governmental funds Delinquent Tax Revolving Fund	\$ 505,051 7,694,526		
	Total General Fund	8,199,577		
Nonmajor governmental funds	General Fund Nonmajor governmental funds Internal service funds Delinquent Tax Revolving Fund	 48,998,047 7,543,918 173,143 1,756,966		
	Total nonmajor governmental funds	58,472,074		
Parks and Recreation Fund	General Fund	83,000		
Nonmajor enterprise funds	General Fund	2,844,139		
Internal service funds	General Fund Parks and Recreation Fund Nonmajor enterprise funds Water and Sewer Trust Fund Internal service funds	 14,182,786 37,408 286,000 222,209 53,202		
	Total internal service funds	 14,781,605		
	Total	\$ 84,380,395		

The transfers to and from the various funds are made to account for budgetary authorizations and/or providing funding for operations as needed. Major transfer amounts consist of the General Fund's recording of transfers of \$25,000,000 to fund capital projects, including \$19,800,000 in support of a county executive move to the City of Pontiac, and \$5,200,000 for various other facilities projects. Additionally, General Fund transfers support the operations of the Child Care Fund, the Friend of the Court Fund, the Mandated Indigent Defense Fund, and various grants in the amounts of \$9,118,995, \$6,761,392, \$1,380,304, and \$2,475,387, respectively. Additionally, transfers in the amounts of \$8,744,876 and \$5,000,000 were made to fund operations of the Information Technology Fund and the Building and Liability Insurance Fund, In the nonmajor governmental funds, a transfer was made in the amount of \$6,329,191 from the Building Improvement Fund to fund various work projects.

## Notes to Financial Statements

### September 30, 2023

## **Note 9 - Fund Balance Constraints**

The detail of the various components of fund balance is as follows:

		Water and			
	General Fund	Sewer Debt Act 342 Fund	Fiscal Recovery Fund	Nonmajor Funds	Total
		<u> </u>		Nonnajor i unus	TOTAL
Nonspendable:					
Inventory	\$ 398,197		\$-	\$ - 9	, -
Prepaids	492,667	500	-	369,560	862,727
Total nonspendable	890,864	500	-	369,560	1,260,924
Restricted:					
Specific programs	-	-	-	50,461,089	50,461,089
Debt service		22,294			22,294
Total restricted	-	22,294	-	50,461,089	50,483,383
Committed - Capital projects	-	-	-	31,987,115	31,987,115
Assigned:					
Budget stabilization reserve	143,500,000	-	-	-	143,500,000
Property tax forfeiture activities	2,551,831	-	-	-	2,551,831
Strategic investment plan	32,000,000	-	-	-	32,000,000
Reserve for noneconomic					
budget risks	25,100,000	-	-	-	25,100,000
Assigned for FY 2024 adopted	05 000 070				05 000 070
budget	25,863,878	-	-	-	25,863,878
RCOC triparty Marine safety patrol match	2,000,000 100,000	-	-	-	2,000,000 100,000
Secondary Township road	100,000	-	-	-	100,000
repair program	2,000,000	_	_	_	2,000,000
Oxford response	1,082,299	-	-	-	1,082,299
Total assigned	234,198,008	-	-	-	234,198,008
Unassigned	1,001,223			(8,107,269)	(7,106,046)
Total fund balance	\$ 236,090,095	\$ 22,794	<u>\$</u> -	\$ 74,710,495	310,823,384

## Note 10 - Pension Plans

#### Plan Description

The Oakland County Public Employees' Retirement System (PERS) is a single-employer defined benefit pension plan covering all eligible employees. The plan provides retirement, disability, and death benefits to plan members and their beneficiaries. The plan is administered by the Oakland County Retirement and Deferred Compensation Board.

The financial statements of the pension system are included in these financial statements as a pension and other employee benefit trust fund (a fiduciary fund). PERS does not issue a separate financial report.

## Notes to Financial Statements

### September 30, 2023

## Note 10 - Pension Plans (Continued)

Management of PERS is vested with the Retirement and Deferred Compensation Board, which consists of nine voting members composed of the following individuals:

- Oakland County Board of Commissioners chairperson or designee
- BOC Finance Committee chairperson or designee
- County treasurer or designee
- County executive or designee
- Three elected employee members
- One elected retiree member
- One citizen member appointed by the board and confirmed by the Oakland County Board of Commissioners

The County established a defined contribution plan for county employees, and all new employees and eligible part-time employees hired on or after July 1, 1994 are covered by the defined contribution plan, as the County's PERS is no longer available to new employees. The benefits are administered by the Oakland County Retirement and Deferred Compensation Board.

### Benefits Provided

Members of both plans may retire at age 55 (except sheriff's deputies, who may retire with 25 years of service regardless of age) with 25 years of service or at age 60 with 8 years of service. Members vest after 8 years of service.

Eligible employees under the county plan are provided benefits based on 2 percent, but 2.2 percent for years in excess of 14 years (sheriff's deputies, 2.2 percent for the first 14 years of service and 2.5 percent thereafter, command officers 2.5 percent), of the final average compensation times the number of years of credited service. Maximum county retirement is 75 percent of final average compensation, defined as the average of the highest 5 consecutive years during the last 10 years.

Duty disability benefits provided by the County are computed as a regular retirement, with additional service credited until attainment of age 60, less an amount offset by workers' compensation payments, with a maximum payment of 75 percent of final average compensation. Nonduty disability benefits after 10 years of service are computed as a regular retirement. Death benefits are provided to beneficiaries after 10 years of service based on years of service.

#### Employees Covered by Benefit Terms

The County PERS covers the majority of full-time employees of the County hired prior to July 1, 1994. The plans' membership consists of the following at September 30, 2022, the date of the latest actuarial valuation:

Inactive plan members or beneficiaries currently receiving benefits	1,908
Inactive plan members entitled to but not yet receiving benefits	41
Active plan members	62
Total employees covered by the plan	2,011

### Contributions

The County's policy is to fund normal costs of the plan by contributions, which are based on actuarially determined rates expressed as percentages of annual covered payroll, that are sufficient to accumulate assets to pay benefits when due. For fiscal year 2023, there was no annual contribution required, which was determined through actuarial valuations performed at September 30, 2021.

### September 30, 2023

## Note 10 - Pension Plans (Continued)

Sheriff's deputies contribute at a rate of 3 percent of their annual pay for the first 14 years of service and 5 percent thereafter. Command officers contribute 5 percent. General county option A members who have elected improved benefits contribute 1 percent of their pay after 14 years of service. Contributions received from these employees for the year ended September 30, 2023 amounted to \$51,052.

The contribution requirements of plan members and the County are established and may be amended by the Board of Commissioners in accordance with County policies, union contracts, and plan provisions. All administrative costs of the plan are financed directly by Oakland County, Michigan.

#### Net Pension Liability

The County has chosen to use the September 30 measurement date as its measurement date for the net pension liability. The September 30, 2023 fiscal year end reported net pension liability was determined using a measure of the total pension liability and the pension net position as of the September 30, 2023 measurement date. The September 30, 2023 total pension liability was determined by an actuarial valuation performed as of September 30, 2022, which used update procedures to roll forward the estimated liability to September 30, 2023.

		Increase (Decrease)				
Changes in Net Pension Liability		Total Pension Liability	Plan Net Position		Net Pension Liability	
Balance at October 1, 2022	\$	718,014,316 \$	648,806,362	\$	69,207,954	
Changes for the year:						
Service cost		517,707	-		517,707	
Interest		49,789,995	-		49,789,995	
Differences between expected and actual						
experience		(4,364,660)	-		(4,364,660)	
Changes in assumptions		6,966,094	-		6,966,094	
Contributions - Employee		-	51,052		(51,052)	
Net investment income		-	52,504,943		(52,504,943)	
Benefit payments, including refunds		(63,029,191)	(63,029,191)		-	
Administrative expenses			(276,159)		276,159	
Net changes		(10,120,055)	(10,749,355)		629,300	
Balance at September 30, 2023	\$	707,894,261 \$	638,057,007	\$	69,837,254	

Changes in the net pension liability during the measurement year were as follows:

The plan's fiduciary net position represents 90.13 percent of the total pension liability.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2023, the County reported pension expense of \$25,558,362.

At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$	43,589,363

## Notes to Financial Statements

### September 30, 2023

### Note 10 - Pension Plans (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending September 30	 Amount
2024 2025 2026 2027	\$ 11,829,619 8,107,233 25,204,401 (1,551,890)
Total	\$ 43,589,363

#### Actuarial Assumptions

The total pension liability in the September 30, 2022 actuarial valuation was determined using an inflation assumption of 2.5 percent, assumed salary increases (including inflation) of 3 percent to 9 percent, an investment rate of return (net of investment expenses) of 7.00 percent, and the Pub-2010 Mortality Tables, with future mortality improvements projected generationally to 2030 using scale MP-2021. These assumptions were applied to all periods included in the measurement.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that county contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Investment Rate of Return

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant(s). For each major asset class that is included in the pension plan's target asset allocation as of September 30, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity	32.50 %	7.50 %
International equity	12.50	8.50
Domestic bonds	25.00	2.50
International bonds	5.00	3.50
Real estate	10.00	4.50
Alternative assets	15.00	5.59

### September 30, 2023

### Note 10 - Pension Plans (Continued)

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County, calculated using the discount rate of 7.00 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage	Current Discount	1 Percentage
	Point Decrease	Rate	Point Increase
	(6.00%)	(7.00%)	(8.00%)
Net pension liability	\$ 132,485,877	\$ 69,837,254	\$ 15,761,552

#### Assumption Changes

The change in assumption is related to decreasing the discount rate from 7.25 percent in 2022 to 7.00 percent in 2023, updating the mortality tables from the RP-2014 tables to the Pub-2010 tables, and updating the pay projections from a range of 3.25 - 9.25 percent to a range of 3.00 - 9.00 percent.

#### Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the PERS board by a majority vote of its members. It is the policy of the PERS board to pursue an investment strategy that is in compliance with Michigan Public Act 314 of 1965 and manages risks through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The board's adopted asset allocation policy as of October 30, 2018 is included in the investment rate of return table above.

#### Rate of Return

For the year ended September 30, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 9.70 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Pension Plan Reserves

Net position restricted for employees' pension benefits include legally required reserves.

The annuity reserve represents the cumulative contributions for retirees, disabled members, or surviving spouses who have elected monthly annuity benefits. Pension reserve represents the funded pension benefits available for retired lives and is funded by actuarially determined transfers from the pension accumulated reserve. Pension accumulated reserve represents the accumulated reserve for pension payable by the County.

## Notes to Financial Statements

### September 30, 2023

### Note 10 - Pension Plans (Continued)

The balances of the reserve accounts at September 30, 2023 are as follows:

Annuity reserve Pension reserve Pension accumulated reserve	\$ (1,471,399) 80,774,502 558,753,904
Total	\$ 638,057,007

#### Road Commission for Oakland County Retirement System

The Road Commission for Oakland County Retirement System board of trustees administers the Road Commission for Oakland County Retirement System - a single-employer defined benefit pension plan that provides retirement, disability, and death benefits for all eligible general employees of the retirement system. Benefit terms have been established by contractual agreements between the retirement system and the various employee union representation or other actions of the Oakland County Board of Road Commissioners; amendments are subject to the same process. At December 31, 2021, the date of the most recent actuarial valuation, membership consisted of 617 inactive plan members or beneficiaries currently receiving benefits, 53 inactive plan members entitled to but not yet receiving benefits, and 449 active plan members. The Road Commission's net pension liability as of December 31, 2022 was \$49,370,279. The Road Commission has chosen to use December 31, 2022 as its measurement date for the net pension liability. The September 30, 2023 reported net pension liability was determined using a measure of the total pension liability and the pension net position as of December 31, 2022. The December 31, 2022 total pension liability was determined by an actuarial valuation performed as of December 31, 2021. For the year ended September 30, 2023, the Road Commission recognized pension recoveries of \$6,762,680. At September 30, 2023, the Road Commission reported total deferred outflows of resources of \$29,119,920 and deferred inflows of resources of \$5,937,436.

### **Note 11 - Retirement Plans**

The County maintains a defined contribution plan, Oakland Performance Retirement System (OPRS), which qualifies under Internal Revenue Code Section 401(a). Employees in the County PERS were first afforded the opportunity to transfer to the OPRS through December 31, 1995, retroactive to January 1, 1995. Employees who elected to transfer to the OPRS had their individually actuarially determined earned retirement benefits in the County PERS, determined as of January 1, 1995, plus accrued interest at the rate of 7.5 percent from January 1, 1995 until the date of election to transfer, transferred into the OPRS. Subsequent to 1995, the County reopened the opportunity for transfer several times, resulting in an additional 1,477 employees transferred from the County PERS to the OPRS.

The OPRS maintains a schedule of vesting, with the participants becoming fully vested upon completion of six years of continuous service. Employees transferring from the County PERS were allowed a permanent selection of employee contributions of 0 or 3 percent of their salary, with the employer matching the contribution respectively with 6 or 9 percent for general employees or 7 or 10 percent for employees in certain bargaining units. For employees hired on or after July 1, 1994, the employer contributes 5 percent of the employee's salary. Effective December 1999, employees were offered an opportunity to increase their contribution with a county match of 2 percent for new hires and 1 percent for all others. In December 2000, the employee and county match were increased 1 percent. All employees are able to contribute up to 10 percent of their salary on a voluntary after-tax basis. All contributions are remitted to a third-party plan administrator.

Total membership in the OPRS as of September 30, 2023 was 3,571, which includes 155 employees who elected to transfer from the PERS in 1995 through 2000 and 3,416 current employees hired since July 1, 1994.

### September 30, 2023

### Note 11 - Retirement Plans (Continued)

The County's payroll for employees covered by the OPRS for the year ended September 30, 2023 was \$298,814,700. The required contributions, which matched those actually made, were \$12,087,551 by employees and \$26,349,827 by the County, representing 4.0 and 8.8 percent, respectively, of covered payroll.

In 2008, the County offered a voluntary defined contribution plan for part-time noneligible employees. The plan qualifies under the Omnibus Budget Reconciliation Act of 1990 (OBRA) and IRS Section 3121 (b) (&) (F), which allows for a defined contribution plan in lieu of Social Security. With the implementation of this plan, the County contributes 1.3 percent and employees contribute 6.2 percent of their earnings into a defined contribution plan. The employee would be immediately 100 percent vested in both the employer and employee contributions but cannot access the money invested in the plan until they are separated from county employment. During fiscal year 2023, the County contributed \$234,225 to the plan.

The contribution requirements of plan members and the County are established and may be amended by the Board of Commissioners in accordance with county policies, union contracts, and plan provisions.

## Note 12 - Other Postemployment Benefit Plan

#### **Plan Description**

The Oakland County Employees' Retirement System - Voluntary Employees' Beneficiary Association Trust (VEBA) is a single-employer defined benefit health plan, covering all eligible employees. The plan provides health care benefits to plan members and their beneficiaries. The plan is administered by the Oakland County Retirement and Deferred Compensation Board through two funding vehicles: the Oakland County VEBA Trust (the "Trust") and the Superseding Trust.

Management of VEBA is vested with the Retirement and Deferred Compensation Board, which consists of nine voting members composed of the following individuals:

- Oakland County Board of Commissioners chairperson or designee
- BOC Finance Committee chairperson or designee
- County treasurer or designee
- County executive or designee
- Three elected employee members
- One elected retiree member
- One citizen member appointed by the board and confirmed by the Oakland County Board of Commissioners

#### Benefits

Postemployment benefits are established and may be amended by the Board of Commissioners in accordance with county policies, union contracts, and plan provisions. The plan covers the following classes of employees: general, command officers, and deputies. The plan in all classes is now closed to new hires. The County has established a "Retirement Health Savings Plan" beginning on January 1, 2007. For general members hired on and after January 1, 1995 (May 27, 1995 for command officers and sheriff's deputies), the portion of health care costs paid by the Trust will be based on years of service at retirement. If a member has less than 15 years of service, there is no county-paid retiree health coverage. If a member has 15 years of service at retirement, 60 percent of the health care premium will be paid by the Trust. The percentage increases 4.0 percent per year of service over 15, with a 100 percent maximum coverage after 25 years of service. New employees are required to join the County's retirement health savings plan effective January 1, 2006 for general nonunion employees, March 5, 2009 for sheriff command officers, January 1, 2010 for sheriff corrections deputies, and February 9, 2012 for sheriff road patrol deputies. Employees will receive a cash payment upon retirement from which they can purchase their own health insurance.

### September 30, 2023

## Note 12 - Other Postemployment Benefit Plan (Continued)

#### Plan Membership

The Oakland County VEBA covers the majority of full-time employees of the County hired prior to September 21, 1985 having 8 or more years of service or hired between September 20, 1985 and January 1, 1995 with 15 years of service (for family coverage) or 8-14 years of service (for retired members only). The plans' membership consists of the following at September 30, 2022, the date of the latest actuarial valuation:

Inactive plan members or beneficiaries currently receiving benefits	2,763
Inactive plan members entitled to but not yet receiving benefits	191
Active plan members	1,269
Total plan members	4,223

For employees whose employment ends prior to retirement, the Trust provides benefits to those with 15 to 19 years of service (for members only) or 20 years of service (for family coverage).

#### **Funding Policy Contributions**

In 2013, the County contributed an additional \$236,000,000 in order to fully fund the VEBA. The County contributions are based on a 10-year open amortization of the unfunded actuarial accrued liabilities (UAL) for the overfunded divisions. For fiscal year 2023, there was no annual contribution required, which was determined through actuarial valuations performed at September 30, 2022, given the VEBA was fully funded. The insurance premiums are paid by the VEBA.

#### Net OPEB Asset

The County has chosen to use the September 30 measurement date as its measurement date for the net OPEB asset. The September 30, 2023 fiscal year end reported net OPEB asset was determined using a measure of the total OPEB liability and the OPEB net position as of the September 30, 2023 measurement date. The September 30, 2023 total OPEB liability was determined by an actuarial valuation performed as of September 30, 2022, which used update procedures to roll forward the estimated liability to September 30, 2023. The net OPEB asset has been recorded in the Fringe Benefits Fund, an internal service fund that is used to account for the County's employee fringe benefits.

### September 30, 2023

## Note 12 - Other Postemployment Benefit Plan (Continued)

Changes in the net OPEB asset during the measurement year were as follows:

	 Increase (Decrease)			
	 Total OPEB	Plan Net		
Changes in Net OPEB Asset	 Liability	Position	N	et OPEB Asset
Balance at October 1, 2022	\$ 942,297,298	\$ 1,342,562,400	\$	(400,265,102)
Changes for the year:				
Service cost	7,977,814	-		7,977,814
Interest	66,782,236	-		66,782,236
Differences between expected and actual				
experience	(31,671,197)	-		(31,671,197)
Changes in assumptions	5,082,959	-		5,082,959
Contributions - Employee	-	2,428		(2,428)
Net investment income	-	106,778,065		(106,778,065)
Benefit payments, including refunds	(50,303,855)	(50,303,855)		-
Administrative expenses	-	(380,327)		380,327
Member-financed benefit payments	-	(2,428)		2,428
Other income	 -	7,305,459		(7,305,459)
Net changes	 (2,132,043)	63,399,342		(65,531,385)
Balance at September 30, 2023	\$ 940,165,255	\$ 1,405,961,742	\$	(465,796,487)

The plan's fiduciary net position represents 149.54 percent of the total OPEB liability.

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2023, the County recognized a recovery of OPEB expense of \$27,123,608.

At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 Deferred Outflows of Resources	 Deferred Inflows of Resources
Difference between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on OPEB plan	\$ - 5,987,679	\$ 22,714,713 -
investments	 107,851,762	 -
Total	\$ 113,839,441	\$ 22,714,713

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending September 30	 Amount
2024 2025 2026 2027	\$ 12,549,538 23,171,063 57,607,080 (2,202,953)
Total	\$ 91,124,728

### September 30, 2023

## Note 12 - Other Postemployment Benefit Plan (Continued)

#### Actuarial Assumptions

The total OPEB liability in the September 30, 2022 actuarial valuation was determined using an inflation assumption of 2.5 percent; an investment rate of return (net of investment expenses) of 6.75 percent; a health care cost trend rate of 7.5 percent for 2023, decreasing to an ultimate rate of 3.5 percent year 10 and later years; and the Pub-2010 Mortality Tables, with future mortality improvements projected generationally to 2030 using scale MP-2021. These assumptions were applied to all periods included in the measurement.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that county contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Investment Rate of Return

The long-term expected rate of return of OPEB plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant(s).

The VEBA plan's policy in regard to the allocation of invested assets is established and may be amended by the PERS board by a majority vote of its members. It is the policy of the PERS board to pursue an investment strategy that is in compliance with the Michigan Public Act 314 of 1965 and manages risks through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The table below includes the board's adopted asset allocation policy as of January 11, 2018.

For each major asset class that is included in the OPEB plans' target asset allocation as of September 30, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity	32.50 %	7.50 %
International equity	12.50	8.50
Domestic bonds	25.00	2.50
International bonds	5.00	3.50
Real estate	10.00	4.50
Other assets	15.00	5.59

### September 30, 2023

## Note 12 - Other Postemployment Benefit Plan (Continued)

### Sensitivity of the Net OPEB Asset to Changes in the Discount Rate

The following presents the net OPEB asset of the County, calculated using the discount rate of 6.75 percent, as well as what the County's net OPEB asset would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage	Current	1 Percentage
	Point Decrease	Discount Rate	Point Increase
	(5.75%)	(6.75%)	(7.75%)
Net OPEB asset	\$ (352,040,194)	\$ (465,796,487)	\$ (553,727,351)

#### Sensitivity of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate

The following presents the net OPEB asset of the County, calculated using the health care cost trend rate of 7.5 percent, as well as what the County's net OPEB asset would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (6.5% Decreasing to 2.5%)	Current Health Care Cost Trend Rate (7.5% Decreasing to 3.5%)	1 Percentage Point Increase (8.5% Decreasing to 4.5%)	
Net OPEB asset	\$ (566,152,274)	\$ (465,796,487)	\$ (336,273,970)	

#### **OPEB Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is not available in a separately issued financial report. For the purpose of measuring the net OPEB asset, deferred outflows of resources and deferred inflows or resources related to OPEB, and OPEB expense, information about the plan's fiduciary net position and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the plan. The plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

#### Assumption Changes

The change in assumption is related to decreasing the discount rate from 7.25 in 2022 to 6.75 percent in 2023, updating the mortality tables from the RP-2014 tables to the Pub-2010 tables, and updating the pay projections from a range of 3.25 - 9.25 percent to a range of 3.00 - 9.00 percent.

#### Rate of Return

For the year ended September 30, 2023, the annual money-weighted rate of return on VEBA plan investments, net of VEBA plan investment expense, was 9.18 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### September 30, 2023

## Note 12 - Other Postemployment Benefit Plan (Continued)

### Road Commission for Oakland County Retiree Health Care Trust

The Road Commission contributes to the Road Commission for Oakland County Retiree Health Care Trust (the "RHC Trust"). The RHC Trust provides for future payment of medical benefits for eligible retirees, their spouses, and their dependents. The obligation to provide benefits to employees was established by negotiation with various collective bargaining units or other actions of the Oakland County Board of Road Commissioners. At December 31, 2020, the date of the most recent actuarial valuation, membership consisted of 430 inactive plan members or beneficiaries currently receiving benefits and 223 active plan members. For the year ended September 30, 2023, the Road Commission made payments for postemployment health benefit premiums of \$6,470,854 and advance-funding contributions of \$7,000,000. For the year ended September 30, 2023, the Road Commission recognized OPEB expense of \$3,484,196, deferred outflows of resources of \$17,870,296, deferred inflows of resources of \$4,576,936, and a net OPEB liability of \$111,078,541.

## Note 13 - Pension and Other Employee Benefit Trust Funds

The following are condensed financial statements for the pension plan and postemployment health care plan:

	0	akland County Employees' Retirement	VEBA Trust	Total
		Retirement	VEDA HUSI	TOLAI
Statement of Net Position				
Cash and investments	\$	636,775,610	\$ 1,405,721,748	\$ 2,042,497,358
Other assets		1,705,521	4,695,437	6,400,958
Liabilities		(424,124)	(4,455,443)	(4,879,567)
Net position	\$	638 057 007	\$ 1 405 961 742	\$ 2,044,018,749
Net position	φ	000,001,001	φ 1,400,001,742	φ 2,044,010,740
Statement of Changes in Net Position				
Net investment income	\$	52,719,354	\$ 106,778,065	\$ 159,497,419
Contributions		51,052	2,428	53,480
Other additions		6,535	7,306,805	7,313,340
Benefit payments		(63,029,191)	(50,293,328)	(113,322,519)
Other deductions		(497,105)	(394,629)	
Net change in net position	\$	(10,749,355)	\$ 63,399,341	\$ 52,649,986

## Note 14 - Deferred Compensation Plan

In fiscal year 1998, both the County and the Road Commission adopted GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. During fiscal year 1999, as required by the statement, the County and the Road Commission each placed all deferred compensation plan assets with a trustee, relinquishing all fiduciary accountability for the assets. Accordingly, the related assets and liabilities of the plan are not reported in the County and Road Commission's financial statements. In 2022, the County and the Road Commission adopted the provisions of GASB Statement No. 97, paragraphs 6 through 9, and the County and the Road Commission determined that the 457 plans did not meet the definition of a fiduciary activity to be reported within the financial statements.

## Notes to Financial Statements

### September 30, 2023

### Note 15 - Risk Management

The County is exposed to various risks of loss related to property, employee injuries, general liability claims, and torts, as well as medical benefits provided to employees. The County has purchased a commercial property policy for its building and contents, electronic data processing equipment, boats and motors, ATV/snowmobiles, and automobile catastrophe physical damage coverage. The policy is subject to a maximum per occurrence catastrophic loss limit of \$350,000,000. Policy limits (subject to the maximum \$350,000,000 per occurrence catastrophic loss limit) are: building and contents in the amount of \$705,872,165, electronic data processing equipment in the amount of \$43,894,889, boats and motors in the amount of \$571,299, ATV/snowmobiles in the amount of \$82,692, automobile catastrophe physical damage in the amount of \$2,000,000, flood coverage in the amount of \$50,000,000 (subject to limitations is some flood zones), earthquake coverage in the amount of \$50,000,000, and boiler and machinery coverage in the amount of \$100,000,000. Property insurance for helicopters' hull physical damage in the amount of \$3,139,792 and helicopters' additional equipment physical damage in the amount of \$1,354,800. Liability insurance has been purchased for airport operations in the amount of \$50,000,000, helicopter operations in the amount of \$100,000,000, automobile fleet operations in the amount of \$5,000,000, fiduciary liability in the amount of \$25,000,000, employee dishonesty/faithful performance in the amount of \$3,000,000, travel accident in the amount of \$100,000 per person/\$500,000 aggregate, N.E.T. law enforcement liability in the amount of \$5,000,000, workers' compensation statutory coverage in excess of \$1,250,000 each occurrence, self-insured retention and employers' liability in the amount of \$1,000,000, parks facility rental liability in the amount of \$3,000,000, excess liability with limits of \$15,000,000 over auto liability, and \$15,000,000 over a \$15,000,000 SIR/deductible; cyber liability with limits of \$5,000,000; liguor liability insurance in the total amount of \$5,000,000 for parks and recreation facilities at Springfield Oaks, Lyon Oaks, and White Lake Oaks; and water resource commission CVT maintenance agreement liability coverage in the amount of \$15,000,000. The County is self-insured for all other risks except as noted.

The County and the Road Commission estimate the liability for all of the above-mentioned claims that have been incurred through September 30, 2023, including both those claims that have been reported and those that have not yet been reported, and estimates of both future payments of losses and related claim adjustment expenses. Estimated liabilities for unpaid claims are based on historical claim payments, including related legal and administrative expenses.

The County records estimates in the Fringe Benefits and the Building and Liability Insurance funds, both internal service funds. The Road Commission component unit records these estimates in the governmental fund type, with \$800,000 estimated current portion of general liability claims included in accrued liabilities. Changes in the estimated claims liabilities are as follows:

Primary Government	_	2023	 2022
Liability - Beginning of period Estimated claims incurred, claim adjustment expenses, and changes in	\$	72,517,002	\$ 28,106,395
estimates Claim payments and claim adjustment expenses		74,089,224 (108,561,078)	 112,329,351 (67,918,744)
Liability - End of period	\$	38,045,148	\$ 72,517,002
Road Commission - Component Unit		2023	 2022
Liability - Beginning of year Estimated claims incurred and changes in estimates Claim payments	\$	2,827,366 12,447,269 (12,776,230)	\$ 2,888,007 13,590,523 (13,651,164)
Liability - End of year	\$	2,498,405	\$ 2,827,366

## Notes to Financial Statements

### September 30, 2023

## Note 16 - Leases

The County leases certain assets from various third parties. The assets leased include buildings. Payments are generally fixed monthly rates with escalation in payments over the term of the lease.

Lease asset activity of the County is included in Note 6.

Future principal and interest payment requirements related to the County's lease liability at September 30, 2023 are as follows:

#### **Governmental Activities**

Years Ending	 Principal Interest		Interest		Total	
2024	\$ 928,808	\$	406,461	\$	1,335,269	
2025 2026	1,185,435 1.084.724		337,232 263.654		1,522,667 1.348.378	
2027	467,410		216,950		684,360	
2028 2029-2033	462,812 2,737,729		189,497 458.522		652,309 3,196,251	
2034-2037	 148,646		3,819		152,465	
Total	\$ 7,015,564	\$	1,876,135	\$	8,891,699	

### Water and Sewer Trust

Years Ending	 Principal		Interest		Total	
2024 2025 2026	\$ 40,742 43,926 35,098	\$	6,208 3,624 902	\$	46,950 47,550 36,000	
Total	\$ 119,766	\$	10,734	\$	130,500	

The County leases certain assets to various third parties. The assets leased include radio equipment. Payments are generally fixed monthly rates with escalation in payments over the term of the lease.

During the year ended September 30, 2023, the County recognized the following related to its lessor agreements:

	Com	Radio munications
Lease revenue Interest income related to its leases	\$	180,938 91,148

Future principal and interest payment requirements related to the County's lease receivable at September 30, 2023 are as follows:

Years Ending	Principal			Interest		Interest		Total
2024	\$	131,468	\$	85,727	\$	217,195		
2025	Ŧ	154.595	Ŧ	76.662	Ŧ	231,257		
2026		180,237		66,058		246,295		
2027		192,330		54,688		247,018		
2028		205,457		42,544		248,001		
2029-2033		549,490		79,454		628,944		
2034-2037		129,104		15,190		144,294		
Total	\$	1,542,681	\$	420,323	\$	1,963,004		

### September 30, 2023

## Note 16 - Leases (Continued)

#### **Regulated Leases**

The County leases certain assets to various third parties that are considered regulated leases, as defined by GASB 87. Regulated leases are certain leases that are subject to external laws, regulations, or legal rulings. For example, the U.S. Department of Transportation (DOT) and the Federal Aviation Administration regulate aviation leases between airport and air carriers and other aeronautical users through various policies and guidance, including the FAA's Rates and Charges Policy and Federal Grant Assurances. In accordance with GASB 87, the County does not recognize a lease receivable and a deferred inflow of resources for regulated leases. The regulated lease assets include terminal passenger holdrooms, operations space, baggage service areas, terminal apron areas, jet bridges, ticket counters, ticket offices, hangars, and land. Leased land and several of the terminal locations are considered either preferential or shared/joint use.

During the year ended September 30, 2023, the County recognized the following from regulated leases:

Lease revenue Interest income related to its leases

	\$ 753,662
	956.838

Future expected minimum payments related to the County's regulated leases at September 30, 2023 are as follows:

Years Ending	 Principal	 Interest	 Total
2024	\$ 791,142	\$ 909,782	\$ 1,700,924
2025	840,984	859,941	1,700,925
2026	874,282	807,308	1,681,590
2027	822,550	754,144	1,576,694
2028	745,552	706,981	1,452,533
2029-2033	4,267,356	2,786,008	7,053,364
2034-2038	3,509,286	1,555,878	5,065,164
2039-2043	2,279,221	660,646	2,939,867
2044-2047	971,257	141,597	1,112,854
2048-2052	 110,559	 7,544	 118,103
Total	\$ 15,212,189	\$ 9,189,829	\$ 24,402,018

## Note 17 - Commitments and Contingencies

The County, the Drainage Districts, and the Road Commission are involved in legal actions in which plaintiffs seek damages of indeterminable amounts, which may exceed insurance coverage where applicable. Litigation is subject to many uncertainties, and the outcome of individual matters cannot be predicted. Accordingly, a reasonable range of liability to the County, the Drainage Districts, or Road Commission pertaining to these matters cannot be determined. Management has taken steps to protect the County and believes any liability resulting from cases in which it is involved will not materially affect its financial position.

As of year end, Oakland County and various of its government officials have been named as defendants in four federal civil lawsuits related to plaintiffs who claim they were wrongfully convicted and incarcerated (commonly referred to as "Reversed Conviction" cases). Because each of the pending lawsuits involve multiple defendants, Corporation Counsel has retained outside counsel to represent the defendants in these matters. While the cost of defending these claims is being paid out of the County's Building and Liability Insurance Fund, the county administration anticipates that any adverse judgments or negotiated settlements of these Reversed Conviction cases would be paid from the County's General Fund or other available operating funds. Because these lawsuits are still in the early stages of discovery, the potential financial liability to the County that may result from these suits cannot be reasonably estimated at this time.

## Notes to Financial Statements

#### September 30, 2023

### Note 17 - Commitments and Contingencies (Continued)

The County, the Drainage Districts, and the Road Commission received funds from various federal and state units to finance specific activities. The final determination of revenue is subject to the acceptance of project costs by the granting agency, usually after a compliance audit. To the extent that costs are disallowed by the granting agency, the County, the Drainage Districts, and Road Commission resources would be required to reimburse the grant funds. Management believes that disallowed costs, if any, would be immaterial.

The County has outstanding construction commitments (contracts) under the jurisdiction of the Water Resources Commissioner. The Water and Sewer Trust Fund has entered into contracts as follows: a contract for the Pontiac Watermain Improvements with a cost of \$5,322,472 and a remaining balance of \$1,885,479, a contract to upgrade the Pontiac Sewer System Area 3 Sewer with a cost of \$3,447,652 and a remaining balance of \$1,599,812, and a contract for a project to replace its billing system with a cost of \$2,010,800 and a remaining balance of \$1,034,495.

There is a contract for an Information Technology project for the P25 Radio Replacement Project with a cost of \$10,636,873 with a remaining balance of \$6,244,956 on September 30, 2023.

The Drainage Districts' component unit has construction contracts for northeast sanitary pump station electrical and mechanical upgrades for the Oakland Macomb Interceptor Drainage District Project with a total cost of \$35,382,393 with a remaining balance of \$19,340,690; a contract for northeast sanitary pump station PCI rehabilitation for the Oakland Macomb Interceptor Drainage District Project with a total cost of \$9,509,327 with a remaining balance of \$3,491,790; and a contract for northeast sanitary pump station PCI-18 and PCI-19 for the Oakland Macomb Interceptor Drainage District Project with a total cost of \$15,600,000 with a remaining balance of \$15,600,000 as of September 30, 2023. Additional contracts for the Evergreen Farmington Sanitary Sewer Drainage District include contracts created under Act 342 projects at September 30, 2023 are as follows: Eight Mile Road Conveyance Project with a cost of \$50,862,572 with a balance of \$45,479,387 and the 8 Mile Road CAP Phase II Project with a cost of \$10,381,154 with a remaining balance of \$10,381,154.

The Road Commission for Oakland County component unit reports construction projects in progress at September 30, 2023 in the amount of \$181 million with remaining commitments of \$47 million. The Road Commission's net share of these costs following estimated revenue from federal aid and contributions from state and local participants totals approximately \$13 million.

### Note 18 - Tax Abatements

The County received reduced property tax revenue during the year as a result of industrial facility taxes (IFTs), brownfield redevelopment agreements, Personal Property Tax (PA 328), and other agreements entered into by cities, villages, townships, and authorities within the County.

The IFTs were entered into based upon the Plant Rehabilitation and Industrial Development District Act (known as the Industrial Facilities Exemption), PA 198 of 1974, as amended. IFTs provide a tax incentive to manufacturers to enable renovation and expansion of aging facilities, assist in building of new facilities, and promote the establishment of high-tech facilities. Properties qualifying for IFT status are taxed at both 100 and 50 percent of the millage rate applicable to other real and personal property in the County. The abatements amounted to \$618,427 for the County General Fund and \$53,465 for the County Parks and Recreation Fund for the fiscal year.

Brownfield redevelopment agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties. These agreements were entered into based upon the Brownfield Redevelopment Act, PA 381 of 1996, as amended. Under this act, a municipality may create a brownfield redevelopment authority to develop and implement brownfield projects. Tax increment financing may be used as a tool for property redevelopment. The abatements amounted to \$1,449,697 for the County General Fund and \$125,332 for the County Parks and Recreation Fund for the year.

## Notes to Financial Statements

### September 30, 2023

### Note 18 - Tax Abatements (Continued)

The County also receives reduced property tax revenue as a result of the Personal Property Tax (Act 328 of 1998, as amended by PA 20 of 1999) granted by cities, villages, and townships with the County. Personal Property Tax exemptions are intended to promote purchase of new equipment. The abatements amounted to \$703,540 for the County General Fund and \$60,824 for the County Parks and Recreation Fund for the year.

Finally, various local governments within Oakland County use Payment in Lieu of Taxes (PILOT) programs that are designed to provide tax abatements primarily for owners of low to moderate income multifamily housing units. Under this program, the local governments establish ordinances and enter into agreements that allow the low to moderate multifamily housing unit property owners to make payments at lower amounts than would have been otherwise due in the normal course of property tax collection. The County has estimated the PILOT abatement impact by taking the County's ad valorem tax amount less the actual PILOT payments for the year.

### Note 19 - Subscriptions

The County obtains the right to use vendors' information technology software through various long-term contracts. Payments are generally fixed annually.

Subscription asset activity of the County is included in Note 6.

Future principal and interest payment requirements related to the County's subscription liability at September 30, 2023 are as follows:

#### **Governmental Activities**

-	Years Ending	 Principal	 Interest	 Total
	2024 2025 2026 2027 2028	\$ 4,062,656 3,490,541 3,216,850 3,449,055 52,634	\$ 641,691 440,031 276,674 114,706 250	\$ 4,704,347 3,930,572 3,493,524 3,563,761 52,884
	Total	\$ 14,271,736	\$ 1,473,352	\$ 15,745,088
Business-type A	ctivities			
-	Years Ending	 Principal	 Interest	 Total
	2024 2025	\$ 2,537,805 1,059,732	\$ 107,460 9,631	\$ 2,645,265 1,069,363
	Total	\$ 3,597,537	\$ 117,091	\$ 3,714,628

### Note 20 - Prior Period Adjustment

In 1976, the County of Oakland established the Evergreen-Farmington Sewage Disposal System (EFSDS) and designated the Oakland County Drain Commissioner, now the Oakland County Water Resources Commissioner, as the county agency for the System pursuant to Act 342 with all the powers and duties with respect to the acquisition, construction, and financing of facilities for the System as are provided by law especially Act 342. As such, since that time, the County has reported the EFSDS as an enterprise fund.

The Cities of Auburn Hills, Birmingham, Bloomfield Hills, Farmington, Farmington Hills, Keego Harbor, Lathrup Village, Orchard Lake Village, Southfield, and Troy; the Villages of Beverly Hills, Bingham Farms, and Franklin; and the Charter Townships of Bloomfield and West Bloomfield are the public corporations that make up the Evergreen-Farmington System.

## Notes to Financial Statements

#### September 30, 2023

### Note 20 - Prior Period Adjustment (Continued)

In order to remain compliant with a 2019 administrative consent order issued by the Michigan Department of Environment, Great Lakes, and Energy, some municipalities served by the EFSDS petitioned the Water Resources Commissioner for the creation of an intra-county drainage district pursuant to Chapter 20 of the Michigan Drain Code, to authorize a project to address wastewater treatment and pollution control issues.

The new drainage district was established on November 17, 2020, for the benefit of the municipalities within the EFSDS. The new drainage district and the above-named municipalities entered into an agreement to allow for the issuance of bonds to finance the project; supersede and replace the existing Act 342 agreement; and provide for the operation, maintenance, and administration of the project. The district acknowledges its responsibilities with respect to any outstanding debt obligations previously issued to finance EFSDS improvements. It also acknowledges that the entire cost of the project and all costs associated with the operation, maintenance, and administration of the district are to be assessed against the municipalities. At the time this new drainage district was established, the EFSDS enterprise fund should have been incorporated into the Drainage District discretely presented component unit.

Both the drainage district and the municipalities it served further acknowledged that the EFSDS was transferred to and established as the Evergreen-Farmington Sanitary Drain Drainage District (EFSDDD) in accordance with the law and the administrative consent order's notice provisions.

The County's 2022 financial statements should have reflected the transaction above, including the conversion of the EFSDS from an enterprise fund to inclusion in the Drainage District component unit.

The accompanying financial statements for 2023 have been restated in that the Evergreen-Farmington Sanitary Drain Drainage District is included within the Drainage District component unit. The Drainage District component unit beginning net position was restated to \$744,801,621, an increase of \$107,848,862. The beginning balance for the modified accrual fund balance for the Drainage District was restated to \$73,748,184, an increase of \$19,066,577.

The beginning balances in the capital asset and long-term debt footnotes for both business-type activities and component units were restated as follows:

Capital assets - EFSDS capital assets totaling \$99,403,928 were transferred from business-type activities to component units. Business-type activities ending capital assets in the 2022 financial statements of \$407,118,064, less the \$99,403,928 of transferred capital assets, agree to the restated beginning capital assets in Note 6 of \$307,714,136 (excluding the impact of GASB 96 implementation). Component units ending capital assets in the 2022 financial statements of \$1,682,602,603, plus the \$99,403,928 of transferred capital assets in Note 6 of \$1,782,006,531.

Long-term debt - EFSDS bonds payable totaling \$13,180,000 were transferred from business-type activities to component units. Business-type activities ending bonds payable in the 2022 financial statements of \$46,971,723, less the \$13,180,000 of transferred debt, agree to the restated beginning bonds payable in Note 7 of \$33,791,723. Component units ending bonds payable in the 2022 financial statements of \$244,511,373, plus the \$13,180,000 of transferred debt, agree to the restated beginning bonds payable in Note 7 of \$257,691,373.

# **Required Supplementary Information**

		2023	_	2022	_	2021	_	2020
Total Pension Liability Service cost Interest Differences between expected and actual experience	\$	517,707 49,789,995 (4,364,660)		597,034 49,855,196 11,754,356	\$	999,693 51,454,905 (11,723,351)		1,338,793 52,040,691 67,870
Changes in assumptions Benefit payments, including refunds	(	6,966,094 (63,029,191)		(63,103,273)		(62,086,459)	_	(60,628,743)
Net Change in Total Pension Liability	(	(10,120,055)		(896,687)		(21,355,212)		(7,181,389)
Total Pension Liability - Beginning of year	7	718,014,316		718,911,003		740,266,215	_	747,447,604
Total Pension Liability - End of year	\$7	707,894,261	\$	718,014,316	\$	718,911,003	\$	740,266,215
Plan Fiduciary Net Position Contributions - Employer Contributions - Member Net investment income (loss) Administrative expenses Benefit payments, including refunds	\$	51,052 52,504,943 (276,159) (63,029,191)		- 61,977 (78,511,417) (466,021) (63,103,273)		99,693 135,268,864 (225,652) (62,086,459)	\$	165,953 33,216,391 (179,361) (60,628,743)
Net Change in Plan Fiduciary Net Position	(	(10,749,355)		(142,018,734)		73,056,446		(27,425,760)
Plan Fiduciary Net Position - Beginning of year	6	648,806,362		790,825,096		717,768,650		745,194,410
Plan Fiduciary Net Position - End of year	\$6	38,057,007	\$	648,806,362	\$	790,825,096	\$	717,768,650
County's Net Pension Liability (Asset) - Ending	\$	69,837,254	\$	69,207,954	\$	(71,914,093)	\$	22,497,565
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		90.13 %		90.36 %		110.00 %		96.96 %
Covered Payroll	\$	4,387,304	\$	6,558,690	\$	8,526,997	\$	10,576,095
County's Net Pension Liability as a Percentage of Covered Payroll		1,628.19 %		1,055.21 %		(843.37)%		212.72 %

## Required Supplementary Information Schedule of Changes in the Net Pension Liability and Related Ratios

										Last Ten	Fiscal Years
_	2019	_	2018		2017	 2016	_	2015	_	2014	
\$	1,665,384 52,604,818	\$	2,128,819 53,272,144	\$	2,483,176 53,389,706	\$ 2,864,098 53,131,461	\$	3,705,776 50,740,081	\$	4,196,269 50,492,624	
	(1,895,454) - (59,356,307)		(5,905,800) - (57,579,562)		(607,861) - (55,839,217)	2,639,268 - (53,925,525)		2,621,256 29,334,529 (52,066,966)		- - (49,993,923)	
	(6,981,559)		(8,084,399)		(574,196)	4,709,302		34,334,676		4,694,970	
	754,429,163		762,513,562	_	763,087,758	 758,378,456		724,043,780		719,348,810	
\$	747,447,604	\$	754,429,163	\$	762,513,562	\$ 763,087,758	\$	758,378,456	\$	724,043,780	
\$	232,357 27,485,137 (218,956) (59,356,307) (31,857,769)	_	301,807 49,559,010 (240,203) (57,579,562) (7,958,948)		372,273 83,094,349 (259,250) (55,839,217) 27,368,155	\$ 443,238 65,710,783 (245,352) (53,925,525) 11,983,144		4,554,832 473,247 5,099,460 (296,825) (52,066,966) (42,236,252)	\$	5,770,835 560,091 70,247,939 (2,959,649) (49,993,923) 23,625,293	
	777,052,179		785,011,127		757,642,972	 745,659,828		787,896,080		764,270,787	
\$	745,194,410	\$	777,052,179	\$	785,011,127	\$ 757,642,972	\$	745,659,828	\$	787,896,080	
\$	2,253,194	\$	(22,623,016)	\$	(22,497,565)	\$ 5,444,786	\$	12,718,628	\$	(63,852,300)	
\$	99.70 % 13,385,938		103.00 % 16,019,655	\$	102.95 % 18,631,927	\$ 99.29 % 21,834,812		98.32 % 24,707,298	\$	108.82 % 29,901,825	
	16.83 %		(141.22)%		(120.75)%	24.94 %		51.48 %		(213.54)%	

## Required Supplementary Information Schedule of Pension Contributions

- %

18.44 %

19.30 %

									ast Ten Fi Inded Sep		
	 2023	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	_	2014
Statutorily required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,554,832	\$	5,770,835
Contributions in relation to the statutorily required contribution	 -	 -	 -	 -	 -	 -	 -	 -	 4,554,832		5,770,835
Contribution Excess	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-
County's Covered Payroll	\$ 4,387,304	\$ 6,558,690	\$ 8,526,997	\$ 10,576,095	\$ 13,385,938	\$ 16,019,655	\$ 18,631,927	\$ 21,834,812	\$ 24,707,298	\$	29,901,825

- %

- %

- %

#### Contributions as a Percentage of Covered Payroll

Notes to Schedule of Pension Contributions

Actuarial valuation information relative to the determination of contributions:

Valuation date Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which the contributions are reported.

- %

Methods and assumptions used to determine contribution rates for the fiscal year ended September 30, 2023:

%

-

- %

- %

Actuarial cost method	Entry age normal
Amortization method	Level dollar, open if 100 percent funded
Remaining amortization period	10 years
Asset valuation method	5-year smoothed market
Inflation	3.25 percent
Salary increase	3.25 percent wage inflation
Investment rate of return	7.25 percent, net of investment and administrative expenses
Retirement age	Age-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2014 healthy annuitant mortality table (unadjusted) projected to 2021 based on the 2-dimensional MP-2014 improvement scales
Cost of living adjustments	Up to 1.5 percent noncompounding annually

## Required Supplementary Information Schedule of Pension Investment Returns

								La	ast Ten Fis	cal Years
								Years E	Ended Sept	ember 30
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return - Net of investment expense	9.70 %	(11.75)%	20.12 %	4.79 %	3.79 %	6.43 %	11.58 %	9.20 %	0.35 %	8.74 %

## Required Supplementary Information Schedule of Changes in the Net OPEB Asset and Related Ratios

Last Seven Fiscal Years

#### 2023 2022 2021 2020 2019 2018 2017 **Total OPEB Liability** Service cost \$ 7,977,814 \$ 8,239,992 \$ 9,355,546 \$ 9,220,055 \$ 8,876,381 \$ 9,742,233 \$ 11,009,857 Interest 66,782,236 67,475,212 67,891,807 66,070,507 63,749,998 70,351,546 67,692,444 Differences between expected and (31,671,197) (73,242,187) (29,755,582) (82,048,924) (6,799,845) actual experience (17, 653, 479)(53, 355, 110)5,082,959 36,161,530 (8,152,094) 7,578,642 50,056,376 (51,205,346) Changes in assumptions Benefit payments, including refunds (50,303,855) (46,030,738) (42,814,260) (37,509,924) (37,474,992) (37,449,853) (31,732,905)Net Change in Total OPEB Liability (2,132,043) (7,396,191) (3, 474, 583)27,705,801 31,852,653 (90,610,344) 40.169.551 Total OPEB Liability - Beginning of year 942,297,298 953,168,072 925,462,271 949,693,489 893,609,618 984,219,962 944,050,411 Total OPEB Liability - End of year \$ 940,165,255 \$ 942,297,298 \$ 949,693,489 \$ 953,168,072 \$ 925,462,271 \$ 893,609,618 \$ 984,219,962 **Plan Fiduciary Net Position** Contributions - Member 2,428 \$ 281,845 \$ 354,983 \$ 279,397 \$ 290,718 \$ 234,284 \$ 218,517 \$ Net investment income (loss) 106,778,065 (186,768,437) 267,795,534 63,070,473 46,821,806 84,162,823 134,380,948 Administrative expenses (380,327) (380,004) (380,146) (399,973) (251,109) (234,935) (204,215) (31,732,905) (50,303,855) (42,814,260) (37,474,992) Employer-financed benefit payments (46.030.738) (37,509,924) (37,449,853) Member-financed benefit payments (2,428)(281.845)(354.983)(279.397) (290.718)(234, 284)(218.517)Other income 7,305,459 7,784,725 5,849,415 4,767,201 2,959,477 3,465,258 3,332,028 Net Change in Plan Fiduciary Net Position 63,399,342 (225,394,454) 230,450,543 29,927,777 12,055,182 49,943,293 105,775,856 Plan Fiduciary Net Position - Beginning of year 1,342,562,400 1,567,956,854 1,337,506,311 1,307,578,534 1,295,523,352 1,245,580,059 1,139,804,203 Plan Fiduciary Net Position - End of year \$1,405,961,742 \$1,342,562,400 \$1,567,956,854 \$1,337,506,311 \$1,307,578,534 \$1,295,523,352 \$1,245,580,059 Net OPEB Asset - Ending \$ (465,796,487) (400,265,102) (618,263,365) \$ (384,338,239) (382, 116, 263)\$ (401,913,734) \$ (261,360,097) \$ \$ \$ Plan Fiduciary Net Position as a Percentage of Total OPEB Liability 149.54 % 142.48 % 165.10 % 140.32 % 141.29 % 144.98 % 126.56 %

Contributions to the OPEB plan are not based on a measure of pay; therefore, no covered payroll is presented.

GASB Statement No. 74 was implemented in the fiscal year ended September 30, 2017 and does not require retroactive implementation. Data will be added as information is available until 10 years of such information is available.

## Required Supplementary Information Schedule of OPEB Contributions

## Last Ten Fiscal Years

### Years Ended September 30

	 2023*		2022*	 2021*	 2020*	 2019*		2018*	_	2017*		2016*	2015*	2014*
Actuarially determined contribution Contributions in relation to the actuarially determined contribution	\$ -	\$	-	\$ -	\$ -	\$ -	\$	-	\$	-	\$	800,184 -	\$ 818,930 	\$ 35,236,330
Contribution Excess	\$ -	\$	-	\$ -	\$ -	\$ -	\$		\$	-	\$	(800,184)	\$ (818,930)	\$ (35,236,330)
Covered-employee Payroll	\$ -	\$	-	\$ -	\$ -	\$ -	\$	-	\$	-	\$1·	41,464,508	\$144,715,626	\$146,473,723
Contributions as a Percentage of Covered-employee Payrol	- %	6	- %	- %	- %	- %	1	- %		- %		- %	- %	- %

\*The County fully funded the VEBA plan through the issuance of debt.

#### Notes to Schedule of Contributions

Actuarial valuation information relative to the determination of contributions:

Valuation date	Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial cost method	Entry age normal
Amortization method	Level dollar, open if 100 percent funded
Remaining amortization period	10 years
Asset valuation method	5-year smoothed
Inflation Health care cost trend rates	3.25 percent Medical, Prescription Drug, Medicare Part B: Pre-65: 7.50 percent trend, gradually decreasing to 3.50 percent in year 12 Post-65: 6.25 percent trend, gradually decreasing to 3.50 percent in year 12 Dental and Vision: 3.50 percent trend for all years
Salary increase	3.25 percent wage inflation
Investment rate of return	7.25 percent net of investment and administrative expenses
Retirement age	Age-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2014 healthy annuitant mortality table (unadjusted) projected to 2021 based on the 2-dimensional MP-2014 improvement scales
Other information	None

## Required Supplementary Information Schedule of OPEB Investment Returns

						Seven Fisc ded Septe	
	2023	2022	2021	2020	2019	2018	2017
Annual money-weighted rate of return - Net of investment expense	9.18 %	(12.11)%	20.34 %	5.20 %	3.72 %	6.50 %	12.10 %

GASB Statement No. 74 was implemented for the fiscal year ended September 30, 2017 and does not require retroactive implementation. Data will be added as information is available until 10 years of such information is available.

### **Required Supplemental Information Budgetary Comparison Schedule - General Fund**

Revenues	
Taxes	
Current property taxes \$ 285,464,704 \$ 290,650,000 \$ 285,998,674 \$ (	4,651,326)
Delinquent taxes - prior years 125,000 125,000 124,515	(485)
Marijuana tax 50,000 50,000 1,163,676	1,113,676
Trailer tax 95,000 95,000 94,408	(592)
Total 285,734,704 290,920,000 287,381,273	3,538,727)
Other Intergovernmental Revenues	
Critical judges' salaries 914,480 914,480 915,624	1,144
Probate judges' salaries 622,464 622,464 722,345	99,881
District judges' salaries 457,240 457,240 457,690	450
State court fund - P.A. 189 4,037,071 4,030,000 4,037,071	(462,929)
Local comm stabilization share 3,900,000 3,900,000 4,103,645	203,645
Revenue sharing 29,297,854 29,547,854 29,572,771	24,917
Convention facility liquor tax 9,886,275 9,886,275 14,135,288	4,249,013
Other 270,350 95,300 48,400	(46,900)
Total 49,848,663 49,923,613 53,992,834	4,069,221
Charges For Services	
County Executive 326,000 326,000 448,344	122,344
Management and Budget 4,385,765 4,395,265 4,334,083	(61,182)
Central Services	-
Human Services 4,678,847 4,678,847 3,371,150 (	1,307,697)
Public Services 2,047,114 2,131,194 1,701,462	(429,732)
Community and Economic Development 416,708 421,490 767,532	346,042
Clerk/Register of Deeds 18,043,500 18,043,500 16,727,008 (	1,316,492)
Treasurer 3,347,100 3,347,100 3,143,093	(204,007)
Circuit Court 1,505,500 1,505,500 1,343,558	(161,942)
District Court 11,669,021 11,669,021 8,573,228 (	3,095,793)
Probate Court 518,600 518,600 771,525	252,925
Prosecuting Attorney 820,349 853,621 959,393	105,772
Sheriff 69,128,953 72,168,092 72,115,042	(53,050)
Legislative 3,700 3,700 2,758	(942)
Water Recourses Commissioner         3,858,755         3,858,755         4,206,664	347,909
Non-Departmental 918,565 918,565 1,436,302	517,737
Total 121,868,477 124,839,250 119,901,142	4,938,108)

	Original Budget (unaudited)	Final Amended Budget (unaudited)	Actual	Variance with Amended Budget
Investment Income	1,804,700	1,804,700	15,469,724	13,665,024
Indirect cost recovery	9,150,000	9,150,000	10,790,191	1,640,191
Federal grants	908,790	2,207,607	19,868,184	17,660,577
State grants Contributions	5,541,240	8,451,026	7,440,935	(1,010,091)
Contributions		-	8,608	8,608
Planned use of fund balance	8,273,876	51,716,719	-	(51,716,719)
Other revenue	434,000	434,000	11,545,144	11,111,144
Total Revenues	483,564,450	539,446,915	526,398,035	(13,048,880)
Expenditures				
County Executive				
Administration				
Personnel	6,189,140	6,199,706	5,912,764	286,942
Operating	990,835	1,226,068	661,275	564,793
Internal Support	922,740	1,127,155	1,131,430	(4,275)
Total Administration	8,102,715	8,552,929	7,705,469	847,460
Management and Budget				
Personnel	20,479,043	20,123,095	18,316,143	1,806,952
Operating	1,120,330	1,274,514	734,552	539,962
Internal Support	3,545,319	4,744,991	4,744,943	48
Total Management and Budget	25,144,692	26,142,600	23,795,638	2,346,962
Central Services				
Personnel	-	-	2,736	(2,736)
Total Central Services			2,736	(2,736)
Emergency Management & Homeland Security				
Personnel	1,081,520	1,153,341	1,152,925	416
Operating	469,337	1,702,927	1,460,618	242,309
Internal Support	599,413	837,903	837,873	30
Total Emergency Management & Homeland Security	2,150,270	3,694,171	3,451,416	242,755
Facilities Management				
Personnel	2,882,560	2,882,560	2,649,056	233,504
Operating	767,229	1,015,171	851,470	163,701
Internal Support	1,073,865	1,153,726	1,115,994	37,732
Total Facilities Management	4,723,654	5,051,457	4,616,520	434,937

	Original Budget (unaudited)	Final Amended Budget (unaudited)	Actual	Variance with Amended Budget
Human Resources				
Personnel	3,607,735	3,607,735	3,240,422	367,313
Operating	565,601	882,469	826,088	56,381
Internal Support	1,283,146	1,695,620	1,687,979	7,641
Total Human Resources	5,456,482	6,185,824	5,754,489	431,335
Human Services				
Personnel	31,938,944	48,939,019	29,525,553	19,413,466
Operating	5,415,759	9,178,747	5,165,456	4,013,291
Internal Support	3,858,143	4,424,847	4,423,801	1,046
Total Human Services	41,212,846	62,542,613	39,114,810	23,427,803
Public Services				
Personnel	11,427,208	11,423,296	10,671,014	752,282
Operating	1,625,320	2,128,840	2,072,696	56,144
Internal Support	3,538,585	3,767,898	3,774,958	(7,060)
Total Public Services	16,591,113	17,320,034	16,518,668	801,366
Office of Public Communication				
Personnel	2,178,262	2,362,278	1,919,589	442,689
Operating	1,494,000	2,034,984	1,087,963	947,021
Internal Support	40,837	609,906	609,888	18
Total Office of Public Communication	3,713,099	5,007,168	3,617,440	1,389,728
Community and Economic Development				
Personnel	7,844,494	7,849,651	7,112,753	736,898
Operating	2,034,875	5,424,951	2,867,164	2,557,787
Internal Support	1,349,620	1,719,168	1,719,078	90
Total Community and Economic Development	11,228,989	14,993,770	11,698,995	3,294,775
Total County Executive	118,323,860	149,490,566	116,276,181	33,214,385
Clerk/Register of Deeds				
Personnel	8,098,002	8,138,002	7,097,973	1,040,029
Operating	1,332,412	1,363,724	881,481	482,243
Internal Support	1,336,589	1,735,345	1,735,291	54
Total Clerk/Register of Deeds	10,767,003	11,237,071	9,714,745	1,522,326
Treasurer				
Personnel	3,771,884	3,771,884	3,645,079	126,805
Operating	3,408,770	3,763,244	2,475,365	1,287,879
Internal Support	1,288,312	1,625,105	1,441,733	183,372
Total Treasurer	8,468,966	9,160,233	7,562,177	1,598,056

	Original Budget (unaudited)	Final Amended Budget (unaudited)	Actual	Variance with Amended Budget
Justice Administration				
Circuit Court				
Personnel	26,134,241	26,243,472	23,908,233	2,335,239
Operating	3,890,639	4,604,180	2,998,320	1,605,860
Internal Support	5,223,654	7,215,413	7,217,243	(1,830)
Total Circuit Court	35,248,534	38,063,065	34,123,796	3,939,269
District Court				
Personnel	14,702,269	14,795,658	14,525,997	269,661
Operating	2,196,016	2,293,927	2,004,682	289,245
Internal Support	1,912,955	2,034,321	2,025,156	9,165
Total District Court	18,811,240	19,123,906	18,555,835	568,071
Probate Court				
Personnel	5,543,249	5,559,878	5,452,840	107,038
Operating	1,113,424	1,205,675	1,184,480	21,195
Internal Support	1,103,734	1,247,198	1,247,124	74
Total Probate Court	7,760,407	8,012,751	7,884,444	128,307
Total Justice Administration	61,820,181	65,199,721	60,564,075	4,635,646
Law Enforcement				
Prosecuting Attorney				
Personnel	21,971,765	22,328,618	20,667,876	1,660,742
Operating	661,836	1,361,864	1,022,119	339,745
Internal Support	2,351,664	2,735,842	2,735,787	55
Total Prosecuting Attorney	24,985,265	26,426,324	24,425,782	2,000,542
Sheriff				
Personnel	145,712,711	155,570,100	155,466,198	103,902
Operating	13,494,198	17,664,776	15,030,869	2,633,907
Internal Support	23,358,310	24,237,782	24,048,744	189,038
Total Sheriff	182,565,219	197,472,658	194,545,811	2,926,847
Total Law Enforcement	207,550,484	223,898,982	218,971,593	4,927,389
Legislative				
Board of Commissioners				
Personnel	3,443,428	3,450,228	3,450,141	87
Operating	1,184,048	2,635,845	1,706,742	929,103
Internal Support	695,942	742,358	673,510	68,848
Total Legislative	5,323,418	6,828,431	5,830,393	998,038

	Original Budget (unaudited)	Final Amended Budget (unaudited)	Actual	Variance with Amended Budget
Water Resources Commissioner				
Personnel	234,624	237,124	226,817	10,307
Operating	287,975	285,594	189,995	95,599
Internal Support	7,695,689	8,342,332	8,342,241	91
Total Water Resources Commissioner	8,218,288	8,865,050	8,759,053	105,997
Non-departmental				
Personnel	(9,230,760)	(9,230,760)	1,022,742	(10,253,502)
Operating	18,300,825	19,841,753	22,430,334	(2,588,581)
Internal Support	11,979,844	3,767,482	2,091,995	1,675,487
Total Non-departmental	21,049,909	14,378,475	25,545,071	(11,166,596)
Total Expenditures	441,522,109	489,058,529	453,223,288	35,835,241
Excess of Revenues Over Expenditures	42,042,341	50,388,386	73,174,747	22,786,361
Other Financing Sources (Uses)				
Transfers In				
Special Revenue				
ARP Local Fiscal Recovery Fund	-	17,000,000	-	(17,000,000)
Restricted Funds	-	405,050	405,053	3
Total Special Revenue Funds	-	17,405,050	405,053	(16,999,997)
Enterprise Funds				
Delinguent Tax Revolving	7,300,000	7,300,000	7,694,524	394,524
Oakland Transit	-	100,000	100,000	-
Total Enterprise Funds	7,300,000	7,400,000	7,794,524	394,524
Total Transfers In	7,300,000	24,805,050	8,199,577	(16,605,473)

	Original Budget (unaudited)	Final Amended Budget (unaudited)	Actual	Variance with Amended Budget
Transfers Out				
Special Revenue				
Drains Act 40 Chap 4-18 Maint	(56,165)	(56,165)	(54,349)	1,816
Friend of the Court	(6,805,982)	(6,805,982)	(6,761,392)	44,590
Housing Trust Fund	(2,000,000)	(2,000,000)	(2,000,000)	-
Housing and Community Develop	(609,538)	(1,228,935)	(1,217,101)	11,834
Juvenile Maintenance	(18,752,877)	(18,911,624)	(9,118,996)	9,792,628
Law Enforcement Grants	(1,863,405)	(1,687,565)	(1,258,286)	429,279
Mandated Indigent Defense Fund	(1,883,621)	(1,883,621)	(1,380,304)	503,317
Multi-Organiaztional Grants	-	(4,409)	-	4,409
Pollution Control Grants	-	(1,300,000)	-	1,300,000
Social Welfare Foster Care	(1,000)	(1,000)	-	1,000
Total Special Revenue Funds	(31,972,588)	(33,879,301)	(21,790,428)	12,088,873
Debt Service				
Building Authority Debt Act 31	(2,208,125)	(2,208,125)	(2,207,620)	505
Total Debt Service Funds	(2,208,125)	(2,208,125)	(2,207,620)	505
Capital Projects				
Building Improvement	(4,000,000)	(4,000,000)	(4,000,000)	-
Major Projects	-	(19,800,000)	(19,800,000)	-
Project Work Orders	(1,320,000)	(2,358,044)	(1,200,000)	1,158,044
Total Capital Projects Funds	(5,320,000)	(26,158,044)	(25,000,000)	1,158,044
Internal Service Funds				
Building and Liability Insurance	-	-	(5,000,000)	(5,000,000)
Facilities Maintenance and Op	-	(8,306)	-	8,306
Information Technology	(7,632,831)	(8,744,876)	(8,744,876)	-
Motor Pool	(52,000)	(479,267)	(437,909)	41,358
Total Internal Service Funds	(7,684,831)	(9,232,449)	(14,182,785)	(4,950,336)
Enterprise Funds				
Building Authority Debt Refunding ACT 202	-	-	-	-
CLEMIS	(1,644,186)	(1,644,186)	(1,644,186)	-
Fire Records Management	(504,611)	(504,611)	(510,339)	(5,728)
Parks and Recreation	-	(83,000)	(83,000)	-
Radio Communications	(8,000)	(689,614)	(689,614)	-
Total Enterprise Funds	(2,156,797)	(2,921,411)	(2,927,139)	(5,728)
Total Transfers Out	(49,342,341)	(74,399,330)	(66,107,972)	8,291,358
Total Other Financing Uses	(42,042,341)	(49,594,280)	(57,908,395)	(8,314,115)
Net Change in Fund Balances	-	794,106	15,266,352	14,472,246
Fund Balances - Beginning of year	-	-	220,823,743	220,823,743
Fund Balances - End of year	\$ -	\$ 794,106 \$	236,090,095	\$ 235,295,989

## Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Fund ARP Local Fiscal Recovery Fund

	Am	ended Budget	Actual		ariance With ended Budget
Revenue					
Intergovernmental - Federal Grants	\$	140,307,216	\$ 44,223,462	\$	(96,083,754)
Total Revenue		140,307,216	 44,223,462		(96,083,754)
Expenditures					
Current Services:					
Personnel		984,036	756,696		227,340
Operating		104,351,329	42,886,456		61,464,873
Internal Services - Library		7,222,006	 580,310		6,641,696
Total Expenditures		112,557,371	 44,223,462		68,333,909
Excess of Revenue Over Expenditures		27,749,845	-		(27,749,845)
Other Financial Uses - Transfers out		(27,749,845)	 -	·	(27,749,845)
Net Change in Fund Balance		-	-		-
Fund Balance - beginning of year		_	 -		
Fund Balance - end of year	\$		\$ _	\$	

## Notes to Required Supplementary Information

#### September 30, 2023

#### **Budgetary Information**

Budgets and budgetary accounting are on the modified accrual basis of accounting, consistent with generally accepted accounting principles (GAAP). The Oakland County Board of Commissioners has established the legal level of control by control groups, as outlined in the County's General Appropriations Act.

The appropriated budget for Oakland County, Michigan is prepared by fund, function, and department, with control categories established at the department level for personnel, operating, and internal support expenditures. Departments may exceed individual line-item appropriations within the aforementioned categories provided the control category is not overspent. Budget amendments providing additional spending authorizations are required to be made by action of the Board of Commissioners upon recommendation of the Oakland County executive. Encumbrances (e.g., purchase orders and contracts) outstanding at year end are reported as designations of fund balances and do not constitute expenditures or liabilities because the goods or services have not been received as of year end; the commitments will be reappropriated and honored during the subsequent years. It should be noted that capital outlay expenditures are budgeted and recorded in the operating expenditures category; however, they are reported separately in the governmental funds section of the basic financial statements.

Funds that receive an appropriation and can, therefore, be defined as those with an appropriated, annual, legally adopted budget are the General Fund and the following special revenue funds: ARP Local Fiscal Recovery, Child Care, and Social Welfare Foster Care.

The County Board of Commissioners adopts a resolution that authorizes and closes amounts exceeding the original appropriation against the balances in other appropriations and closes the remaining balance to the General Fund's unassigned fund balance.

#### **Pension Information**

#### **Benefit Changes**

There were no changes of benefit terms in 2023.

#### **Changes in Assumptions**

2015: For the calculation of net pension liability as of September 30, 2015, the mortality table used was updated to the RP-2014 Healthy Annuitant Mortality Table, projected to 2021 using a static projection based on the twodimensional MP-2014 improvement scales. The wage inflation percentage was also updated to 3.25 percent. Additionally, the actuarial cost method was changed to the individual entry age method.

2023: The discount rate was decreased from 7.25 percent in 2022 to 7.00 percent in 2023. The mortality tables were updated from the RP-2014 tables to the Pub-2010 tables. The pay projections were updated from a range of 3.25 - 9.25 percent to a range of 3.00 - 9.00 percent.

#### **OPEB** Information

#### **Benefit Changes**

There were no changes of benefit terms in 2023.

#### **Changes in Assumptions**

2018 - The health care trend rates were updated to 9.00 percent, decreasing to 3.25 percent in 12 years.

2019 - The health care trend rates were updated to 8.25 percent, decreasing to 3.25 percent in 10 years.

2020 - The health care trend rates were updated to 8.25 percent, decreasing to 3.50 percent in 10 years.

2021 - The health care trend rates were updated to 7.50 percent, decreasing to 3.50 percent in 10 years.

2022 - The Medicare Part B premiums increased.

## Notes to Required Supplementary Information

### September 30, 2023

2023 - The discount rate was decreased from 7.25 percent in 2022 to 6.75 percent in 2023. The mortality tables were updated from the RP-2014 tables to the Pub-2010 tables. The pay projections were updated from a range of 3.25 - 9.25 percent to a range of 3.00 - 9.00 percent.

# Other Supplementary Information

#### Special Revenue Funds

These funds are used to account for proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes, such as special assessment revenue, noncapital grants, and other earmarked revenue not included within other fund categories.

#### Indigent Defense Fund

This fund accounts for funding to assist with the Compliance Plan and Costs Analysis approved by the Michigan Indigent Defense Commission for the provision of Oakland County, Michigan to provide indigent criminal defense services specified in Standards 1-4. This includes continuing legal education, counsel at first appearance, and obtaining experts and investigators for indigent defense.

#### Child Care Fund (formerly the Juvenile Maintenance Fund)

This fund is used to account for revenue earmarked for the placement of children to foster care homes and for the detention of children in the Children's Village, as ordered by Probate Court.

#### Register of Deeds Automation Fund

This fund is used to account for revenue from additional fees, as authorized by the State of Michigan, to allow for technology improvements in Clerk/Register of Deeds offices.

#### **Oakland Enhancement Fund**

This fund is used to account for revenue received from various sources for the purpose of coordinating economic development within the County.

#### **Restricted Funds Fund**

This fund is used to account for donations made for various specific purposes or other amounts held for disbursement at a future date. This includes the following:

- 1. Donations made to, and their disbursements from, Oakland County Children's Village to benefit youths
- 2. Blind handicapped library gift accounts for donations made to the Blind/Handicapped Library
- 3. Oakland County sheriff's department seized funds are used to account for moneys relinquished to the sheriff's department as a result of investigation by the department and their disbursement pending trial
- 4. Prosecutor citizens' reward program is used to account for moneys received from public donations and awarded to citizens for their special assistance on major cases initiated by the prosecutor's office
- 5. Probate court trust is used to account for individual donations made to the court and their subsequent disbursement to assist youths
- 6. Donations for programs such as the medical examiner library and FSC; animal population control; and education, arts, culture, and film

#### Waste Resource Management Fund

This fund is used to account for administrative costs associated with brownfield plans.

#### Water and Sewer Act 342 Fund

This fund is used to account for the construction, under contractual arrangement, of water and sewer systems under Public Act 342 of 1939. Upon completion of the projects, these systems are turned over to the respective municipalities for operations and maintenance.

#### Lake Levels Act 146 Fund

This fund is used to account for funds from special assessments to finance the cost of maintaining lake levels in the County, created under Public Act 146 of 1961.

#### Drains Act 40 Maintenance Chapters 4 and 18 Fund

This fund is used to record expenditures for the operations and maintenance of drainage districts created under Chapters 4 and 18 of Public Act 40 of 1956. Revenue is provided from special assessments against the benefiting properties within the district.

#### Lake Improvements Act 345 Fund

This fund is used to account for funds held for lake improvement boards remaining from a phase-out that began in 2004, awaiting action by the improvement boards to transfer responsibility to the respective local municipality.

#### Friend of the Court Fund

This fund is used to account for costs of the operation of this division of the circuit court responsible for providing services to individuals involved in court actions relating to case initiation, establishment, collections, and enforcement of child support orders, as directed by the State of Michigan Child Support Enforcement System. Revenue sources include federal and state funding and charges for services.

#### Multi-Organizational Grants Fund

This fund accounts for costs in the following grants:

1. Community Corrections, which utilizes state funds to increase utilization of community-based sanctions and services for nonviolent offenders

2. Juvenile Accountability Block Grant, which utilizes federal and county funds to develop programs to promote greater accountability in the juvenile justice system

3. Byrne Formula Justice Assistance Grants (JAG) replaces the Local Law Enforcement Block Grant (LLEBG) programs. JAG provides federal funds to support a broad range of activities to prevent and control crime and to improve the criminal justice system.

#### Workforce Development Grants Fund

This fund accounts for costs involved in providing employment services to individuals who are unemployed, physically or economically disadvantaged, or transitioning from school to employment. Costs include training, education, and transportation, funded through state and federal grants.

#### Law Enforcement Grants Fund

This fund consists of grants used to record costs of various law enforcement programs utilizing federal, state, and local funds.

#### Housing and Community Development Fund

This fund accounts for block grants received from the U.S. Department of Housing and Urban Development for the use of low- to moderate-income home improvement loans, municipal projects, and homeless-assistance projects, including counseling.

#### Human Service Grants Fund

This fund accounts for the cost of various health-related/grant-funded programs.

#### **Other Grants Fund**

This fund consists of grants where the function does not relate specifically to one of the other areas:

1. Clerk/Register of Deeds Survey/Remonumentation, which utilizes state funds to locate, verify, replace, or reposition corners within the County, per Public Act 345 of 199

2. Tornado Siren, which utilizes county and municipal funds in the procurement and installation of tornado siren units used in the tornado warning system

3. Great Lakes Water Authority, a cost-reimbursement agreement for due diligence examination of business issues related to the research, creation, and implementation of the Authority

4. Grants for programs such as Domestic Preparedness Equipment, Homeland Security grants, MI Financial Empowerment, Holly Dispatch Consolidation, AAA Safety, DTE Energy Tree Planting, Friend of the Court Access and Visitation, Two Seven Oh, and MEDC Region 10

#### Judicial Grants Fund

This fund accounts for drug court programs through Oakland County Circuit and 52nd Division District Courts.

#### **Oakland Brownfield Initiative Fund**

This fund is used to account for grant revenue and administration/management costs incurred in assisting the redevelopment of tax-reverted properties through Brownfield Cleanup Revolving Loan Fund programs. The Brownfield Consortium Assessment program consists of Oakland County, Michigan plus cities to perform environmental investigations on parcels throughout the County, with special focus on the cities included in this consortium.

#### **Concealed Pistol Licensing Fund**

This fund was created under State of Michigan Public Act 3 of 2015, accounts for the deposit of concealed pistol licensing fees collected by the County Clerk/Register of Deeds and the allowable expenditures related to the cost of administering this act.

#### Housing Trust Fund

This fund accounts for funding to assist in the creation of additional affordable housing in Oakland County.

#### **Opioid Settlement Fund**

This fund was created to support treatment, recovery, harm reduction, and other life-saving programs and services in communities throughout the County.

#### Oakland Transit Fund

The fund was established to provide capital and operating assistance for rural and small urban public transportation systems.

#### Debt Service Funds

These funds account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### **Building Authority Debt Act 31 Fund**

This fund was established to accumulate the resources for the payment of bonded debt issued for the construction of or improvement to various facilities. The fund also included debt issued as assistance in obtaining favorable lending rates for other units of government within the County.

#### **Building Authority Debt Refunding Fund**

This fund was established to accumulate resources for the payment of bonded debt issued for the refinancing of debt obligations under Public Act 202 of 1943, or Act 34 of 2001 for various building authority funds. It also includes refunding debt issued as assistance in obtaining favorable lending rates for other units of government within Oakland County.

#### Lake Levels Debt Fund

This fund was established to account for the accumulation of resources, mainly special assessments, for the payment of bonded debt issued for the financing of actions necessary to establish lake levels pursuant to Part 307 of Public Act 451 of 1994.

#### Water and Sewer Debt Refunding Fund

This fund was established to account for the accumulation of resources, mainly special assessments, for the payment of bonded debt issued for the refinancing of debt obligations for construction of various water and sewer systems.

#### Capital Project Funds

These funds account for the purchase or construction of major capital facilities that are not financed by proprietary funds.

#### Building Improvement Fund

This fund was established as a holding account for moneys transferred from the County's General Fund for future funding of major county building programs.

#### Project Work Orders Fund

This fund was established to account for the costs of various improvement projects for county facilities.

#### Facilities Management Infrastructure and IT Projects Fund

This fund was established to account for the costs of various capital improvements of county infrastructure administered by facilities management and capital improvement projects for information technology.

#### Animal Control and Pet Adoption Center Construction Fund

This fund was established to account for the costs of construction of a new facility for the animal control division and the related pet adoption center. Construction is financed by the issuance of general obligation bonds.

#### Major Departmental Support Projects Fund

This fund was established to account for the costs of departmental support projects with estimated aggregated expenditures over \$5 million, which are funded by current available resources rather than bond issues.

#### Lake Levels Act 146 Fund

This fund is to account for the costs of construction or reconstruction of various dam structures for purposes of lake level control and augmentation wells under P.A. 146 of 1961.

#### Lake Improvements Act 345 Fund

This fund is used to account for the costs of construction of augmentation wells for purposes of lake level control. Financing is provided by special assessment rolls, as permitted under P.A. 345 of 1966.

#### Chapter 4 Drain Construction Fund

This fund is used to account for the costs of construction of drains under Chapter 4 of Public Act 40 of 1956 (Drain Code). Revenue is provided from special assessments against the benefiting properties within the district.

#### Drain Commissioner Revolving Fund

This fund was established to provide funds for preliminary costs of various drains (including component unit drainage districts), lake level projects, and lake improvements.

#### Long-term Revolving Fund

This fund was established to provide preliminary financing for specific capital projects, as approved by the Oakland County Board of Commissioners. Funds advanced are recovered through special assessments, or contracts with municipalities, in the individual projects.

## Other Supplementary Information Combining Balance Sheet Nonmajor Governmental Funds

					Sp	ecial Revenue Fun	ıds				
	Indigent Defense	Child Care	Register of Deeds Automation	Oakland Enhancement	Restricted Funds	Waste Resource Management	Water and Sewer Act 342	Lake Levels Act 146	Drains - Act 40 Maintenance Chapters 4 and 18	Lake Improvements Act 345	Friend of the Court
Assets											
Pooled cash and investments Receivables:	\$ 7,537,044	\$ 63,263	\$ 4,913,158	\$ 15,957	\$ 3,810,823	\$ 7,461,443	\$ 8,209,260	\$ 1,189,325	\$ 4,237,069	\$ 52	\$-
Special assessments receivable	-	-	-	-	-	-	-	-	382,479	-	-
Accrued interest receivable	-	-	16,648	520	607	-	18,030	-	26,493	-	-
Due from other governments Other	-	4,793,825 36,259	-	- 7.515	- 21.894	-	-	-	1,100 109,130	-	1,886,143 39,604
Contracts receivable	-	-	-	-	-	-	-	-	-	-	-
Due from component units		-	-	-	-	-	-	-	-	-	<del>-</del>
Due from other funds Advances to other funds	5,156,510	-	-	-	-	-	-	829	- 80,336	-	3,370,710
Prepaid expenses and other assets	-	-	-	-	-	-	-	-	- 60,330	-	-
Frepaid expenses and other assets							·				
Total assets	\$ 12,693,554	\$ 4,893,347	\$ 4,929,806	\$ 23,992	\$ 3,833,324	\$ 7,461,443	\$ 8,227,290	\$ 1,190,154	\$ 4,836,607	\$ 52	\$ 5,296,457
Liabilities											
Accounts payable	\$ 546,163	\$ 610,813	\$ 33,971	\$ -	\$-	\$ 6,567,924	\$ 611,641	\$ 127,442	\$ 157,083	\$ -	\$ 7,693
Due to other governmental units	-	250,880	40	-	-	-	-	-	270	-	1,305
Due to other funds	3,721,047	1,044,770	-	-	45,950	-	-	51,533	456,161	-	4,954,781
Advances from other funds Accrued liabilities and other	- 55,033	- 434,693	- 9,115	- 7,515	21,008	- 2,019	-	- 85,952	- 1,629,849	-	332,677
Unearned revenue	8,371,038	-	-	-	-	-	-	-	-	-	-
					·		·				
Total liabilities	12,693,281	2,341,156	43,126	7,515	66,958	6,569,943	611,641	264,927	2,243,363	-	5,296,456
Deferred Inflows of Resources - Unavailable											
revenue	-	2,552,191		-		-			382,479	-	1,094,715
Total liabilities and deferred											
inflows of resources	12,693,281	4,893,347	43,126	7,515	66,958	6,569,943	611,641	264,927	2,625,842	-	6,391,171
Fund Balances (Deficit)											
Nonspendable	-	-	-	-	-	-	-	-	-	-	-
Restricted Committed	273	-	4,886,680	16,477	3,766,366	891,500	7,615,649	925,227	2,210,765	52	-
	-	-	-	-	-	-	-	-	-	-	- (1,094,714)
Unassigned							·				
Total fund balances (deficit)	273	-	4,886,680	16,477	3,766,366	891,500	7,615,649	925,227	2,210,765	52	(1,094,714)
Total liabilities, deferred											
inflows of resources, and	\$ 12,693,554	\$ 4,893,347	\$ 4.929.806	\$ 23,992	\$ 3,833,324	\$ 7,461,443	\$ 8,227,290	\$ 1,190,154	\$ 4,836,607	\$ 52	\$ 5,296,457
fund balances (deficit)	+ 12,000,004	÷ -,000,047	+ +,020,000	- 20,002	÷ 0,000,024	÷ 7,401,440	÷ 0,227,200	÷ 1,100,104	+ +,000,007	<del>, 52</del>	+ 0,200,401

## Other Supplementary Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds

					Special Revenue Funds											
	Multi- Organizational Grants	Workforce Development Grants	Law Enforcement Grants	Housing and Community Development	Human Service Grants	Other Grants	Judicial Grants	Oakland Brownfield Initiative	Concealed Pistol Licensing	Housing Trust						
Assets Pooled cash and investments Receivables:	\$ -	\$ -	\$ -	\$ 8,679,607	\$ 6,374,538	\$-	\$ -	\$ 774,800	\$ 3,318,830	\$ 1,968,210						
Special assessments receivable Accrued interest receivable Due from other governments Other	- - 324,964 19,190	- - 10,077,126 276,670	- - 1,719,143 1,588,960	- 21,738 4,052,386 1,229,460	- - 89,878 79,517	- 1,493,431	- - 235,389 339,386	- - 59,769	- - 2.645							
Contracts receivable Due from component units Due from other funds Advances to other funds	7,067	18,713	575,593	4,058	343,437	- - 322	-	-	-	- - -						
Prepaid expenses and other assets			8,039		1,020											
Total assets	\$ 351,221	\$ 10,372,509	\$ 3,891,735	\$ 13,987,249	\$ 6,888,390	\$ 1,493,753	\$ 574,775	\$ 834,569	\$ 3,321,475	\$ 1,968,210						
Liabilities Accounts payable Due to other governmental units Due to other funds	\$ 24,781 	\$ 2,933,943 - 7,045,945	\$ 544,348 	\$ 690,302 24,474 4,058	\$ 233,132 6,271,560 220,728	\$ 53,161 - 1,248,610	\$ 56,407 - 503,044	\$ 62,089 - -	\$ 40,041 - -	\$ 248 - -						
Advances from other funds Accrued liabilities and other Unearned revenue	25,871	34,261 394,304	111,483 10,148	46,203 12,298,407	107,313 -	- 5,538 1,097,122	- 17,488 -	6,701	3,986 	6,089 -						
Total liabilities	345,589	10,408,453	2,868,843	13,063,444	6,832,733	2,404,431	576,939	68,790	44,027	6,337						
Deferred Inflows of Resources - Unavailable revenue	1,650	5,372,524	536,105			114,710	162,442									
Total liabilities and deferred inflows of resources	347,239	15,780,977	3,404,948	13,063,444	6,832,733	2,519,141	739,381	68,790	44,027	6,337						
Fund Balances (Deficit) Nonspendable Restricted Committed	3,982	-	8,039 478,748 -	923,805	1,020 54,637	-	-	765,779	3,277,448	1,961,873						
Unassigned		(5,408,468)				(1,025,388)	(164,606)									
Total fund balances (deficit)	3,982	(5,408,468)	486,787	923,805	55,657	(1,025,388)	(164,606)	765,779	3,277,448	1,961,873						
Total liabilities, deferred inflows of resources, and fund balances (deficit)	\$ 351,221	\$ 10,372,509	\$ 3,891,735	\$ 13,987,249	\$ 6,888,390	\$ 1,493,753	\$ 574,775	\$ 834,569	\$ 3,321,475	\$ 1,968,210						

## Other Supplementary Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds

	Special Revenue Funds						Capital Project Funds			
	Opioid Settlemen	t Oakland Transit	Total Special Revenue Funds	Building Authority Debt Act 31	Building Authority Debt Refunding	Lake Levels Debt	Water and Sewer Debt Refunding	Total Debt Service Funds	Building Improvement	Project Work Orders
Assets Pooled cash and investments Receivables:	\$ 4,318,856	\$ 15,508,422	\$ 78,380,657	\$ 1,737,343	\$-	\$ 55,673	\$ 4,743	\$ 1,797,759	\$ 1,546,029 \$	5 11,971,824
Special assessments receivable Accrued interest receivable Due from other governments Other	- - 13,810,093	(36,325)	382,479 47,711 24,733,154 17,560,323	- 13,147 - -	- 136,475 684,701	1,066,183 - - -	8,030,000 - - -	9,096,183 13,147 136,475 684,701		-
Contracts receivable Due from component units Due from other funds Advances to other funds	-		9,477,239 80,336		7,090,000 - - -	-		7,090,000 - - -	4,000,000	- - 3,447,932
Prepaid expenses and other assets			9,059	-	-	500		500		-
Total assets	\$ 18,128,949	\$ 15,472,097	\$ 130,670,958	\$ 1,750,490	\$ 7,911,176	\$ 1,122,356	\$ 8,034,743	\$ 18,818,765	\$ 5,546,029	5 15,419,756
Liabilities Accounts payable Due to other governmental units Due to other funds Advances from other funds	\$ - - -	\$ - 100,000	\$ 13,301,182 6,548,529 21,894,428 -	\$ - - -	\$ - - - -	\$- - -	\$ 500 - -	\$ 500 - - -	\$ - 5 - 3,546,870 -	2,362,031 - 75,000
Accrued liabilities and other Unearned revenue	-	5,692	2,941,785 22,177,720	-	3,561	53 	1,237 -	4,851 -	-	850,023 -
Total liabilities	-	105,692	66,863,644	-	3,561	53	1,737	5,351	3,546,870	3,287,054
Deferred Inflows of Resources - Unavailable revenue	13,440,257	<u> </u>	23,657,073		7,090,000	1,066,183	8,030,000	16,186,183		<u> </u>
Total liabilities and deferred inflows of resources	13,440,257	105,692	90,520,717	-	7,093,561	1,066,236	8,031,737	16,191,534	3,546,870	3,287,054
Fund Balances (Deficit) Nonspendable Restricted Committed	4,688,692 -	- 15,366,405 -	9,059 47,834,358 -	- 1,750,490 -	- 817,615 -	500 55,620 -	3,006	500 2,626,731 -	- - 1,999,159	- - 12,132,702
Unassigned	-		(7,693,176)	-	-		-	-		-
Total fund balances (deficit)	4,688,692	15,366,405	40,150,241	1,750,490	817,615	56,120	3,006	2,627,231	1,999,159	12,132,702
Total liabilities, deferred inflows of resources, and fund balances (deficit)	\$ 18,128,949	\$ 15,472,097	\$ 130,670,958	\$ 1,750,490	\$ 7,911,176	\$ 1,122,356	\$ 8,034,743	\$ 18,818,765	\$ 5,546,029	5 15,419,756

## Other Supplementary Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds

					Capital Project Funds	6				
	Facilities Management Infrastructure and IT Projects	Animal Control and Pet Adoption Center Construction	Major Departmental Support Projects	Lake Levels Act 146	Lake Improvements Act 345	Chapter 4 Drain Construction	Drain Commissioner Revolving	Long-term Revolving	Total Capital Project Funds	Total
Assets Pooled cash and investments Receivables:	\$ 5	\$ 507,231	\$ 7,337,993	\$ 33,159	\$ 9,622	\$ 314,935	\$ 354,125 \$	1,668,028	\$ 23,742,951 \$	103,921,367
Special assessments receivable Accrued interest receivable Due from other governments	- 13,608 -	25,098	-	-	-	- 763 -	-	- -	- 39,469 -	9,478,662 100,327 24,869,629
Other Contracts receivable Due from component units Due from other funds	-	-	- - 6,234,152	-	-		- 990,175 480,700	- 59,200 - -	- 59,200 990,175 14,162,784	18,245,024 7,149,200 990,175 23,640,023
Advances to other funds Prepaid expenses and other assets	-	-	360,001	-	-	-		736,322	736,322 360,001	816,658 369,560
Total assets	\$ 13,613	\$ 532,329	\$ 13,932,146	\$ 33,159	\$ 9,622	\$ 315,698	\$ 1,825,000 \$	2,463,550	\$ 40,090,902 \$	189,580,625
Liabilities Accounts payable Due to other governmental units Due to other funds Advances from other funds	\$ - - -	\$ - - - -	\$ 312,705 - 248,300 -	- 36,364 12,908	\$ - - - -	\$ - - 698,750	\$ - \$ - - -	- - -	\$ 2,678,746 \$ - 3,906,534 711,658	6,548,529 25,800,962 711,658
Accrued liabilities and other Unearned revenue	-		-	10,918 		-		-	860,941 -	3,807,577 22,177,720
Total liabilities	-	-	561,005	64,200	-	698,750	-	-	8,157,879	75,026,874
Deferred Inflows of Resources - Unavailable revenue								-	<u> </u>	39,843,256
Total liabilities and deferred inflows of resources	-	-	561,005	64,200	-	698,750	-	-	8,157,879	114,870,130
Fund Balances (Deficit) Nonspendable Restricted	-	-	360,001	-	-	-	-	-	360,001 -	369,560 50,461,089
Committed Unassigned	13,613	532,329 -	13,011,140 -	(31,041)	9,622 -	(383,052)	1,825,000 -	2,463,550 -	31,987,115 (414,093)	31,987,115 (8,107,269)
Total fund balances (deficit)	13,613	532,329	13,371,141	(31,041)	9,622	(383,052)	1,825,000	2,463,550	31,933,023	74,710,495
Total liabilities, deferred inflows of resources, and fund balances (deficit)	\$ 13,613	\$ 532,329	\$ 13,932,146	\$ 33,159	\$ 9,622	\$ 315,698	\$ 1,825,000 \$	2,463,550	\$ 40,090,902 \$	189,580,625

## Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

	Special Revenue Funds										
	Indigent Defense	Child Care	Register of Deeds Automation	Oakland Enhancement	Restricted Funds		Water and Sewer Act 342	Lake Levels Act 146	Drains - Act 40 Maintenance Chapters 4 and 18	Lake Improvements Act 345	Friend of the Court
<b>Revenue</b> Taxes Special assessments	\$ - -	\$ -	\$ - -	\$ - -	\$	\$ - -	\$	\$- 859,530	\$- 1,619,746	\$ - -	\$ - -
Intergovernmental: Federal grants State and local Charges for services	- 8,179,347 -	284,046 14,459,311 5,946,342	- - 716,030	- - 382,926	- - 813,340	(47,700)	- -	-	- - 75,902	-	- 10,772,617 1,542,940
Indirect cost recovery Investment income (loss) Other revenue	- 8,968 -	- - 60,852	- (54,903) -	- 345 -	- 57,677 95,345	(42,804)	(62,295)	- 14,599 -	- 52,296 -	-	- 2,534,379
Total revenue	8,188,315	20,750,551	661,127	383,271	966,362	(90,504)	(62,295)	874,129	1,747,944	-	14,849,936
Expenditures Current services:											
Salaries Fringe benefits Contractual services Commodities Internal services Capital outlay Debt service:	1,036,026 528,434 7,810,975 79,399 113,512 -	13,925,164 6,649,897 5,456,489 589,694 3,229,288 19,015	276,920 159,687 413,672 1,870 232,161	256,726 126,200 10,000 - - -	- 112 - -	- 8,683 - - -	3,934,434 336 164,766	420,695 11,445 327,579	418,933 3,102 768,084		10,819,850 5,453,297 1,580,488 73,046 2,191,100 -
Principal Interest and fiscal charges	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	9,568,346	29,869,547	1,084,310	392,926	112	8,683	4,099,536	759,719	1,190,119		20,117,781
Excess of Revenue (Under) Over Expenditures	(1,380,031)	(9,118,996)	(423,183)	(9,655)		(99,187)	·	114,410	557,825		(5,267,845)
<b>Other Financing Sources (Uses)</b> Transfers in Transfers out	1,380,304	9,118,996 -	-	-	(1,602,965)		-	(13,650)	54,349 -	-	6,761,392 -
Total other financing sources (uses)	1,380,304	9,118,996			(1,602,965)			(13,650)	54,349		6,761,392
Net Change in Fund Balances	273	-	(423,183)	(9,655)	(636,715)	(99,187)	(4,161,831)	100,760	612,174	-	1,493,547
Fund Balances (Deficit) - Beginning of year		-	5,309,863	26,132	4,403,081	990,687	11,777,480	824,467	1,598,591	52	(2,588,261)
Fund Balances (Deficit) - End of year	\$ 273	\$ -	\$ 4,886,680	\$ 16,477	\$ 3,766,366	\$ 891,500	\$ 7,615,649	\$ 925,227	\$ 2,210,765	\$ 52	\$ (1,094,714)

## Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Governmental Funds

	Special Revenue Funds											
	Multi- Organizational Grants	Workforce Development Grants	Law Enforcement Grants	Housing and Community Development	Human Service Grants	Other Grants	Judicial Grants	Oakland Brownfield Initiative	Concealed Pistol Licensing	Housing Trust		
Revenue Taxes Special assessments Intergovernmental: Federal grants State and local Charges for services	\$- - 34,374 1,839,509 -		\$- - 1,965,166 5,322,236 401,448	\$- - 7,621,825 39 2,672,015	\$ - 5 - 8,104,992 2,787,029 21,515	\$- - 573,212 454,743 -	\$ - - 1,222,270	\$ - - 298,046 172,960 59,000	\$ - - - 573,934	\$- - - -		
Indirect cost recovery Investment income (loss) Other revenue	-	- - 163,799		61,945 (971,596)	(3,925) 	- 30,000		- - 765	(41,737)	- 311 -		
Total revenue	1,873,883	13,718,434	7,688,850	9,384,228	10,968,266	1,057,955	1,222,270	530,771	532,197	311		
Expenditures Current services: Salaries Fringe benefits	1,085,932 524,175	462,569	4,132,256 1,989,490	1,579,888 862,924	3,518,567 1,882,720	264,140 121,919	606,458 302,540	-	55,298 34,969	50,902		
Contractual services Commodities Internal services Capital outlay Debt service:	230,524 25,456 10,899 -	65,301	782,488 146,615 430,844 688,536	6,928,380 11,217 171,293 1,517	4,019,726 629,141 748,936 3,028	522,406 331,880 - 240,252	297,716 9,869 - 21,565	468,522 - - - -	- 36,725 35,777 -	16,286 3,317 7,933 -		
Principal Interest and fiscal charges		-				-	-			-		
Total expenditures	1,876,986	19,096,728	8,170,229	9,555,219	10,802,118	1,480,597	1,238,148	468,522	162,769	78,438		
Excess of Revenue (Under) Over Expenditures	(3,103)	) (5,378,294)	(481,379)	(170,991)	166,148	(422,642)	(15,878)	62,249	369,428	(78,127)		
Other Financing Sources (Uses) Transfers in	-	-	1,373,230 (3,162)	1,217,101	-	-	-	-	-	2,000,000		
Transfers out			(3,102)									
Total other financing sources (uses)	-		1,370,068	1,217,101			-			2,000,000		
Net Change in Fund Balances	(3,103)	) (5,378,294)	888,689	1,046,110	166,148	(422,642)	(15,878)	62,249	369,428	1,921,873		
Fund Balances (Deficit) - Beginning of year	7,085	(30,174)	(401,902)	(122,305)	(110,491)	(602,746)	(148,728)	703,530	2,908,020	40,000		
Fund Balances (Deficit) - End of year	\$ 3,982	\$ (5,408,468)	\$ 486,787	\$ 923,805	\$ 55,657	\$ (1,025,388)	\$ (164,606)	\$ 765,779	\$ 3,277,448	\$ 1,961,873		

## Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Governmental Funds

	S	pecial Revenue Fund	ds			Debt Service Funds			Capital Project Funds	
	Opioid Settlement	Oakland Transit	Total Special Revenue Funds	Building Authority Debt Act 31	Building Authority Debt Refunding	Lake Levels Debt	Water and Sewer Debt Refunding	Total Debt Service Funds	Building Improvement	Project Work Orders
Revenue Taxes Special assessments Intergovernmental: Federal grants State and local	\$ - - - -	\$ 64,273,934 - - -	\$ 64,273,934 2,479,276 30,297,938 47,348,419 13,157,692	\$ 	\$ - 1,294,804 - - 667	\$ - 107,426 - 500	\$ - 920,750 - -	2,322,980 - -	\$ - - - -	\$ - 500,000 -
Charges for services Indirect cost recovery Investment income (loss) Other revenue	(109,394) 4,798,086	(209,339) -	(3,925) (324,331) (3770,285)	(17,609)	- 203	1,495 - -	- - 1,503 -	1,167 - (14,408) -	(39,160)	(281,784) 1,128
Total revenue	4,688,692	64,064,595	163,999,288	(17,609)	1,295,674	109,421	922,253	2,309,739	(39,160)	219,344
Expenditures Current services: Salaries Fringe benefits Contractual services Commodities Internal services Capital outlay Debt service: Principal		105,714 43,490 48,428,089 12,435 8,462 -	38,637,637 19,142,311 99,138,961 2,030,848 8,593,533 1,075,733	- - - - - - - - - - - - - - - - - - -	- - - - - - - - - - - - - - - - - - -	- - - - 128,865	- - - - 595,000	- - - - - - 6,188,865	- - - - -	- - - - 14,439,769 -
Interest and fiscal charges		-	-	385,731	444,261	33,849	326,750	1,190,591	-	-
Total expenditures		48,598,190	168,619,023	3,240,731	3,054,261	162,714	921,750	7,379,456	-	14,440,453
Excess of Revenue (Under) Over Expenditures	4,688,692	15,466,405	(4,619,735)	(3,258,340)	(1,758,587)	(53,293)	503	(5,069,717)	(39,160)	(14,221,109)
<b>Other Financing Sources (Uses)</b> Transfers in Transfers out	-	(100,000)	21,905,372 (1,719,777)	2,207,620	1,756,969 -	<u> </u>	-	3,964,589	4,000,000 (6,329,191)	8,788,463
Total other financing sources (uses)		(100,000)	20,185,595	2,207,620	1,756,969			3,964,589	(2,329,191)	8,788,463
Net Change in Fund Balances	4,688,692	15,366,405	15,565,860	(1,050,720)	(1,618)	(53,293)	503	(1,105,128)	(2,368,351)	(5,432,646)
Fund Balances (Deficit) - Beginning of year			24,584,381	2,801,210	819,233	109,413	2,503	3,732,359	4,367,510	17,565,348
Fund Balances (Deficit) - End of year	\$ 4,688,692	\$ 15,366,405	\$ 40,150,241	\$ 1,750,490	\$ 817,615	\$ 56,120	\$ 3,006	\$ 2,627,231	\$ 1,999,159	\$ 12,132,702

## Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Governmental Funds

						Capital Project Fund	s				
	Mana Infrastru	cilities gement licture and rojects	Animal Control and Pet Adoption Center Construction	Major Departmental Support Projects	Lake Levels Act 146	Lake Improvements Act 345	Chapter 4 Drain Construction	Drain Commissioner Revolving	Long-term Revolving	Total Capital Project Funds	Total
Revenue Taxes Special assessments Intergovernmental:	\$	-	\$ - -	\$ - -	\$ - 35,445	\$ - -	\$ - 475,044	\$ - -	\$ - 3 14,800	\$ - \$ 525,289	64,273,934 5,327,545
Federal grants State and local Charges for services		-	- -	- 73,457	- 2,699	- -	- -	-	-	500,000 - 76,156	30,797,938 47,348,419 13,235,015
Indirect cost recovery Investment income (loss) Other revenue		-	6,722	(170,492)	(109)		5,932	-	(42,250)	(521,141) 1,128	(3,925) (859,880) 6,771,413
Total revenue		-	6,722	(97,035)	38,035	-	480,976	-	(27,450)	581,432	166,890,459
Expenditures Current services:											
Salaries Fringe benefits		-	-	-	-	-	-	-	-	-	38,637,637 19,142,311
Contractual services		-	-	-	-	-	911,595	-	-	911,595	100,050,556
Commodities		-	-	18,790	-	-	5,633	-	-	25,107	2,055,955
Internal services Capital outlay Debt service:		-	-	- 24,684,344	- 52,145	-	80,016	-	-	- 39,256,274	8,593,533 40,332,007
Principal		-	-	-	-	-	-	-	-	-	6,188,865
Interest and fiscal charges		-	-		-	-	-	-	-	-	1,190,591
Total expenditures		-	-	24,703,134	52,145		997,244			40,192,976	216,191,455
Excess of Revenue (Under) Over Expenditures		-	6,722	(24,800,169)	(14,110)	-	(516,268)	-	(27,450)	(39,611,544)	(49,300,996)
Other Financing Sources (Uses) Transfers in		-	-	19,800,000	13,650	-	-	-	-	32,602,113	58,472,074
Transfers out		-								(6,329,191)	(8,048,968)
Total other financing sources (uses)		-		19,800,000	13,650		<u> </u>		<u> </u>	26,272,922	50,423,106
Net Change in Fund Balances		-	6,722	(5,000,169)	(460)	-	(516,268)	-	(27,450)	(13,338,622)	1,122,110
Fund Balances (Deficit) - Beginning of year		13,613	525,607	18,371,310	(30,581)	9,622	133,216	1,825,000	2,491,000	45,271,645	73,588,385
Fund Balances (Deficit) - End of year	\$	13,613	\$ 532,329	\$ 13,371,141	\$ (31,041)	\$ 9,622	\$ (383,052)	\$ 1,825,000	\$ 2,463,550	\$ 31,933,023 \$	74,710,495

## Other Supplemental Information Budgetary Comparison Schedule - Non-Major Special Revenue Funds Social Welfare Foster Care

	Social Welfare Foster Care						
	В	Final Amended Budget (Unaudited)		Actual		Variance with Amended Budget	
Revenue							
State grants	\$	1,000	\$	-	\$	(1,000)	
Total revenue		1,000		-		(1,000)	
Expenditures							
County Executive							
Human Services							
Operating		2,000		-		2,000	
Total Human Services		2,000		-		2,000	
Total County Executive		2,000		-		2,000	
Total expenditures		2,000		-		2,000	
Excess of Revenue Over (Under) Expenditures		(1,000)		-		1,000	
Other Financing Sources (Uses)							
Transfers in		1,000		-		(1,000)	
Total other financing sources (uses)		1,000		-		(1,000)	
Net Change in Fund Balances		-		-		-	
Fund Balances - Beginning of year		-		-			
Fund Balances - End of year	\$	-	\$	-	\$	-	

## Other Supplemental Information Budgetary Comparison Schedule - Non-Major Special Revenue Funds Child Care

#### **Final Amended** Variance with Budget Amended (Unaudited) Actual Budget Revenue Federal grants \$ 300,000 \$ 284,046 \$ 15,954 14,806,484 14,459,311 \$ State grants 347,173 Charges for services 5,323,319 5,946,342 \$ (623, 023)Planned Use of Fund Balance 95,863 95,863 Other Revenue 60,852 \$ (60,852) \$ 224,885 Total revenue 20,525,666 20,750,551 Expenditures **County Executive Public Services** Personnel 20,355,635 18,416,210 1,939,425 3,914,105 1,050,177 Operating 2,863,928 **Internal Support** 3,231,457 3,223,916 7,541 2,997,143 **Total Public Services** 27,501,197 24,504,054 **Economic Development** Personnel (1,585)1,585 **Total Human Services** 1,585 (1,585)\_ Human Services Operating 2,986,182 601,189 2,384,993 **Total Human Services** 2,986,182 601,189 2,384,993 **Total County Executive** 30,487,379 25,106,828 5,382,136 Justice Administration **Circuit Court** Personnel 1,943,519 2,149,263 (205,744)7,546,971 2,600,081 4,946,890 Operating **Internal Support** 3,527 5,371 (1,844)9,494,017 **Total Circuit Court** 4,754,715 4,739,302 **Total Justice Administration** 9,494,017 4,754,715 4,739,302

# Other Supplemental Information Budgetary Comparison Schedule - Non-Major Special Revenue Funds Child Care

Sheriff Personnel		8,003	(8,003)
Total Non-departmental	-	8,003	-
Total expenditures	39,981,396	29,869,546	13,118,581
Excess of Revenue Over (Under) Expenditures	(19,455,730)	(9,118,996)	(12,893,696)
Other Financing Sources (Uses)			
Transfers in	18,911,624	9,118,996	(9,885,284)
Total other financing sources (uses)	18,911,624	9,118,996	(9,885,284)
Net Change in Fund Balances	-	-	-
Fund Balances - Beginning of year			
Fund Balances - End of year	<u>\$                                    </u>	<u>\$</u> -	<u>\$ -</u>

## Other Supplementary Information Internal Service Funds Fund Descriptions

These funds account for the financing of goods or services provided by one county department or agency to other departments or agencies on a cost-reimbursement basis.

#### Facilities Maintenance and Operations Fund

This fund accumulates the costs of operating and maintaining the County's buildings, grounds, and utilities. The fund recovers costs by developing rates and billing user departments.

#### Information Technology Fund

This fund accounts for the operations of the Department of Information Technology, a service bureau that provides services to other county departments and divisions, local governmental units, private sector, and @access Oakland customers. Costs include the program and system support, maintenance, enhancements, and new development for all major systems applications.

#### Drain Equipment Fund

This fund accounts for the cost of vehicles and other equipment used for the construction and maintenance of various drains and lake level projects. The fund is reimbursed as the accumulated costs are distributed to specific projects or funds.

#### Motor Pool Fund

This fund accumulates the costs of purchasing, servicing, and operating county-owned vehicles. The fund recovers these costs by developing rates and billing user departments.

#### Telephone Communications Fund

This fund accumulates the costs of operating the county telephone system. The fund is reimbursed for the accumulated costs by distributing the charges to the specific fund or department.

#### Building and Liability Insurance Fund

This fund was established to accumulate moneys that are available to settle claims against the County when no insurance coverage exists and to make insurance premium payments. The fund is reimbursed by the user departments for insurance premiums paid and moneys accumulated for self-insurance.

#### Fringe Benefits Fund

This fund is used to account for the County's employee fringe benefits. Moneys are accumulated in this fund as a result of payroll allocations made on a departmental and/or bargaining unit basis. This fund also accumulates and disburses moneys related to workers' compensation and unemployment compensation claims and performs as the debt service fund for the County's Retiree Healthcare Refunding debt, including the reporting of keeping the VEBA Trust at full funding through assets of the Superseding Trust Fund. Due to the nature of the fund serving as the mechanism for employee benefits, the entire net pension and net OPEB liability (asset) is also recorded in the Fringe Benefits Fund.

Facilities Maintenance and Operations		. <u> </u>	Information Technology	Drain Equipment	Motor Pool	
Assets						
Current assets:						
Pooled cash and investments Investments Receivables:	\$	5,503,005 -	\$	18,554,487 -	\$ 22,632,527 \$ -	2,686,657
Accrued interest receivable		36,770		62,458	_	7,645
Due from other governments		6,840		48,854	17,562	12,118
Other		214,380		140,849	292,692	-
Due from component units		71,169		34,044	35	-
Due from other funds		7,803		3,078,153	-	-
Inventories and supplies		297,346		20,909	2,146,356	351,825
Prepaid expenses and other assets		-		3,739,466	2,292	3,994
Total current assets		6,137,313		25,679,220	25,091,464	3,062,239
Noncurrent assets:						
Net OPEB asset		-		-	-	-
Capital assets:						
Assets not subject to depreciation		-		24,613,947	6,244,910	-
Assets subject to depreciation - Net		1,166,366		17,804,107	5,866,010	8,521,549
Total noncurrent assets		1,166,366		42,418,054	12,110,920	8,521,549
Total assets		7,303,679		68,097,274	37,202,384	11,583,788
Deferred Outflows of Resources Deferred pension costs						
Deferred OPEB costs		-		-	-	-
Total deferred outflows of resources		-		-	-	-
Liabilities Current liabilities:						
Accounts payable		784,342		1,872,676	572,797	81,254
Due to other governmental units		-		239,935	-	-
Due to other funds		6,841		3,627,527	26	-
Accrued liabilities and other		324,705		351,813	967,134	38,187
Unearned revenue		-		10,250	-	-
Compensated absences		-		-	-	-
Provision for claims and judgments		-		-	-	-
Current portion of long-term debt		-		3,895,981		35,564
Total current liabilities		1,115,888		9,998,182	1,539,957	155,005
Noncurrent liabilities:						
Compensated absences		-		-	-	-
Provision for claims and judgments		-		-	-	-
Net pension liability		-		-	-	-
Long-term debt - Net of current portion		-		9,863,025		125,842
Total noncurrent liabilities		-		9,863,025		125,842
Total liabilities		1,115,888		19,861,207	1,539,957	280,847
Deferred Inflows of Resources - Deferred OPEB costs		-		-		-
Net Position						
Net investment in capital assets		1,166,366		28,659,048	12,110,920	8,360,143
Restricted - Superseding trust and OPEB asset		-		-	-	-
Unrestricted		5,021,425		19,577,019	23,551,507	2,942,798
Total net position	\$	6,187,791	\$	48,236,067	\$ 35,662,427 \$	11,302,941
·						

## Other Supplementary Information Combining Statement of Net Position Internal Service Funds

## September 30, 2023

Telephone Communications	Building and Liability Insurance	 Fringe Benefits	Total Internal Service Funds
\$ 2,158,874	\$ 15,874,467 -	\$ 47,949,056 19,616,068	\$
19,080	155,876	809,840	1,091,669
14,028 521	- 13,274	1,892 3,201,227	101,294 3,862,943
-	- 5,000,000	- 208,024	105,248 8,293,980
- 17,457	- 2,909,175	- 1,141,243	2,816,436 7,813,627
2,209,960	23,952,792	 72,927,350	159,060,338
-	-	465,796,487	465,796,487
- 100,759	-	-	30,858,857 33,458,791
100,759	-	 465,796,487	530,114,135
2,310,719	23,952,792	538,723,837	689,174,473
-	-	43,589,363	43,589,363
-	-	 113,839,441	113,839,441
-	-	157,428,804	157,428,804
177,137	285,366	2,137,151 246,938	5,910,723 486,873
3,012	- 21,281	1,522 493,175	3,635,916 2,199,307
-	-	1,756,606	10,250 1,756,606
29,770	4,912,029	 4,260,176 29,660,000	9,172,205 33,621,315
209,919	5,218,676	38,555,568	56,793,195
-	-	15,809,450	15,809,450
-	18,176,863	10,696,080 69,837,254	28,872,943 69,837,254
73,898		 96,635,000	106,697,765
73,898	18,176,863	 192,977,784	221,217,412
283,817	23,395,539	231,533,352	278,010,607
		 22,714,713	22,714,713
-	-	- 359,216,234	50,296,477 359,216,234
2,026,902	557,253	 82,688,342	136,365,246
\$ 2,026,902	\$ 557,253	\$ 441,904,576	\$ 545,877,957

	Facilities intenance and Operations	Information Technology	Dr	ain Equipment	Motor Pool
<b>Operating Revenue</b> Charges for services Other	\$ 28,072,085	\$		52,022,439 \$ 41,565	9,195,821 5,776
Total operating revenue	28,072,085	41,734,916		52,064,004	9,201,597
Operating Expenses Salaries Fringe benefits Fringe benefits - Pension Fringe benefits - OPEB Contractual services Commodities	10,823,471 5,802,322 - 10,209,679 2,140,793	12,383,107 5,626,405 - 19,725,143 1,097,123		26,614,177 13,602,100 - - 1,253,383 1,852,113	1,185,263 560,055 - 2,113,741 4,101,213
Internal services Depreciation	1,223,703 324,708	2,749,634 5,033,268		6,241,409 729,153	281,892 3,149,127
Total operating expenses	 30,524,676	46,614,680	-	50,292,335	11,391,291
Operating (Loss) Income	(2,452,591)	(4,879,764	)	1,771,669	(2,189,694)
Nonoperating (Expense) Revenue Investment income (loss) Interest expense Gain on sale of assets Other nonoperating revenue Operating grants	 (44,038) - - 102,168 -	(377,469 (811,715 - - 3,113	)	(303,539) - 6,000 - -	(23,730) (8,768) 896,988 - 38,372
Total nonoperating (expense) revenue	 58,130	(1,186,071	)	(297,539)	902,862
(Loss) Income - Before capital contributions	(2,394,461)	(6,065,835	)	1,474,130	(1,286,832)
Capital Contributions	-	3,276,587		-	-
Transfers In	-	9,030,875		222,209	528,521
Transfers Out	 (52,843)	-		(173,143)	-
Change in Net Position	(2,447,304)	6,241,627		1,523,196	(758,311)
Net Position - Beginning of year	 8,635,095	41,994,440		34,139,231	12,061,252
Net Position - End of year	\$ 6,187,791	\$ 48,236,067	\$	35,662,427 \$	11,302,941

## Other Supplementary Information Combining Statement of Revenue, Expenses, and Changes in Net Position Internal Service Funds

Telephone Communications	Building and Liability Insurance Fringe Benefits		Total Internal Service Funds
\$	\$ 8,688,397 2,732	\$    170,119,687 356,959	\$     313,935,543
4,144,514	8,691,129	170,476,646	314,384,891
100,186 49,067 - - 3,354,403	689,545 317,644 - - 11,930,520	1,532,042 760,777 25,558,354 (27,123,608) 145,001,477	53,327,791 26,718,370 25,558,354 (27,123,608) 193,588,346
94,130 570,290 32,679	56,066 106,149	14,591 516,024	9,356,029 11,689,101 9,268,935
4,200,755	13,099,924	146,259,657	302,383,318
(56,241)	(4,408,795)	24,216,989	12,001,573
(29,615) (6,675) - - -	(368,899) - - - -	4,688,669 (5,395,630) - - -	3,541,379 (6,222,788) 902,988 102,168 41,485
(36,290)	(368,899)	(706,961)	(1,634,768)
(92,531)	(4,777,694)	23,510,028	10,366,805
-	-	-	3,276,587
-	5,000,000	-	14,781,605
			(225,986)
(92,531)	222,306	23,510,028	28,199,011
2,119,433	334,947	418,394,548	517,678,946
\$ 2,026,902	\$ 557,253	\$ 441,904,576	\$ 545,877,957

	Facilities Maintenance and Operations		 Information Technology	Drain Equipment			Motor Pool
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Payments to employees and fringes Payments to other funds	\$	27,834,521 (12,436,625) (16,600,087) (1,228,330)	\$ 42,077,091 (23,622,861) (17,996,901) (1,575,201)		52,183,711 (4,819,176) (40,243,547) (6,241,409)	\$	9,205,014 (6,140,398) (1,736,714) (245,051)
Net cash and cash equivalents (used in) provided by operating activities		(2,430,521)	(1,117,872)		879,579		1,082,851
Cash Flows from Noncapital Financing Activities Operating grants and subsidies Transfers from other funds Principal and interest paid on operating debt Transfers to other funds Other receipts		(52,843) 102,168	 3,113 9,030,875 - - - -		222,209 (173,117)		38,372 528,521 - - - -
Net cash and cash equivalents provided by (used in) noncapital financing activities		49,325	9,033,988		49,092		566,893
Cash Flows from Capital and Related Financing Activities Proceeds from sale of capital assets Purchase of capital assets Principal and interest paid on capital debt and leases		(285,102) 	(746,335) (4,368,951)		6,000 (887,062) -		917,396 (4,352,213) (45,132)
Net cash and cash equivalents used in capital and related financing activities		(285,102)	(5,115,286)		(881,062)		(3,479,949)
Cash Flows from Investing Activities Interest received and investment value change Purchases of investment securities Sale of investment securities		(36,436) - -	(370,003) - -		(289,988) - -		(19,372) - -
Net cash and cash equivalents (used in) provided by investing activities		(36,436)	 (370,003)		(289,988)		(19,372)
Net (Decrease) Increase in Cash and Cash Equivalents		(2,702,734)	2,430,827		(242,379)		(1,849,577)
Cash and Cash Equivalents - Beginning of year		8,205,739	 16,123,660		22,874,906		4,536,234
Cash and Cash Equivalents - End of year	\$	5,503,005	\$ 18,554,487	\$	22,632,527	\$	2,686,657
Classification of Cash and Cash Equivalents - Cash and investments	\$	5,503,005	\$ 18,554,487	\$	22,632,527	\$	2,686,657
Reconciliation of Operating (Loss) Income to Net Cash from Operating Activities Operating (loss) income Adjustments to reconcile operating (loss) income to net cash from operating activities:	\$	(2,452,591) \$	\$ (4,879,764)	\$	1,771,669	\$	(2,189,694)
Depreciation Changes in assets and liabilities:		324,708	5,033,268		729,153		3,149,127
Receivables Due to and from other funds		(237,564)	341,630 (43,646)		119,391		3,417
Inventories Prepaid and other assets Accrued and other payroll liabilities		(9,625) - 2,467	(1,841,250)		(788,995) (2,292)		59,536 (116)
Accounts payable		(81,305)	- 258,734		(922,393)		- 51,977
Deferrals related to pension or OPEB Accrued and other liabilities		23,389	- 13,156		(26,954)		8,604
Total adjustments		22,070	 3,761,892		(892,090)		3,272,545
Net cash and cash equivalents (used in) provided by operating activities	\$	(2,430,521)	\$ (1,117,872)	\$	879,579	\$	1,082,851
Significant Noncash Transactions - Capital contribution	\$	- 9	\$ 3,276,587	\$	-	\$	-

## Other Supplementary Information Combining Statement of Cash Flows Internal Service Funds

Telephone Communication	3	ng and Liability Insurance	 Fringe Benefits	Т	otal Internal Service Funds
\$ 4,139,3 (3,308,8 (149,0 (570,2	62) 83)	16,189,590 (8,106,520) (1,001,461) (106,149)	170,383,781 (5,810,010) (143,490,570) (517,827)	\$	322,013,042 (64,244,452) (221,218,363) (10,484,257)
111,0	99	6,975,460	20,565,374		26,065,970
		 5,000,000 - - -	 - (34,000,630) - -		41,485 14,781,605 (34,000,630) (225,960) 102,168
	-	5,000,000	(34,000,630)		(19,301,332)
(36,4	45)	 -	 		923,396 (6,270,712) (4,450,528)
(36,4	45)	-	-		(9,797,844)
(27,2	75)	 (364,382) - -	 420,054 (11,229,132) 12,665,378		(687,402) (11,229,132) 12,665,378
(27,2	75)	 (364,382)	 1,856,300		748,844
47,3	79	11,611,078	(11,578,956)		(2,284,362)
2,111,4	95	 4,263,389	 59,528,012		117,643,435
\$ 2,158,8	74	\$ 15,874,467	\$ 47,949,056	\$	115,359,073
\$ 2,158,8	74	\$ 15,874,467	\$ 47,949,056	\$	115,359,073
\$ (56,2	41)	\$ (4,408,795)	\$ 24,216,989	\$	12,001,573
32,6	79	-	-		9,268,935
(5,7	80)	7,498,461	(115,303) (11,387)		7,604,852 (55,033) (739,084)
97,6	68	(702,415)	(121,376)		(2,569,781)
42,0	03	4,582,481	(39,973,031) (2,748,746) 28,407,777		(39,970,564) 1,182,751 28,407,777
	70	 - 5,728	 38,407,777 910,451		38,407,777 934,544
167,3	40	 11,384,255	 (3,651,615)		14,064,397
\$ 111,0	99	\$ 6,975,460	\$ 20,565,374	\$	26,065,970
\$		\$ -	\$ -	\$	3,276,587

## Other Supplementary Information Nonmajor Enterprise Funds Fund Descriptions

These funds account for operations and services provided for county residents and are financed primarily through user charges.

#### **Delinquent Personal Property Tax Administration Fund**

This fund is used to account for the collection of delinquent personal property taxes and their subsequent disbursement to various municipalities, school districts, and other governmental units. Cost-related activities involving the collection of taxes are also recorded in this fund. Per State of Michigan statutes, money collected in excess of costs shall be intermittently transferred to the County's General Fund.

#### Fire Records Management Fund

This fund was established to accumulate revenue and costs associated with providing a centralized Fire Records Management System (FRMS). The system will aid in uniform reporting and data sharing for participating local fire departments.

#### CLEMIS (Courts and Law Enforcement Management Information System) Fund

This fund was established to accumulate revenue and costs associated with providing law enforcement units with immediate access to criminal and vehicle information throughout the United States and Canada. This includes the costs of purchasing, servicing, and operating mobile data terminals and base stations.

#### **Radio Communications Fund**

This fund accumulates the costs of purchasing, servicing, and operating the county radio system. The fund recovers costs by developing rates and billing users and also receives revenue from the 911 surcharge.

#### Huron-Rouge S.D.S. (Sewage Disposal System) Fund

This fund was established to record the operations and maintenance of the system, which is used to move sewage to Wayne County for treatment. Costs are recovered by developing rates and billing the municipalities being serviced.

#### Clinton-Oakland S.D.S. (Sewage Disposal System) Fund

This fund was established to record the operations and maintenance of the system, which is used to move sewage to the Great Lakes Water Authority for treatment. Costs are recovered by developing rates and billing the municipalities being serviced.

#### County Airports Fund

This fund was established to account for the county airports.

	Pers	Delinquent sonal Property Administration		Fire Records Management	 CLEMIS	Co	Radio mmunications
Assets							
Current assets:							
Pooled cash and investments	\$	1,461,862	\$	595,056	\$ 2,830,491	\$	21,375,206
Receivables: Accrued interest receivable		57,213		2 0 2 0	AE 410		141,349
Leases receivable		57,215		2,928	45,416		1,542,681
Due from other governments		-		- 93,451	- 1.284.605		15,149
Other		-		-	204,243		1,316,017
Due from other funds		-		-	1,889,521		-
Prepaid expenses and other assets		-		283	 286,549		246,419
Total current assets		1,519,075		691,718	6,540,825		24,636,821
Noncurrent assets -							
Capital assets: Assets not subject to depreciation					1,980,236		44,920,974
Assets subject to depreciation - Net		-		- 329,564	4,069,238		788,303
Assets subject to depreciation - Net				,	 		
Total noncurrent assets		-		329,564	 6,049,474		45,709,277
Total assets		1,519,075		1,021,282	12,590,299		70,346,098
Liabilities							
Current liabilities:							
Accounts payable		2,460		15,032	268,108		1,863,039
Due to other governmental units		-		-	607,930		21,355
Accrued liabilities and other		4,300		7,903	79,957		289,827
Unearned revenue		-		-	102,828		13,900
Current portion of long-term debt		-	-	-	 2,294,086		1,095,000
Total current liabilities		6,760		22,935	3,352,909		3,283,121
Noncurrent liabilities - Long-term debt - Net of current portion		-			 1,033,763		13,449,503
Total liabilities		6,760		22,935	4,386,672		16,732,624
Deferred Inflows of Resources - Leases		-		-	 -		1,402,105
Net Position							
Net investment in capital assets		-		329,564	2,721,625		31,164,774
Restricted - Public works		-		-	-		-
Unrestricted		1,512,315		668,783	 5,482,002		21,046,595
Total net position	\$	1,512,315	\$	998,347	\$ 8,203,627	\$	52,211,369

## Other Supplementary Information Combining Statement of Net Position Nonmajor Enterprise Funds

## September 30, 2023

	Huron-Rouge S.D.S.	Clinton-Oakland S.D.S.		otal Nonmajor terprise Funds
\$	11,251,878	\$ 17,118,447	\$ 15,987,844 \$	70,620,784
	14,665 - 863,780 - -	137,913 - 4,514,546 - -	87,869 - 640 1,200,140 - 300,998	487,353 1,542,681 6,772,171 2,720,400 1,889,521 834,249
	12,130,323	21,770,906	17,577,491	84,867,159
	14,979,629 304,392	1,112,225 29,030,367	36,972,297 26,434,055	99,965,361 60,955,919
	15,284,021	30,142,592	63,406,352	160,921,280
	27,414,344	51,913,498	80,983,843	245,788,439
	2,141,102 - 838,693 -	443,454 - 13,305 -	28,281 - 679,034 667,302 675,000	4,761,476 629,285 1,913,019 784,030 4,064,086
_	2,979,795	456,759	2,049,617	12,151,896
	-		2,525,812	17,009,078
	2,979,795	456,759	4,575,429	29,160,974
	-			1,402,105
	15,284,021 7,550,062 1,600,466	30,142,592 18,516,519 2,797,628	60,205,540 - 16,202,874	139,848,116 26,066,581 49,310,663
\$	24,434,549	\$ 51,456,739	<u>\$ 76,408,414</u>	215,225,360

	Perso	elinquent nal Property dministration	 Fire Records Management	 CLEMIS	Radio Communications	
<b>Operating Revenue</b> Charges for services Other	\$	594,798 -	\$ 340,032	\$ 7,048,981 -	\$	10,067,546 278
Total operating revenue		594,798	340,032	7,048,981		10,067,824
Operating Expenses Salaries Fringe benefits Contractual services Commodities Internal services Intergovernmental Depreciation		210,438 98,292 98,132 500 43,280 - -	 245,671 132,825 267,589 - 350,472 - 263,651	 2,547,320 1,241,538 2,108,090 6,844 760,826 3,050,234		683,003 410,834 2,448,220 880,215 1,085,498 - 183,071
Total operating expenses		450,642	 1,260,208	 9,714,852		5,690,841
Operating Income (Loss)		144,156	(920,176)	(2,665,871)		4,376,983
Nonoperating Revenue (Expense) Investment income (loss) Interest expense Operating grants		16,863 - -	 8,592 - -	 (31,742) (229,054) -		(193,883) (334,479) 8,000
Total nonoperating revenue (expense)		16,863	 8,592	 (260,796)		(520,362)
Income (Loss) - Before transfers		161,019	(911,584)	(2,926,667)		3,856,621
Transfers In		-	510,339	1,644,186		689,614
Transfers Out		-	 -	 -		(286,000)
Change in Net Position		161,019	(401,245)	(1,282,481)		4,260,235
Net Position - Beginning of year		1,351,296	 1,399,592	 9,486,108		47,951,134
Net Position - End of year	\$	1,512,315	\$ 998,347	\$ 8,203,627	\$	52,211,369

## Other Supplementary Information Combining Statement of Revenue, Expenses, and Changes in Net Position Nonmajor Enterprise Funds

 Huron-Rouge S.D.S.	Clinton-Oakland S.D.S.		County Airports		Total Nonmajor Enterprise Funds
\$ 9,996,450 1,224	\$ 38,728,189 4,683	\$	6,492,675 300	\$	73,268,671 6,485
9,997,674	38,732,872		6,492,975		73,275,156
8,595,335 6,411 42,932	- 27,752,138 44,014 1,085,253 7,054,939 1,385,551		1,599,024 782,423 2,125,109 146,681 409,568 - 2,476,514		5,285,456 2,665,912 43,394,613 1,078,254 3,895,308 7,054,939 7,401,953
 8,798,678	37,321,895		7,539,319	-	70,776,435
1,198,996	1,410,977		(1,046,344)	_	2,498,721
(108,940) - -	(173,710) - -	)	(193,261) (76,052) 218,000		(676,081) (639,585) 226,000
(108,940)	(173,710)	)	(51,313)		(1,089,666)
1,090,056	1,237,267		(1,097,657)		1,409,055
-	-		-		2,844,139
 -	-		-		(286,000)
1,090,056	1,237,267		(1,097,657)		3,967,194
 23,344,493	50,219,472		77,506,071		211,258,166
\$ 24,434,549	\$ 51,456,739	\$	76,408,414	\$	215,225,360

	Pers	Delinquent onal Property Administration	 Fire Records Management	 CLEMIS	Co	Radio ommunications
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Payments to employees and fringes Payments to other funds		594,798 (97,792) (308,558) (43,280)	338,508 (269,342) (375,279) (350,472)	\$ 6,792,804 (1,739,470) (3,783,962) (719,829)	\$	9,975,768 (2,352,179) (1,094,221) (1,085,498)
Net cash and cash equivalents provided by (used in) operating activities		145,168	(656,585)	549,543		5,443,870
Cash Flows from Noncapital Financing Activities Operating grants and subsidies Transfers from other funds Transfers to other funds		-	510,339 -	- 1,644,186 -		8,000 689,614 (286,000)
Net cash and cash equivalents provided by noncapital financing activities		-	 510,339	1,644,186		411,614
Cash Flows from Capital and Related Financing Activities Purchase of capital assets Principal and interest paid on capital debt and leases		-	 -	 (1,013,121) (2,861,979)		(2,369,881) (1,836,321)
Net cash and cash equivalents used in capital and related financing activities		-	-	(3,875,100)		(4,206,202)
Cash Flows Provided by (Used in) Investing Activities - Interest received and investment value change		18,796	 9,510	 (26,704)		(158,703)
Net Increase (Decrease) in Cash and Cash Equivalents		163,964	(136,736)	(1,708,075)		1,490,579
Cash and Cash Equivalents - Beginning of year		1,297,898	 731,792	 4,538,566		19,884,627
Cash and Cash Equivalents - End of year	\$	1,461,862	\$ 595,056	\$ 2,830,491	\$	21,375,206
Classification of Cash and Cash Equivalents - Cash and investments	\$	1,461,862	\$ 595,056	\$ 2,830,491	\$	21,375,206
Reconciliation of Operating Income (Loss) to Net Cash from Operating Activities Operating income (loss) Adjustments to reconcile operating income (loss) to net cash from operating activities:	\$	144,156	\$ (920,176)	\$ (2,665,871)	\$	4,376,983
Depreciation		-	263,651	3,050,234		183,071
Changes in assets and liabilities: Receivables		-	(1,524)	(256,177)		(92,056)
Due to and from other funds Inventories Prepaid and other assets Accounts payable Accrued and other liabilities		- - - 840 172	 - 308 (2,061) 3,217	 - 539,178 (122,717) 4,896		- 58,197 395,103 522,956 (384)
Total adjustments		1,012	 263,591	 3,215,414		1,066,887
Net cash and cash equivalents provided by (used in) operating activities	\$	145,168	\$ (656,585)	\$ 549,543	\$	5,443,870

## Other Supplementary Information Combining Statement of Cash Flows Nonmajor Enterprise Funds

 Huron-Rouge S.D.S.	C	inton-Oakland S.D.S.	C	ounty Airports	 Total
\$ 9,955,492 (6,489,039) - (160,411)	\$	38,466,943 (34,741,115) - (1,516,174)	\$	5,631,149 (1,922,511) (2,383,700) (409,568)	\$ 71,755,462 (47,611,448) (7,945,720) (4,285,232)
3,306,042		2,209,654		915,370	11,913,062
 -		- -		218,000 - -	 226,000 2,844,139 (286,000)
-		-		218,000	2,784,139
 (2,894,256) -		(671,570) -		(303,131) (800,402)	 (7,251,959) (5,498,702)
(2,894,256)		(671,570)		(1,103,533)	(12,750,661)
 (92,870)		(143,706)		(167,820)	 (561,497)
318,916		1,394,378		(137,983)	1,385,043
 10,932,962		15,724,069		16,125,827	 69,235,741
\$ 11,251,878	\$	17,118,447	\$	15,987,844	\$ 70,620,784
\$ 11,251,878	\$	17,118,447	\$	15,987,844	\$ 70,620,784
\$ 1,198,996	\$	1,410,977	\$	(1,046,344)	\$ 2,498,721
42,932		1,385,551		2,476,514	7,401,953
(42,182) - -		(265,929) (430,921) -		(861,826) - -	(1,519,694) (430,921) 58,197
 - 2,106,296 -		- 109,976 -		492,337 (143,058) (2,253)	 1,426,926 2,472,232 5,648
 2,107,046		798,677		1,961,714	 9,414,341
\$ 3,306,042	\$	2,209,654	\$	915,370	\$ 11,913,062

#### Pension Trust Funds

Employee pension trust funds accept payments made by the County, invest fund resources, and calculate and pay pensions and retirees' health care to beneficiaries.

#### Oakland County Employees' Retirement Fund

This fund is used to account for the financial operations of the Oakland County Employees' Retirement System. The system is administered by a nine-member board of trustees, while the County acts as the custodian of the system.

#### VEBA (Voluntary Employees' Beneficiary Association) Trust Fund

The OPEB (other postemployment benefits) trust plan is funded through the VEBA Trust Fund.

This fund was established as a trust under Internal Revenue Code Section 501(c)(9) to account for funding on an actuarial basis, including contributions by Oakland County, Michigan, and subsequent disbursement for postemployment medical benefits.

#### Investment Trust Fund

The investment trust fund accounts for resources of external units of government that are pooled in an investment portfolio for the benefit of the participants.

#### Local Governmental Investment Pool Fund

This fund was established as a trust with cities, townships, and villages in Oakland County whereby the county treasurer, under contractual arrangement, pools resources of the participants. Interest earnings net of fees accrue to the benefit of the participants in the pool.

#### **Custodial Funds**

These funds account for assets held by the County in a custodial capacity. Disbursements from these funds are contingent upon agreement or applicable legislative enactment for each particular fund.

#### **Undistributed Taxes Fund**

This fund is a conglomerate of various current year tax funds that receive tax moneys and disburse them to municipalities, school districts, and other governmental units.

#### Register of Deeds Trust Fund

This fund is used to account for redemption moneys received from the sale of real estate by the sheriff's department and their subsequent disbursement.

#### Sheriff's NET (Narcotics Enforcement Team) Forfeiture Fund

This fund is used to account for money seized, or the sale of confiscated property at auction, under authorization of Michigan state law. The money is held until the court case has been resolved, and, at least yearly, any forfeited moneys are distributed to local, state, or federal police agencies that participate in the NET program.

#### Circuit Court Trust Fund

This fund is used to account for moneys received and disbursed by the clerk's office per circuit court order.

#### Escheats Trust Fund

This fund is used to account for moneys that have not been claimed. This includes payroll, retirement, and other checks issued by the County and moneys from the Legatee Trust and Special Trust funds. All moneys go to the State of Michigan after a prescribed length of time.

#### Legatee Trust Fund

This fund is used to account for estate assets that remain unclaimed. After five years, these moneys are transferred to the Oakland County Escheats Trust Fund.

#### Special Trust Fund

This fund is used to account for moneys deposited with the county treasurer that are released at a later date. Juvenile court bonds, transient merchant license bonds, and overbids on sheriff land sales are included.

#### Public Library Trust Fund

This fund is used to account for moneys received by district and circuit courts for court fines and disbursed to public libraries based on a percentage of the current census.

#### **District Court Trust Account**

This fund is used to account for appearance bonds and other trust moneys in the four divisions of the County's district court system.

#### Jail Inmate Trust Account

This fund is used to hold moneys collected from and for inmates of the Oakland County Jail. Checks are written to cover bond payments, commissary purchases of other personal needs, and to return account balances upon inmate release or transfer to another facility. Individual accounts are tracked in the Jail Management System (JAMS).

	Pension and Oth	er Postemployme Funds	nt Benefits Trust	Investment Trust Fund		Custodial Funds	
	Oakland County Employees' Retirement	VEBA Trust	Total	Local Government Investment Pool	Undistributed Taxes	Register of Deeds Trust	Sheriff's NET Forfeiture
Assets							
Pooled cash and investments Investments:	\$ 12,817,410	\$ 36,066,483	\$ 48,883,893	\$ 223,381,654	\$ 361,696,382	\$ (123,898)	\$ 927,892
U.S. government securities	95,089,751	245,045,651	340,135,402	_	_	_	_
Other fixed income Commercial mortgage-	6,451,446	13,135,616	19,587,062	-	-	-	-
backed securities	6,335,318	14,540,431	20,875,749	-	-	-	-
stock Common, preferred, and	189,156,452	356,270,643	545,427,095	-	-	-	-
convertible stocks	94,192,160	184,833,485	279,025,645	_	_		_
Corporate bonds	52,316,833	132,720,842	185,037,675	-	-	-	-
Real estate	70,605,878	158,612,650	229,218,528	-	-	-	-
Partnerships	70,504,969	146,640,432	217,145,401				
Hedge funds	39,305,393	117,855,515	157,160,908		_		
Receivables - Accrued	39,303,393	117,000,010	137,100,900	-	-	-	-
interest receivable Prepaid expenses and other	1,705,521	4,416,015	6,121,536	-	-	-	23,256
assets		279,422	279,422		-	<u> </u>	-
Total assets	638,481,131	1,410,417,185	2,048,898,316	223,381,654	361,696,382	(123,898)	951,148
Liabilities							
Accounts payable Due to other governmental	422,987	2,375,172	2,798,159	-	-	25,478	-
units Refundable deposits and	-	-	-	-	361,696,382	-	-
bonds	-	-	-	-	-	-	-
Accrued liabilities and other	1,137	2,080,271	2,081,408	1,272,217	-		-
Total liabilities	424,124	4,455,443	4,879,567	1,272,217	361,696,382	25,478	-
Net Position Restricted:							
Pension Postemployment benefits	638,057,007	-	638,057,007	-	-	-	-
other than pension	-	1,405,961,742	1,405,961,742	_	_	-	-
Pool participants Individuals,	-	-	-	222,109,437	-	-	-
organizations, and other governments					-	(149,376)	951,148
Total net position	\$ 638,057,007	\$ 1,405,961,742	\$ 2,044,018,749	\$ 222,109,437	<u>\$</u>	\$ (149,376)	\$ 951,148

## Other Supplementary Information Combining Statement of Fiduciary Net Position Fiduciary Funds

## September 30, 2023

					ls	Custodial Funds						
Total Fiduciary Funds	Total Custodial Funds	Jail Inmate Trust Account	District Court Trust Account	Public Library Trust	Ρι	Special Trust		L	Escheats Trust	 Sheriff Bond Deposits	urt	Circuit C Trus
\$ 637,116,222	\$ 364,850,675	\$ 809,231	\$ -	469,406	\$	\$-	1,040,595	\$	31,067	\$ \$-	-	\$
340,135,402 19,587,062	-	-	-	-		-	-		-	-	-	
20,875,749	-	-	-	-		-	-		-	-	-	
545,427,095	-	-	-	-		-	-		-	-	-	
279,025,645 185,037,675	-	-	-	-		-	-		-	-	-	
229,218,528 217,145,40 157,160,908	-		- -	- -		-	- -		-	- -	- - -	
6,153,770	32,234	-	-	8,978		-	-		-	-	-	
279,422				-			-		-	 	-	
2,637,162,879	364,882,909	809,231	-	478,384		-	1,040,595		31,067	-	-	
2,823,637	25,478	-	-	-		-	-		-	-	-	
361,696,382	361,696,382	-	-	-		-	-		-	-	-	
400,693 3,353,625	400,693	400,693	-	-		-	-		-	-	-	
368,274,337	362,122,553	400,693		-			-			 -	-	
638,057,007				-		-	-		-	-	-	
1,405,961,742 222,109,437	-	-	-	-		-	-		-	-	-	
2,760,356	2,760,356	408,538		478,384			1,040,595		31,067	 	-	
\$ 2,268,888,542	\$ 2,760,356	\$ 408,538	\$-	478,384	\$	\$-	1,040,595	\$	31,067	\$ \$-	-	\$

		her Postemployme Funds	nt Benefits Trust	Investment Trust Fund		Custodial Funds	
	Oakland County Employees' Retirement	VEBA Trust	Total	Local Government Investment Pool	Undistributed Taxes	Register of Deeds Trust	Sheriff's NET Forfeiture
Additions Investment income (loss): Interest and dividends Net increase (decrease)	\$ 37,386,218	\$ 49,829,697	\$ 87,215,915	\$ 4,890,517	\$-	\$-	\$-
in fair value of investments Investment-related	16,726,736	60,176,538	76,903,274	18,322,406	-	-	(721)
expenses	(1,393,600)	(3,228,170)	(4,621,770)				-
Net investment income (loss)	52,719,354	106,778,065	159,497,419	23,212,923	-	-	(721)
Contributions - Employee contributions New investments by	51,052	2,428	53,480	-	-	-	-
participating municipalities Property tax collections Other revenue	- - 6,535	7,306,805	- 7,313,340	118,312,364 - -	- 2,452,424,053 -	-	- -
Forfeitures, escheats, and deposits	-				-	3,463,354	985,500
Total additions	52,776,941	114,087,298	166,864,239	141,525,287	2,452,424,053	3,463,354	984,779
Deductions Benefit payments Redemptions of investments by participating	63,029,191	50,293,328	113,322,519	-	-	-	-
municipalities	-	-	-	528,300,259	-	-	-
Administrative expenses Taxes disbursed	497,105	394,629	891,734	-	- 2,452,424,053	-	-
Release of funds	-	-	-	-	-	3,835,249	973,903
Court-ordered funds	-	-			-		
Total deductions	63,526,296	50,687,957	114,214,253	528,300,259	2,452,424,053	3,835,249	973,903
Net (Decrease) Increase in Fiduciary Net Position	(10,749,355)	63,399,341	52,649,986	(386,774,972)	-	(371,895)	10,876
<b>Net Position</b> - Beginning of year (as restated)	648,806,362	1,342,562,401	1,991,368,763	608,884,409		222,519	940,272
<b>Net Position (Deficit)</b> - End of year	\$ 638,057,007	\$ 1,405,961,742	\$ 2,044,018,749	\$ 222,109,437	<u> </u>	\$ (149,376)	\$ 951,148

## Other Supplementary Information Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds

					Custodial Func	ls				
Circuit Court Trust	Sheriff Bo Deposit		Escheats Trust	Legatee Trust	Special Trust	Public Library Trust	District Court Trust Account	Jail Inmate Trust Account	Total Custodial Funds	Total Fiduciary Funds
\$ -	\$	- 3	\$-	\$-	\$-	\$-	\$ -	\$-	\$ -	\$ 92,106,432
-		-	-	(136)	-	(1,204)	-	-	(2,061)	95,223,619
										(4,621,770)
-		-	-	(136)	-	(1,204)	-	-	(2,061)	182,708,281
-		-	-	-	-	-	-	-	-	53,480
-		- - -	-	- -	- -	- - -	-	-	- 2,452,424,053 -	118,312,364 2,452,424,053 7,313,340
-			2,401,669	346,197		1,741,866		2,825,721	11,764,307	11,764,307
-		-	2,401,669	346,061	-	1,740,662	-	2,825,721	2,464,186,299	2,772,575,825
-		-	-	-	-	-	-	-	-	113,322,519
- - -		- - -	- - 2,394,503	- - - 314,008	-		- - -	- - 2,798,684	- 2,452,424,053 10,316,347	528,300,259 891,734 2,452,424,053 10,316,347
157,710			-			1,788,139	-	-	1,945,849	1,945,849
157,710			2,394,503	314,008		1,788,139	-	2,798,684	2,464,686,249	3,107,200,761
(157,710)	1	-	7,166	32,053	-	(47,477)	-	27,037	(499,950)	(334,624,936)
157,710			23,901	1,008,542	-	525,861		381,501	3,260,306	2,603,513,478
<u>\$</u> -	\$	- 5	\$ 31,067	\$ 1,040,595	\$-	\$ 478,384	<u>\$</u> -	\$ 408,538	\$ 2,760,356	\$ 2,268,888,542

# Statement of Net Position and Governmental Funds Balance Sheet Drainage Districts

#### September 30, 2023

	Governmental Funds						_					
	Speci Reven			Debt Service		Capital Projects		Total	-	Full Accrual Adjustments		Statement of Net Position
A /-	Reven	ue	·	Service	·	FIUJECIS	·	TULAI		Aujustments		Net Fosition
Assets Pooled cash and investments	\$ 64.3	65,239	¢	468.697	¢	15,480,532	¢	80,314,468	¢		\$	80.314.468
Receivables	φ 04,3	55,239	φ	400,097	φ	15,460,552	φ	00,314,400	φ	-	φ	00,314,400
Special assessments receivable	5	08,622		337,877,447		-		338,386,069		-		338,386,069
Contracts receivable				2,337,626		-		2,337,626		-		2,337,626
Accrued interest receivable	23	34,426		22,271		-		256,697		-		256,697
Due from primary government		· -		-		250,000		250,000		-		250,000
Due from other governments	8,8	98,179		159,339		27,780		9,085,298		-		9,085,298
Other		52,236		2,290		-		54,526		-		54,526
Prepaid expenses	2,8	76,949		1,050		-		2,877,999		-		2,877,999
Other assets	7,1	0,052		47,419		13,480		7,160,951		-		7,160,951
Restricted assets		-		-		30,696,973		30,696,973		-		30,696,973
Capital assets:												
Assets not subject to depreciation		-		-		-		-		110,779,906		110,779,906
Assets subject to depreciation - Net		-		-		-		-		652,661,210		652,661,210
Total assets	\$ 84,0	35,703	\$	340,916,139	\$	46,468,765	\$	471,420,607	\$	763,441,116	\$	1,234,861,723
Liabilities												
Accounts payable	\$ 24.9	37,463	\$	500	\$	241.775	\$	25,179,738	\$	-	\$	25,179,738
Due to other governmental units		18,847	Ŷ	78,479	Ŷ		Ŷ	797,326	Ŷ	-	Ŷ	797,326
Due to primary government		06,988		-		395,578		1,202,566		-		1,202,566
Accrued liabilities and other		12,489		47,919		7,274,801		8,635,209		-		8,635,209
Unearned revenue		58,064		130,976,116		16,560,052		147,604,232		-		147,604,232
Noncurrent liabilities												
Due within one year:												
Payable from restricted assets		-		-		5,170,745		5,170,745		-		5,170,745
Current portion of bonds payable		-		-		-		-		23,286,576		23,286,576
Due in more than one year:												
Bonds payable - Net of current portion		-		-						251,121,682		251,121,682
Total liabilities	27,8	13,851		131,103,014		29,642,951		188,589,816		274,408,258		462,998,074
Deferred Inflows of Resources												
Unavailable revenue - special assessments	5	08,622		206,914,518		-		207,423,140		(207,423,140)		-
Unavailable revenue - contracts		-		2,337,626		-		2,337,626		(2,337,626)		-
Total deferred inflows of resources	50	08,622		209,252,144		-		209,760,766		(209,760,766)		-
Fund Balance												
Nonspendable	2.8	76,949		1,050		_		2,877,999				
Restricted		0,343		559,931		16,825,814		70,192,026				
Total fund balance		33,230		560,981		16,825,814		73,070,025		(73,070,025)		-
								· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		
Net Position										544 550 000		544 550 000
Net investment in capital assets										514,559,086		514,559,086
Restricted										184,234,538		257,304,563
Unrestricted	55 6	33,230		560,981		16,825,814		73,070,025		698,793,624		771,863,649
Total fund balances/net position		55,230		300,981	-	10,020,014		13,010,025		090,190,024		11,003,049
Total liabilities, deferred inflows of												
resources, and fund balances/net position	\$ 84.0	DE 700	*	240.040.400	~	46 400 707	~	474 400 00-	¢	700 444 440	•	4 004 004 700
	<del>φ</del> 84,0	35,703	Þ	340,916,139	Þ	46,468,765	Þ	471,420,607	Þ	763,441,116	Þ	1,234,861,723

# Statement of Activities and Governmental Funds Revenues, Expenditures, and Changes in Fund Balance

## Drainage Districts

### For the Year Ended September 30, 2023

	Governmental Funds										
		Special		Debt		Capital			Full Accrual	:	Statement of
		Revenue		Service		Projects		Total	Adjustments		Activities
Revenue											
Special assessments	\$	19,490,936	\$	27,171,849	\$	4,789,251	\$	51,452,036	\$ 38,627,860	\$	90,079,896
Intergovernmental:											
Federal grants		-		-		-		-	-		-
State and local grants and contributions		12,107,000		-		250,000		12,357,000	259,138		12,616,138
Charges for services		127,063,376		1,941,074		-		129,004,450	-		129,004,450
Investment income (loss)		(619,698)		37,584		887,214		305,100	-		305,100
Other revenue		140,733				6,743		147,476			147,476
Total revenue		158,182,347		29,150,507		5,933,208		193,266,062	38,886,998		232,153,060
Expenses											
Current:											
Contractual services		166,941,102		-		27,147,114		194,088,216	(21,998,054)		172,090,162
Commodities		2,008,007		-		589		2,008,596	-		2,008,596
Internal services		7,822,097		-		684,039		8,506,136	-		8,506,136
Intergovernmental		788		-		-		788	-		788
Depreciation		-		-		-		-	16,427,980		16,427,980
Debt service:											
Principal		-		22,584,300		-		22,584,300	(22,584,300)		-
Interest		-		6,529,493				6,529,493	(472,123)		6,057,370
Total expenses		176,771,994		29,113,793		27,831,742		233,717,529	(28,626,497)		205,091,032
Excess of Revenues Over Expenses		(18,589,647)		36,714		(21,898,534)		(40,451,467)	67,513,495		27,062,028
Other Financing Sources (Uses)											
Transfers in		98		1,045		6,719		7,862	(7,862)		-
Transfers out		(7,764)		(98)		-		(7,862)	7,862		-
New debt issued		25,077,618		-		14,518,812		39,596,430	(39,596,430)		-
Debt premium		-		-		176,878		176,878	(176,878)		-
Total other financing sources (uses)		25,069,952		947		14,702,409		39,773,308	(39,773,308)		
Net Change in Fund Balances		6,480,305		37,661		(7,196,125)		(678,159)	27,740,187		27,062,028
Fund Balances/Net Position - Beginning of year, as restated (Note 20)		49,202,925		523,320		24,021,939		73,748,184	671,053,437		744,801,621
Fund Balances/Net Position - End of year	\$	55,683,230	\$	560,981	\$	16,825,814	\$	73,070,025	<u>\$ 698,793,624</u>	\$	771,863,649

# **Statistical Section**

# **Statistical Section**

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

The statistical section is organized into the following main categories:

#### Financial trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

#### Revenue capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

#### Debt capacity

These schedules present information to help the reader assess the affordability of the government's current level of outstanding debt and the government's ability to issue additional debt in the future.

#### Demographic and economic information

These schedules help the reader understand the environment within which the government's financial activities take place.

#### Operating information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

		As o	of September 30,		 
	2014		<u>2015</u>	<u>2016(1)</u>	2017
Governmental Activities:					
Net investment in capital assets	\$ 145,910,667	\$	156,456,894	\$ 147,744,764	\$ 168,617,536
Restricted	53,896,914		39,591,712	35,931,987	40,952,520
Unrestricted	 180,545,856		228,425,269	 304,822,163	 336,663,951
Total net position	\$ 380,353,437	\$	424,473,875	\$ 488,498,914	\$ 546,234,007
Business Type Activities:					
Net investment in capital assets	\$ 268,982,184	\$	284,732,715	\$ 299,224,229	\$ 298,608,145
Restricted	78,286,471		89,643,864	98,337,169	96,499,021
Unrestricted	 354,280,212		333,831,563	 345,130,207	 351,717,949
Total net position	\$ 701,548,867	\$	708,208,142	\$ 742,691,605	\$ 746,825,115
Primary government in total:					
Net investment in capital assets	\$ 414,892,851	\$	441,189,609	\$ 446,968,993	\$ 467,225,681
Restricted	132,183,385		129,235,576	134,269,156	137,451,541
Unrestricted	 534,826,068		562,256,832	 649,952,370	 688,381,900
Total net position	\$ 1,081,902,304	\$	1,132,682,017	\$ 1,231,190,519	\$ 1,293,059,122

(1) Implementation of GASB Statement No. 75 resulted in restatement of Net Position as of September 30,2016.

# Net Position by Component Last Ten Fiscal Years

# September 30,2023

		As	of September 30,			
<u>2018</u>	<u>2019</u>		2020	2021	<u>2022</u>	<u>2023</u>
\$ 181,610,977 43,329,877 432,498,567	\$ 183,757,890 51,872,513 522,810,577	\$	199,348,222 52,511,443 625,617,223	\$ 203,351,000 60,070,038 745,669,223	\$ 208,414,771 54,650,291 739,889,415	\$ 239,445,389 442,808,541 408,473,445
\$ 657,439,421	\$ 758,440,980	\$	877,476,888	\$ 1,009,090,261	\$ 1,002,954,477	\$ 1,090,727,375
\$ 293,504,939 97,172,136 365,217,051	\$ 304,042,430 111,130,441 363,905,686	\$	327,109,356 122,316,499 356,849,937	\$ 339,898,274 120,542,462 367,574,466	\$ 273,764,900 107,223,342 356,120,345	\$ 286,966,339 105,396,677 364,864,586
\$ 755,894,126	\$ 779,078,557	\$	806,275,792	\$ 828,015,202	\$ 737,108,587	\$ 757,227,602
\$ 475,115,916 140,502,013 797,715,618	\$ 487,800,320 163,002,954 886,716,263	\$	526,457,578 174,827,942 982,467,160	\$ 543,249,274 180,612,500 1,113,243,689	\$ 482,179,671 161,873,633 1,096,009,760	\$ 526,411,728 548,205,218 773,338,031
\$ 1,413,333,547	\$ 1,537,519,537	\$	1,683,752,680	\$ 1,837,105,463	\$ 1,740,063,064	\$ 1,847,954,977

			As o	f September 30	,			
		<u>2014</u>		<u>2015</u>		<u>2016</u>		<u>2017</u>
Expenses								
Governmental activities:								
General government, administrative	\$	23,850,091	\$	69,539,633	\$	36,922,795	\$	7,210,199
Public safety		201,580,810		186,050,353		186,368,098		198,159,722
Justice administration		93,496,165		86,238,778		88,190,032		91,193,006
Citizen services		87,214,484		83,738,255		77,513,361		80,436,567
Public works		42,267,177		38,300,439		53,585,849		44,539,179
Recreation and leisure		1,448,875		1,322,395		1,346,384		1,368,297
Commerce and community development		48,411,360		44,364,348		42,667,769		42,558,106
Unallocated depreciation		2,083,460		3,164,143		3,527,266		3,825,781
Interest on debt		3,244,225		3,273,505		3,222,007		3,568,860
Total governmental activities expenses		503,596,647		515,991,849		493,343,561		472,859,717
Business- type activities:								
Airports		6,910,625		7,023,922		6,630,136		6,587,495
Community safety support		21,277,821		21,312,944		20,772,663		19,648,350
Community tax financing		1,278,589		1,230,707		988,159		970,801
Community water and sewer		77,684,287		81,572,797		82,330,145		85,734,595
Recreation and leisure		22,860,691		23,741,356		23,460,676		25,050,628
Sewage disposal systems		128,252,681		129,927,356		132,107,791		138,073,377
Total business- type activities expenses		258,264,694		264,809,082		266,289,570		276,065,246
Total primary government expenses	\$	761,861,341	\$	780,800,931	\$	759,633,131	\$	748,924,963
Program Revenues								
Governmental activities:								
Charges for services:								
General government, administrative	\$	25,879,090	\$	24,225,570	\$	23,078,190	\$	28,420,204
Public safety		63,007,666		64,625,234		64,274,890		65,792,333
Justice administration		31,711,482		31,830,801		32,064,235		31,447,605
Citizen services		7,310,429		8,414,435		9,488,715		9,315,993
Public works		19,090,066		12,855,569		34,566,771		30,265,391
Recreation and leisure		39,934		14,686		15,468		16,046
Commerce and community development		17,158,997		17,646,879		18,361,879		21,023,719
Operating grants and contributions:								
General government, administrative		786,094		4,448,510		600,500		614,012
Public safety		17,770,136		17,630,677		18,302,689		18,934,764
Justice administration		508,391		741,357		680,004		854,996
Citizen services		23,545,171		14,728,273		15,731,575		15,028,275
Public works		261,174		362,098		1,069,022		400,203
Recreation and leisure		14,965		-		8,000		7,004
Commerce and community development		23,443,405		22,065,499		20,163,033		19,855,509
Capital grants and contributions:								
General government, administrative		-		-		-		161,669
Public safety		193,234		163,231		282,049		-
Justice administration		-		-		39,190		-
Citizen services		-		-		-		-
Public works		3,557,413		5,761,319		1,207,474		2,158,419
Total governmental activities program	•		•		•		•	
revenues	\$	234,277,647	\$	225,514,138	\$	239,933,684	\$	244,296,142

# Changes in Net Position

## Last Ten Fiscal Years September 30,2023

\$	238,553,811	\$	237,565,610	\$	347,083,803	\$	394,869,291	\$	280,475,850	\$	337,264,00
	2,187,532		-		-		-		-		-
	-		13,054		512,800		15,756		-		-
	-		119,100		1,176,908		-		-		-
	45,046		71,241		47,165		-		-		3,276,58
	23,273		-		-		-		-		-
	20,652,246		20,338,952		18,118,102		25,446,301		18,267,516		23,734,98
	-		-		-		-		-		-
	1,000		-		-		42,541		5,533,677		6,298,02
	16,820,290		18,311,577		140,807,013		171,747,027		57,727,223		109,063,11
	571,023		2,559,438		5,784,960		3,528,424		20,096,453		26,173,50
	21,820,828		20,709,746		18,573,921		17,455,018		18,840,945		20,351,16
	722,999		675,071		772,768		1,519,615		987,164		878,88
	20,968,785		21,319,207		21,372,375		28,015,186		24,759,678		13,089,35
	14,527		11,085		3,968		-		-		-
	16,873,895		16,102,696		16,194,572		14,928,777		16,436,978		15,462,35
	9,710,756		11,072,215		7,678,391		10,534,209		9,690,233		11,437,23
	31,538,861		31,330,523		25,999,629		29,203,725		14,894,634		12,211,4
Ŧ	69,089,611	¥	71,255,942	Ŷ	69,317,706	4	71,808,818	¥	71,593,604	Ŧ	69,868,45
\$	27,513,139	\$	23,675,763	\$	20,723,525	\$	20,623,894	\$	21,647,745	\$	25,418,92
\$	724,120,707	\$	724,389,323	\$	824,504,476	\$	891,829,132	\$	898,512,183	\$	974,891,65
	291,497,873		280,591,305		290,084,480		301,955,902		297,285,245		276,093,55
	138,558,969		138,973,982		149,057,323		147,564,346		141,959,078		100,020,05
	26,891,978		26,267,157		23,046,773		26,284,570		28,290,154		32,923,06
	100,192,304		89,291,813		90,362,472		97,253,386		102,062,666		117,420,80
	1,423,477		1,126,127		838,789		855,232		886,342		884,82
	18,114,764		18,374,698		19,678,111		23,091,421		16,776,965		17,229,43
	6,316,381		6,557,528		7,101,012		6,906,947		7,310,040		7,615,37
	432,622,834		443,798,018		534,419,996		589,873,230		601,226,938		698,798,09
	3,609,194		3,295,856		3,089,502		2,292,741		1,997,323		7,308,27
	3,557,676		3,791,283		3,287,405		2,928,922		3,270,176		2,983,43
	40,532,530		40,338,245		38,828,613		44,925,802		47,126,228		47,865,96
	1,294,311		1,097,813		958,837		959,961		771,777		691,75
	27,336,927		26,120,398		12,162,537		20,629,427		44,105,238		46,507,72
	73,510,309		75,939,004		166,218,189		197,192,575		116,822,520		137,674,06
	78,025,038		82,205,431		83,420,779		82,680,325		103,693,297		116,410,22
\$	35,548,340 169,208,509	\$	35,091,684 175,918,304	\$	45,235,354 181,218,780	\$	68,097,576 170,165,901	\$	70,138,155 213,302,224	\$	92,818,88 246,537,76
			<u>2019</u>		<u>2020</u>		<u>2021</u>		<u>2022</u>		<u>2023</u>

(Continued)

		As c	f September 30,		
	 2014		2015	2016	2017
Program Revenues (Continued)					
Business- type activities:					
Charges for services:					
Airports	\$ 4,294,902	\$	4,421,496	\$ 4,624,215	\$ 4,671,073
Community safety support	13,085,553		12,833,963	14,293,818	13,775,015
Community tax financing	18,306,142		16,657,070	15,872,925	13,613,000
Community water and sewer	80,597,277		80,058,849	92,591,784	95,595,194
Recreation and leisure	8,525,094		9,978,385	9,981,419	10,022,384
Sewage disposal systems	126,670,775		137,441,935	133,611,778	138,190,001
Operating grants and contributions:					
Airports	-		287,991	-	96,254
Community water and sewer	48,319		807,591	1,398,631	339,060
Recreation and leisure	92,689		69,032	77,079	80,928
Sewage disposal systems	-		518,864	727,072	1,197,809
Capital grants and contributions:					
Airports	1,252,591		485,207	915,522	995,851
Community safety support	2,255,765		761,013	77,563	-
Community water and sewer	1,206,737		1,294,332	1,057,973	227,084
Recreation and leisure	-		308,000	-	82,700
Sewage disposal systems	 93,399		8,219,302	 27,520,966	 14,654,105
Total business- type activities					
program revenues	 256,429,243		274,143,030	 302,750,745	 293,540,458
Total primary government program					
revenues	\$ 490,706,890	\$	499,657,168	\$ 542,684,429	\$ 537,836,600
Net (Expenses) / Revenues					
Governmental activities	(236,459,914)		(269,319,000)	(290,477,711)	(253,409,877)
Business- type activities	 2,442,514		(1,835,451)	 9,333,948	 36,461,175
Total primary government net expenses	\$ (234,017,400)	\$	(271,154,451)	\$ (281,143,763)	\$ (216,948,702)
General Revenue and Other					
Changes in Net Position					
Governmental activities:					
Property taxes	\$ 206,256,326	\$	204,218,641	\$ 210,219,877	\$ 221,228,539
State- shared revenue (unrestricted)	14,066,100		39,238,141	42,849,430	44,185,407
Unrestricted investment earnings (loss)	4,917,507		3,589,453	3,894,824	3,417,064
Gain on sale of capital assets	205,284		135,786	435,178	407,829
Other revenues	3,397,021		5,623,075	3,765,977	1,808,840
Transfers in (out)	 19,532,013		17,940,753	 17,841,687	 15,250,989
Total governmental activities	\$ 248,374,251	\$	270,745,849	\$ 279,006,973	\$ 286,298,668

# Changes in Net Position (continued)

## Last Ten Fiscal Years September 30,2023

	As of September 30,												
	<u>2018</u> <u>2019</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>		<u>2022</u>		<u>2023</u>		
\$	4,711,066	\$	4,972,876	\$	4,622,299	\$	4,906,182	\$	5,660,606	\$	6,492,975		
	14,601,037		15,168,426		17,066,500		17,418,475		17,052,331		17,464,837		
	12,723,395 98,234,422		11,712,916 95,637,473		12,293,716 104,098,318		12,991,268 102,406,475		11,971,091 111,098,682		12,486,851 116,465,703		
	10,424,470		10,375,407		6,365,194		10,339,377		11,008,520		12,393,359		
	142,048,906		145,549,376		148,678,133		154,498,320		152,067,468		105,315,782		
	92,761		87,823		297,432		_		23,000		218,000		
	50,227		575,779		32,458		142,884		301,703		391,052		
	660,093		159,458		274,351		168,633		294,750	368,97			
	1,212,675		772,439		535,493		139,092		-		-		
	-		7,713,316		22,106		621,213		-		-		
	-		-		2,114,445		-		-		-		
	772,916		-		-		-		-		-		
	68,469		53,810		2,923		366,975		267,900		279,260		
	8,809,512		834,483		10,773,357		138,765		614,557		-		
	294,409,949		293,613,582		307,176,725		304,137,659		310,360,608		271,876,795		
\$	532,963,760	\$	531,179,192	\$	654,260,528	\$	699,006,950	\$	590,836,458	\$	609,140,802		
	(228,563,575)		(194,069,023)		(206,232,408)		(187,336,193)		(320,751,088)		(361,534,092)		
	17,475,212		2,912,076		13,022,277		17,092,245		13,075,363		(4,216,758)		
\$	(211,088,363)	\$	(191,156,947)	\$	(193,210,131)	\$	(170,243,948)	\$	(307,675,725)	\$	(365,750,850)		
\$	227,384,489	\$	238,804,207	\$	247,883,604	\$	256,727,921	\$	272,180,505	\$	353.016.956		
Ŧ	45,299,918	Ŧ	44,691,290	Ŧ	38,533,633	Ŧ	44,943,661	Ŧ	45,801,251	Ŧ	51,848,774		
	5,743,583		12,661,175		11,238,804		4,257,864		(25,976,167)		18,156,450		
	478,887		472,207		432,430		795,382		4,538,403		837,936		
	1,543,368		1,503,877		220,576		16,214,433		9,322,411		18,376,904		
	12,156,434		9,101,211		8,063,054		3,678,051		8,748,901		7,069,970		
\$	292,606,679	\$	307,233,967	\$	306,372,101	\$	326,617,312	\$	314,615,304	\$	449,306,990		
										(Co	ntinued)		

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Revenues and Other Changes				
in Net Position (Continued)				
Business- type activities:				
Property taxes	\$ 11,567,251	\$ 11,832,814	\$ 12,246,824	\$ 12,393,806
State- shared revenue (unrestricted)	-	-	-	271,123
Unrestricted investment earnings (loss)	5,179,637	2,914,365	3,617,151	4,440,196
Gain on sale of capital assets	-	-	-	(15,195,838)
Transfers in (out)	 (19,532,013)	 (17,940,753)	 (17,841,687)	 (15,250,989)
Total business- type activities	 (2,785,125)	 (3,193,574)	 (1,977,712)	 (13,341,702)
Total primary government	\$ 245,589,126	\$ 267,552,275	\$ 277,029,261	\$ 272,956,966
Change in Net Position				
Governmental activities	(20,944,749)	(19,731,862)	25,597,096	57,735,093
Business- type activities	 (4,620,576)	 6,140,374	 34,483,463	 4,133,510
Total primary government	\$ (25,565,325)	\$ (13,591,488)	\$ 60,080,559	\$ 61,868,603

# Changes in Net Position (continued)

## Last Ten Fiscal Years September 30,2023

As of September 30,												
	<u>2018</u> <u>2019</u>				<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>				
\$	12,707,412	\$	13,197,395	\$	13,735,450	\$	21,580,908	\$	22,148,124	\$	23,237,774	
	323,212		296,449		301,929		327,989		223,310		342,300	
	5,282,745		10,939,806		7,475,187		2,452,090		(9,760,599)		7,777,583	
	-		(5,170,285)		(3,344,522)		(1,125,283)		4,950		48,086	
	(12,156,434)		(9,101,211)		(8,063,054)		(3,678,051)		(8,748,901)		(7,069,970)	
	6,156,935		10,162,154		10,104,990		19,557,653		3,866,884		24,335,773	
\$	298,763,614	\$	317,396,121	\$	316,477,091	\$	346,174,965	\$	318,482,188	\$	473,642,763	
	98,537,656		101,001,559		119,035,908		131,613,373		(6,135,784)		87,772,898	
	9,069,011		23,184,431		27,197,235		21,739,410		16,942,247		20,119,015	
\$	107,606,667	\$	124,185,990	\$	146,233,143	\$	153,352,783	\$	10,806,463	\$	107,891,913	

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Fund:				
Nonspendable	\$ 221,975	\$ 490,499	\$ 534,766	\$ 353,124
Restricted	28,453,511	15,190,786	5,884,980	10,401,084
Assigned	222,979,095	242,777,177	245,859,255	251,021,647
Unassigned	2,329,993	1,745,931	2,962,467	3,004,232
Total General Fund	\$ 253,984,574	\$ 260,204,393	\$ 255,241,468	\$ 264,780,087
All Other Governmental Funds:				
Nonspendable	\$ 991,206	\$ 1,176,207	\$ 1,102,916	\$ 1,150,421
Restricted	25,443,403	19,294,296	25,721,135	26,218,607
Committed	39,973,683	27,813,859	51,423,615	33,562,352
Assigned	-	-	-	-
Unassigned	 (2,708,371)	 (4,080,095)	 (3,010,629)	 (3,294,277)
Total all other governmental funds	\$ 63,699,921	\$ 44,204,267	\$ 75,237,037	\$ 57,637,103

# Fund Balances, Governmental Funds

## Last Ten Fiscal Years September 30,2023

	As of September 30,											
<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>		2022		<u>2023</u>		
\$	306,104 12,860,936 230,412,909 1,464,988	\$	246,786 9,795,577 248,479,921 1,212,494	\$	491,034 - 264,217,322 2,317,556	\$	403,635 - 272,232,679 15,766,703	\$	420,681 - 219,443,400 959,662	\$	890,864 - 234,198,008 1,001,223	
\$	245,044,937	\$	259,734,778	\$	267,025,912	\$	288,403,017	\$	220,823,743	\$	236,090,095	
\$	- 24,737,155 44,273,743 - (3,492,780)	\$	- 23,218,412 41,684,723 - (999,133)	\$	- 22,239,848 32,815,999 - (5,509,165)	\$	62,399 27,089,599 32,266,214 - (3,043,793)	\$	992,198 32,337,797 44,312,823 - (4,036,808)	\$	370,060 50,483,383 31,987,115 - (8,107,269)	
\$	65,518,118	\$	63,904,002	\$	49,546,682	\$	56,374,419	\$	73,606,010	\$	74,733,289	

	As of September 30,										
		<u>2014</u>	<u>2015</u>			<u>2016</u>	<u>2017</u>				
Revenues											
Property taxes	\$	207,034,582	\$	206,368,131	\$	214,229,960	\$	216,562,738			
Special assessments		5,712,490		19,429,154		5,384,564		10,020,057			
Federal grants		37,110,198		32,135,507		29,637,348		28,522,404			
State grants		28,778,014		27,853,475		26,846,548		26,808,928			
Other intergovernmental revenue		26,659,052		53,124,504		56,868,569		58,545,962			
Charges for services		117,882,404		120,992,621		123,644,292		131,191,772			
Contributions		373,184		276,151		221,578		149,441			
Investment income		3,604,765		2,580,784		2,772,483		2,230,403			
Indirect cost recovery		8,415,107		7,946,958		7,846,289		8,216,061			
Other		2,498,909		1,019,667		930,308		1,395,893			
Total revenues		438,068,705		471,726,952		468,381,939		483,643,659			
Expenditures											
County Executive	\$	177,990,015	\$	152,940,829	\$	150,905,047	\$	154,409,494			
Clerk/ Register of Deeds		11,478,209		10,688,410		10,844,437		10,884,241			
Treasurer		8,715,059		8,897,706		8,286,497		8,103,102			
Justice administration		76,112,761		75,627,179		75,811,521		77,509,465			
Law enforcement		159,070,684		159,354,251		164,741,810		172,460,663			
Legislative		3,955,467		3,864,960		3,960,835		4,172,103			
Water resource commissioner		15,737,892		14,748,645		35,142,209		24,420,433			
Non- departmental		18,528,670		29,905,627		21,079,507		21,568,122			
Capital outlay		1,668,488		16,394,718		13,469,248		28,082,057			
Intergovernmental		24,718		13,592		4,508		12,500			
Debt service:											
Principal payments		11,215,000		19,730,000		8,610,000		10,685,000			
Interest and fiscal charges		3,406,901		3,301,677		3,070,416		3,626,631			
Total expenditures		487,903,864		495,467,594		495,926,035		515,933,811			
Excess of revenues over (under)											
expenditures		(49,835,159)		(23,740,642)		(27,544,096)		(32,290,152)			

# Changes in Fund Balances, Governmental Funds

## Last Ten Fiscal Years September 30,2023

 As of September 30,										
<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>		<u>2022</u>		<u>2023</u>
\$ 228,013,169 8,128,190 31,027,408 28,546,713 59,860,852 131,851,162 127,213 2,803,018 9,145,652 872,212	\$	239,485,107 8,931,750 30,791,227 32,438,244 61,536,812 132,380,869 116,386 8,400,757 9,027,123 1,187,006	\$	247,512,190 8,656,068 144,452,173 31,054,827 50,736,797 121,181,006 615,362 7,090,634 9,372,744 182,643	\$	258,448,312 8,047,693 180,408,987 95,838,340 - 132,809,500 - 602,630 9,084,669 14,375,745	\$	269,470,416 8,211,025 64,294,317 91,489,956 - 134,717,328 - (21,179,267) 9,068,263 10,611,609	\$	351,655,207 9,015,898 94,889,584 108,782,188 - 133,137,657 - 14,616,013 10,786,266 18,325,165
 500,375,589		524,295,281		620,854,444		699,615,876		566,683,647		741,207,978
\$ $162,066,148\\10,661,568\\7,643,131\\80,614,403\\180,920,178\\4,944,629\\14,866,155\\21,825,031\\24,264,758\\1,834$	\$	$\begin{array}{c} 160,675,873\\ 10,287,033\\ 7,566,638\\ 83,938,183\\ 183,331,101\\ 4,531,874\\ 11,005,656\\ 23,187,856\\ 16,532,348\\ 220,675 \end{array}$	\$	219,190,171 11,778,970 16,578,419 81,524,860 194,939,665 4,712,556 10,675,269 50,330,260 18,153,107 3,054,017	\$	206,402,901 11,843,534 7,082,824 83,083,140 193,785,872 6,059,647 10,780,720 98,376,608 1,720,851 29,263,540	\$	195,983,050 11,896,879 49,338,347 79,801,223 208,002,914 5,313,965 11,387,281 44,622,613 759,785 55,724	\$	277,265,857 11,255,521 7,562,177 85,270,962 231,228,402 14,152,214 15,760,524 42,324,088 21,331,578 107,926
 11,225,000 3,649,126 522,681,961		10,880,000 3,337,262 515,494,499		32,590,000 2,993,819 646,521,113		10,562,621 2,724,071 661,686,329		11,146,800 2,478,027 620,786,608		8,708,865 2,360,944 717,329,058
 (22,306,372)		8,800,782		(25,666,669)		37,929,547		(54,102,961)		23,878,920

(Continued)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Other Financing (Uses)				
Transfers in	\$ 88,060,822	\$ 67,778,233	\$ 75,470,868	\$ 60,850,931
Transfers out	(75,126,053)	(59,866,546)	(62,329,852)	(52,137,819)
Insurance recoveries	183,718	222,022	-	765,010
Payment to bond escrow agent	-	-	-	-
Issuance of bonds	10,126,377	2,331,098	40,475,488	14,732,205
Issuance of refunding bonds	2,875,000	-	-	-
Premiums on bonds sold	206,732	-	20,870	18,510
Discount on bonds sold	(12,642)	-	(23,433)	-
Discount on bonds sold	-	-	-	-
Total other financing sources (uses)	26,313,954	 10,464,807	 53,613,941	 24,228,837
Net change in fund balances	\$ (23,521,205)	\$ (13,275,835)	\$ 26,069,845	\$ (8,061,315)
Debt service as a percentage of				
noncapital expenditures (1)	3.05%	4.72%	2.40%	2.89%

(1) Noncapital expenditures are total governmental expenditures less capital expenditures. (Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances)

# Changes in Fund Balances, Governmental Funds (continued)

## Last Ten Fiscal Years September 30,2023

		As of	September 30,			
<u>2018</u>	<u>2019</u>		<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 82,037,565 (75,031,735) 857,096 - 2,589,311 -	\$ 57,258,755 (53,244,682) 130,000 - 130,870 -	\$	59,897,924 (63,193,039) - - 470,633 19,496,000 2,028,965	\$ 50,000,797 (61,410,949) 62,595 (11,394,179) 1,843,603 9,460,000 1,613,428	\$ 62,226,328 (68,188,984) - - 6,035,648 - 135,416	\$ 66,671,651 (74,156,940) - - - - -
 - - 10,452,237	 - - 4,274,943			 (9,824,705)	 <u>3,546,870</u> 3,755,278	- - (7,485,289)
\$ (11,854,135)	\$ 13,075,725	\$	(6,966,186)	\$ 28,104,842	\$ (50,347,683)	\$ 16,393,631
2.93%	2.79%		5.54%	2.03%	2.21%	1.62%

## Taxable Value and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years September 30,2023

	Real Property (1)												
	Residential	Property	Commercia	l Property	Industrial	Property	Other Property (2)						
Fiscal	Assessed and		Assessed and		Assessed and		Assessed and						
Year	Equalized Value	Taxable Value	Equalized Value	Equalized Value Taxable Value		Taxable Value	Equalized Value	Taxable Value					
2014	40,589,040,038	36,222,002,217	9,183,062,325	8,592,084,460	1,596,788,260	1,543,801,500	64,213,910	40,619,450					
2015	45,768,414,870	37,726,099,014	9,416,529,950	8,668,179,912	1,670,792,580	1,575,950,217	67,583,600	42,908,710					
2016	49,933,653,218	38,997,799,934	9,867,734,909	8,731,176,989	1,806,943,546	1,606,675,259	67,420,325	42,597,045					
2017	53,043,295,649	40,609,322,089	10,486,445,800	8,957,063,497	1,954,501,320	1,661,231,821	70,329,430	44,178,330					
2018	54,971,706,209	42,722,004,594	11,275,983,448	9,373,464,567	2,141,831,950	1,751,303,050	72,013,280	46,014,710					
2019	58,567,480,435	45,025,561,832	12,230,078,570	9,874,861,799	2,308,382,440	1,824,916,636	78,480,550	49,363,690					
2020	62,000,752,770	47,186,788,266	13,049,878,820	10,260,143,342	2,458,558,940	1,895,811,378	83,078,430	51,861,930					
2021	64,781,503,832	49,073,505,006	13,588,906,280	10,599,175,014	2,608,937,140	1,973,439,019	83,644,500	51,964,260					
2022	68,274,369,769	52,116,908,871	14,614,165,290	11,420,390,043	2,896,770,040	2,190,437,432	87,150,370	54,208,080					
2023	74,578,099,178	56,184,059,575	15,866,369,075	12,301,318,413	3,256,793,360	2,443,081,033	94,883,920	59,063,020					

	Personal I	Property	Total Pr	-	
Fiscal	Assessed and		Assessed and		Total Direct Tax Rate
Year	Equalized Value	Taxable Value	Equalized Value	Taxable Value	(3)
2014	3,651,502,760	3,650,142,460	55,084,607,293	50,048,650,087	4.4315
2015	3,882,782,774	3,882,203,584	60,806,103,774	51,895,341,437	4.3315
2016	3,409,099,116	3,407,953,246	65,084,851,114	52,786,202,473	4.2810
2017	3,453,780,010	3,451,947,290	69,008,352,209	54,723,743,027	4.2792
2018	3,409,823,960	3,409,219,510	71,871,358,847	57,302,006,431	4.2768
2019	3,531,580,300	3,531,464,890	76,716,002,295	60,306,168,847	4.2749
2020	3,603,125,954	3,603,140,154	81,195,394,914	62,997,745,070	4.2529
2021	3,721,556,729	3,721,570,829	84,784,548,481	65,419,654,128	4.3632
2022	3,863,299,665	3,863,319,745	89,735,755,134	69,645,264,171	4.3156
2023	3,893,136,303	3,893,103,273	97,689,281,836	74,880,625,314	4.3117

#### Notes:

(1) The County assesses property annually. Assessed value is approximately 50% of actual cash value (estimated market value). Values are equalized by adding or deducting from the assessed value of each class of property in all assessing jurisdictions in order to bring each unit to a common level of valuation. Taxable value is a result of a ballot proposal passed by the electorate in the state of Michigan in 1994. Taxable value increases are limited to (following adjustments for additions or losses) the rate of inflation or 5%, whichever is less. The taxable value limit does not apply to a property in the year following a transfer of ownership (sale).

(2) Includes Agricultural and Developmental property

(3) Per \$1,000 of taxable value. Includes County Operating and Oakland County Parks and Recreation.

Source: Oakland County Department of Management & Budget, Equalization Division

Direct and Overlapping Property Tax Rates

#### Last Ten Fiscal Years September 30,2023

	2014	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
County direct rates										
County operating	4.1900	4.0900	4.0400	4.0400	4.0400	4.0400	4.0200	4.0132	3.9686	3.9686
Parks and Recreation	0.2415	0.2415	0.2410	0.2392	0.2368	0.2349	0.2329	0.3500	0.3470	0.3431
Public Transportation										0.9500
Total rate	4.4315	4.3315	4.2810	4.2792	4.2768	4.2749	4.2529	4.3632	4.3156	5.2617
Overlapping rates										
Huron- Clinton Metro Authority (a)	0.2146	0.2146	0.2146	0.2146	0.2140	0.2129	0.2117	0.2104	0.2089	0.2070
Intermediate school districts (5)										
Median rate	3.3690	3.3633	3.3398	3.3079	3.2813	3.2539	3.7457	3.7207	3.6950	3.6950
Low range	2.9295	2.9295	2.9115	2.8915	2.8798	2.8744	2.8573	2.8320	2.8010	2.8010
High range	3.5341	3.5341	5.4643	5.4643	5.4643	5.4643	5.4643	5.4520	5.4275	5.4275
Community colleges (3)										
Median rate	1.7967	1.7967	1.7880	1.7766	1.7662	2.2700	2.2877	2.7472	2.2700	2.2700
Low range	1.5844	1.5819	1.5707	1.5555	1.5431	1.5303	1.5184	1.5057	1.4891	1.4891
High range	2.8596	2.8596	2.8096	2.8096	2.8047	2.8019	2.7605	2.7472	2.6638	2.5438
Cities (31)	17.5856	17.5854	16.8995	17.2076	17.1311	18.4133	18.0833	17.5522	16.8611	17.1408
Median rate	7.8600	7.8600	7.8332	7.8270	8.3229	8.3212	8.3189	8.3590	8.3540	8.3600
Low range High range	38.1191	39.2669	39.1859	39.2861	39.0343	38.3265	37.4707	36.5895	8.3540 34.5157	34.4157
Villages (11)	30.1191	39.2009	39.1639	39.2001	39.0343	30.3203	37.4707	30.3693	34.5157	34.4137
Median rate	15.9168	15.6106	15.4412	15.3816	15.1381	15.0275	14.5747	14.8989	14.4327	14.4327
Low range	9.5000	8.8020	7.8250	9.9863	10.0000	9.9927	9.6658	9.2996	8.7300	9.5151
High range	18.5025	18.4701	18.4744	18.4043	19.3535	18.7295	19.5172	19.2841	18.9862	18.9766
Townships (21)	10.0020	10.1101	10.111	10.1010	10.0000	10.1200	10.0172	10.2011	10.0002	10.0100
Median rate	7.9168	7.6106	8.1787	8.0907	8.0064	7.9721	7.9030	7.8442	8.0811	8.2960
Low range	0.6000	0.6000	0.6000	0.6000	0.6000	0.6000	0.6000	0.6000	0.6000	0.6000
High range	15.1064	14.6712	14.6987	14.6799	14.6784	14.0745	14.0669	14.0583	13.0818	13.0818
School districts (35) (b)										
Homestead:										
Median rate	14.3880	15.4086	15.3000	15.0000	14.9991	14.1984	14.1670	14.4658	14.1018	14.1000
Low range	9.8700	6.0000	8.8700	8.8700	9.2700	9.2700	9.2700	9.1132	9.2230	8.3000
High range	26.8868	26.2068	26.2618	26.1868	26.6868	24.5077	24.6808	23.7940	23.6957	23.6911
Non- Homestead:										
Median rate	31.0000	31.0000	31.0000	30.2450	30.9693	30.2779	30.1038	29.9773	30.0098	30.2511
Low range	25.6974	24.0000	25.6739	25.6665	25.6165	25.6103	26.6500	25.4600	25.6562	25.0461
High range	37.4500	41.0000	40.8512	40.5603	40.9516	41.9463	41.8741	41.7944	41.6957	41.6911
DDAs (10)	4 0070	4 0707	4 00 40	4 74 40	4 0505	4.0444	4 7050	4 7050	4 7000	4 7400
Median rate	1.8978 1.3794	1.8787 1.3794	1.8046 1.3549	1.7142 1.3326	1.8525 1.3072	1.8411	1.7853	1.7853	1.7802 1.2763	1.7196 1.2763
Low range	1.9734	1.9732	1.3549	1.9514	1.9685	1.2958 1.9510	1.2958 1.9510	1.2860 1.9510	1.2763	1.2763
High range Public Transportation Authority (c)	1.0000	1.0000	0.9998	0.9941	0.9863	1.0000	0.9927	0.9851	0.9765	1.9459
Zoological Authority	0.1000	0.1000	0.0998	0.09941	0.9803	0.0982	0.0973	0.0965	0.0956	0.0945
Art Institute Authority	0.2000	0.2000	0.1996	0.1981	0.1961	0.1945	0.1929	0.1913	0.1897	0.1945
Art modulo Autionty	0.2000	0.2000	0.1000	0.1001	0.1301	0.10-0	0.1323	0.1010	0.1007	0.1040

#### Notes

The County's maximum allowable operating millage levy for 2023 was 3.9686.

(a) Tax rate is recommended by this parks authority, and is approved by the Oakland County Board of Commissioners. The rate is included in the "County Combined Rate" on tax statements, but is not recorded as revenue on the County's financial statements.

(b) Includes State of Michigan levy of 6.0000 mills for State Education Tax.

(c) Special voted tax, levied in 18 cities, 3 villages, and 3 townships only. Included in CVT rates above.

Source: Oakland County Department of Management & Budget, Equalization Division yearly " Apportionment of Local Tax Rages" document.

# Principal Tax Payers

## Current and Nine Years Ago September 30, 2023

				2023	% of		2014	% of
	Taxpayer	2023	3 Taxable Value	Rank	total	2014 Taxable Value	Rank	total
1	Detroit Edison Company/DTE	\$	775,697,714	1	1.04%	\$ 516,752,800	1	1.05%
2	Consumers Energy		685,593,644	2	0.92%	260,204,203	2	0.53%
3	International Transmission (ITC)		178,778,093	3	0.24%	89,217,670	5	0.18%
4	FCA Auburn Hills Owner LLC		170,320,290	4	0.23%	150,000,000	3	0.30%
	( formerly Chrysler)							
5	Amazon		155,298,020	5	0.21%	-		
6	Taubman/ Great Lakes/ 12 Oaks Mall		152,020,150	6	0.20%	117,410,340	4	0.24%
7	SighCidermill Village		144,207,769	7	0.19%	72,817,750	7	0.10%
8	Enbridge Energy		121,396,870	8	0.16%	-		
9	Edward Rose/ Occidental Dev		119,045,380	9	0.16%	-		
10	General Motors		117,391,850	10	0.16%	67,148,760	9	0.14%
	Comcast		87,287,037	11	0.12%	-		
	SL Town Etal		84,740,742	14	0.11%	67,398,350	8	0.14%
	(Bre Southfield, Town Centre)							
	Redico		81,601,946	13	0.11%	-		
	Meijer/ Goodwill Co		80,017,120	15	0.11%	-		
	LITHIA Motors		75,016,450	20	0.10%	-		
	Oakland Management		72,086,380	16	0.10%	63,277,950	10	0.13%
	Kroger		68,482,720	18	0.09%	-		
	Redwood- ERC Novi LLC		68,342,380	17	0.09%	-		
	Somerset Collection LTD PTN		63,920,120	19	0.09%	51,579,130	12	0.10%
	(Frankel/Forbes/Cohn)							
	LREH, MI/CA	. <u></u>	59,894,990	20	0.08%			
	Total	\$	3,361,139,665		4.49%	\$ 1,455,806,953		2.91%

\* Note: The Taxable Values have been compiled from a number of sources/ reports and may include estimated figures.

Source: Oakland County Department of Management & Budget, Equalization Division

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# County Operating Property Tax Levies and Collections

Last Ten Fiscal Years September 30, 2023

		Collected within the				
		the Lev	ry (2)	_	Total Collecti	ons to Date
				Collections in		
Fiscal Year	Tax Levy (1)	Amount	Percent of Levy	Subsequent Years	Amount	Percent of Levy
2014	204,966,211	181,910,042	88.75%	23,054,190	204,964,232	100.00%
2015	207,429,739	186,742,691	90.03%	20,684,154	207,426,845	100.00%
2016	208,735,308	186,750,930	89.47%	21,912,524	208,663,454	99.97%
2017	216,149,261	196,045,294	90.70%	20,022,912	216,068,206	99.96%
2018	226,289,005	201,249,308	88.93%	24,927,475	226,176,783	99.95%
2019	237,559,852	215,492,770	90.71%	21,894,846	237,387,616	99.93%
2020	246,663,143	223,110,366	90.45%	23,313,424	246,423,790	99.90%
2021	255,550,668	221,700,293	86.75%	33,081,847	254,782,140	99.70%
2022	268,255,998	229,561,355	85.58%	36,471,036	266,032,391	99.17%
2023	287,601,067	257,377,866	89.49%	-	257,377,866	89.49%

(1) Tax levy is subject to change due to the fact that settlement at the County level has not yet taken place for the current fiscal year.

(2) Tax levy is dated July 1, collections for the current fiscal year reflect only a three month period.

Source: Oakland County Treasurer

## Ratio of General Bonded Debt Outstanding

Last Ten Fiscal Years September 30, 2023

				Activities Deb	ot		Busines	s-Type Activit	ies			
				Taxable		Special					Percentage of	
	General	Lease	SBITA	Property		Assessment		Lease	SBITA	Total Primary	Personal	
Year	<b>Obligation Bonds</b>	Liability	Liability	Values (a)	Per Capita (b)	Bonds (c)	Bonds	Liability	Liability	Government	Income (b)	Per Capita (b)
2014	402,340,000	-	-	0.80%	323.72	53,557,104	33,818,351	-	-	489,715,455	6.46%	394.03
2015	375,630,000	-	-	0.72%	301.81	41,458,202	21,260,612	-	-	438,348,814	5.44%	352.20
2016	363,425,000	-	-	0.69%	290.50	63,328,690	26,807,354	-	-	453,561,044	5.47%	362.55
2017	334,205,000	-	-	0.61%	266.08	73,575,895	28,257,164	-	-	436,038,059	5.05%	347.16
2018	303,945,000	-	-	0.53%	241.86	71,330,206	35,699,261	-	-	410,974,467	4.58%	327.03
2019	272,620,000	-	-	0.45%	216.78	67,156,076	34,837,915	-	-	374,613,991	4.07%	297.88
2020	239,730,000	-	-	0.38%	190.63	61,762,709	51,209,912	-	-	352,702,621	3.83%	280.46
2021	209,408,072	-	-	0.32%	164.55	57,258,512	51,049,959	-	-	317,716,543	3.22%	248.11
2022	174,523,832	7,982,119	-	0.26%	143.77	59,192,360	46,971,723	157,513	-	288,827,547	0.27%	227.53
2023	141,021,645	7,015,564	14,271,736	0.22%	127.86	54,993,495	30,761,969	119,766	3,957,537	252,141,712	0.23%	198.63

#### Notes:

(a) Taxable values can be found in Table 5.

(b) Population and personal income data can be found in Table 12.

(c) See Notes to Basic Financial Statements, Note 7 - Debt. Special Assessment debt is shown with governmental commitment.

Source: Oakland County Department of Management & Budget, Fiscal Services Division

# Net County Direct and Overlapping Debt

## September 30, 2023

	Net Amount Outstanding
<b>Direct debt</b> Building Authority bonds Water & sewer special assessment debt Lake Levels special assessment debt Retirees Health Care bonds	\$ 19,305,000 46,837,312 1,066,183 126,295,000
Total direct debt	193,503,495
Overlapping debt Cities Townships Villages School districts Intermediate school districts Community colleges Libraries Net overlapping debt	798,221,158 377,475,576 40,403,405 3,568,359,461 39,053,974 4,034,256 1,796,768 4,829,344,598
Net direct and overlapping debt	<u>\$ 5,022,848,093</u>

#### Overlapping Debt:

Property in the County is currently taxed for a proportionate share of outstanding debt obligations of overlapping governmental entities including school districts, cities, villages and townships within the County. The table above shows the County's outstanding tax supported overlapping debt as of FY end.

Source: Oakland County Treasurer and Municipal Advisory Council of Michigan

# Legal Debt Margin

## Last Ten Fiscal Years September 30, 2023

Debt Applicable
-----------------

	s	tate Equalized	Deb	ot Limit 10% of	An	nount of Debt			to Limit as a Percentage of
Year	Valuation		SEV		Applicable to Limit		Legal Debt Margin		Debt Limit
2014	\$	55,084,607,293	\$	5,508,460,729	\$	737,931,143	\$	4,770,529,586	13.40%
2015		60,806,103,774		6,080,610,377		727,915,288	\$	5,352,695,089	11.97%
2016		65,084,851,114		6,508,485,111		743,347,532	\$	5,765,137,579	11.42%
2017		69,008,352,209		6,900,835,221		711,202,791	\$	6,189,632,430	10.31%
2018		71,871,358,847		7,187,135,885		674,306,686	\$	6,512,829,199	9.38%
2019		76,716,002,295		7,671,600,230		611,908,264	\$	7,059,691,966	7.98%
2020		81,195,394,914		8,119,539,491		633,225,390	\$	7,486,314,101	7.80%
2021		84,784,548,481		8,478,454,848		569,267,324	\$	7,909,187,524	6.71%
2022		89,735,755,134		8,973,575,513		511,301,400	\$	8,462,274,113	5.70%
2023		97,689,281,836		9,768,928,184		488,310,269	\$	9,280,617,915	5.00%

#### Sources:

Equalized Valuations = Oakland County Department of Management & Budget, Equalization Division

Debt = See Notes to Financial Statements, Note No. 7

# Demographic and Economic Statistics

## Last Ten Fiscal Years September 30, 2023

		Ρ	ersonal income	Per	<sup>r</sup> Capita Personal	Unemployn	nent
Year	Population		(in thousands)		Income	Rate	
2014	1,250,933	\$	75,424,837.00	\$	60,295		6.40%
2015	1,254,626		80,632,537		64,268		4.70%
2016	1,263,231		82,487,478		65,299		4.10%
2017	1,270,081		85,888,177		67,624		3.50%
2018	1,272,967		89,322,345		70,169		3.40%
2019	1,275,118		91,548,729		71,796		3.40%
2020	1,272,413		97,217,213		76,404		9.10%
2021	1,271,891		104,068,949		81,822		4.60%
2022	1,269,431		107,711,780		84,850		3.00%
2023	1,269,431 (a)		107,711,780 (a)		84,850 (a)		2.90%

(a) Current data not available at the time of publication.

#### Sources:

Population and Personal Income = Michigan Bureau of Economic Analysis Unemployment Rate = Michigan Department of Technology, Management & Budget

## Principal Employers

#### Current and Nine Years Ago September 30, 2023

			% of Total County		2014	% of Total County
Employer	Employees	2023 Rank	Employment	Employees	Rank	Employment
Corewell Health (formally Beaumont Health System and Spectum Health)	14,580	1	2.18%	11,891	2	2.13%
Stellantis (formerly FCA US LLC, Chrysler)	11,524	2	1.73%	12,308	1	2.21%
General Motors Corporation United Wholesale Mortgage	7,451 6,000	3 <u>4</u>	1.12% 0.90%	9,154 -	3	1.64%
Henry Ford Health System	5,301	5	0.79%	2,674	7	0.48%
Ascension Michigan (formerly St John Providence Hospital)	5,219	6	0.78%	4,208	4	0.76%
U.S. Postal Service	4,927	7	0.74%	4,108	5	0.74%
Oakland County Government	3,679	8	0.55%	3,211	6	0.58%
Amazon	3,650	9	0.55%			
Trinity Health (formerly St. Joseph Mercy)	3,159	10	0.47%	2,372	10	0.43%
Botsford Health Care	-	_		2,634	8	0.47%
_	65,490	-	<u>9.81</u> %	52,560		<u>9.44</u> %

#### Source:

Oakland County Department of Planning & Economic Development

### County Employees by Function/Program

Last Ten Fiscal Years September 30, 2023

Function/ program:										
r anotori, program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General government										
County Executive Administration	60	60	60	62	62	63	64	54	48	61
Management & Budget	189	188	188	188	188	188	197	206	193	195
Central Services (5)	59	60	61	61	61	62	64	64	62	0
Human Resources	46	48	48	49	50	56	58	57	61	76
Board of Commissioners	30	30	30	30	31	33	36	41	38	35
Clerk/ Register of Deeds	112	112	112	112	112	112	112	110	105	106
County Treasurer	47	47	46	46	46	46	46	46	44	44
Public Safety										
Sheriff	1,107	1,117	1,169	1,200	1,205	1,239	1,257	1,349	1,345	1,352
Community Corrections	59	59	59	60	60	61	72	70	67	67
Animal Control	36	37	38	37	37	34	57	56	57	57
Justice Administration										
Circuit Court	410	412	415	417	420	420	433	429	416	405
District Court	186	188	190	189	189	191	217	211	207	203
Probate Court	49	51	52	53	53	53	54	55	55	55
Prosecuting Attorney	171	170	169	169	169	169	176	176	183	193
Medical Examiner	26	26	26	26	26	26	26	28	27	27
Citizens Services										
Administration	2	2	2	2	2	2	2	2	2	2
Health	369	366	365	357	347	351	375	453	459	433
Homeland Security	12	11	11	11	11	11	11	11	40	40
Children's Village	192	201	203	206	211	214	224	227	222	221
Veterans' Services (2)	16	16	16	16	16	16	16	-	-	-
MSU Extension- Oakland County (6)	15	13	13	13	13	13	14	11	8	0
Public Works										
Water Resources Commissioner	266	314	370	376	378	382	385	385	384	397
Facilities Management	189	190	194	197	199	189	189	189	155	204
Information Technology	159	160	166	173	173	173	177	178	173	174
Recreation and Leisure										
Library Board (3)	7	7	6	6	6	6	5	-	-	-
Parks and Recreation	421	425	441	440	484	497	511	805	811	785
Commerce and Community Development										
Administration	12	12	14	14	14	15	17	17	13	11
Planning and Economic Development Services	48	49	48	48	49	48	46	46	17	17
Business Development									22	21
Community and Home Improvement	22	22	22	22	22	22	22	23	23	23
Aviation and Transportation	-	-	-	-	-	-	-	-	0	30
Workforce Development	9	9	9	9	9	9	10	26	27	27
Department of Public Communications (4)	-	-	-	-	-	-	-	-	23	20
Totals	4,326	4,402	4,543	4,589	4,643	4,701	4,873	5,325	5,287	5,281

(1) Employee count reflects authorized, budgeted positions

(2) Transferred under Economic Development in 2021
(3) Transferred under Board of Commissioners in 2021

(4) Department of Public Communications created per M.R. #21323, effective 08/31/2021
 (5) Central Services - Deletion of department and transfer of divisions and positions, M.R. #22048, effective 02/26/22.

(6) Per FY 2023 County Executive Recommended Budget, division and postions are deleted.

#### Source:

Oakland County Human Resources Department

## Operating Indicators by Function/Program

#### Last Ten Fiscal Years September 30, 2023

	As of September 30,										
Function/ Program	2014	<u>2015</u>	<u>2016</u>	2017	<u>2018</u>	<u>2019</u>	2020	<u>2021</u>	<u>2022</u>	2023	
Law Enforcement											
Dispatched Calls	286,235	292,131	333,680	375,492	389,998	405,609	379,498	399,646	419,921	477,681	
Arrests	11,943	11,355	13,727	13,200	13,404	12,452	7,240	5,317	5,408	8,508	
Inmate bookings	19,317	18,789	18,236	18,124	17,351	16,554	9,554	9,859	10,865	12,285	
Judicial											
Circuit Court civil/ criminal cases disposed	11,742	10,981	11,132	10,889	11,319	12,495	9,518	10,614	11,021	11,907	
District Court cases filed	119,347	122,934	119,077	118,358	124,569	120,682	77,576	78,431	85,499	87,109	
Citizen Services											
Veteran benefits claims filed	5,461	5,697	5,544	5,114	4,645	4,435	3,222	2,146	2,590	3,067	
Deeds/ Mortgages	90,969	101,807	107,252	101,409	92,210	98,804	128,702	148,377	104,100	68,931	
Jobs retained and created	11,332	10,057	19,053	33,804	10,108	6,235	2,978	5,353	3,784	1,627	
Immunizations	54,600	59,156	51,086	45,951	55,105	43,350	25,014	183,634	77,392	35,953	
Community Development											
BFC/ EDC Loans	34	26	13	20	20	5	11	16	12	14	
Applications for home improvement	533	393	519	560	440	512	300	257	188	294	
Single family homes rehabilitated	198	206	183	207	244	272	172	155	120	130	
Parks and Recreation											
Participants- Parks/ County Market	1,147,845	913,524	999,654	1,285,490	1,317,042	1,119,711	989,184	1,221,037	1,187,863	1,269,923	
Participants- Golf Courses	104,492	164,067	160,895	147,388	140,452	147,047	116,552	167,983	151,270	172,243	
Participants- Recreation Facilities	485,981	492,530	456,053	500,395	577,786	606,342	197,858	287,430	448,788	447,512	
Participants- Banquet Facilities	87,436	89,888	75,449	71,488	67,515	60,671	27,820	15,613	23,214	22,607	
Airports											
Takeoffs and landings	111,672	126,070	125,132	131,294	130,762	140,028	123,332	126,240	142,535	144,222	
Public Works											
Water and sewer customers	79,312	78,432	119,630	120,989	118,415	122,747	124,040	124,625	125,269	126,052	
Water main breaks	123	156	133	114	165	148	129	160	161	145	
Water permits issued	921	884	734	849	596	278	214	387	309	324	

#### Source:

Oakland County Department of Management & Budget, Fiscal Services Division and other individual departments

## Capital Asset Statistics by Function/Program

#### Last Ten Fiscal Years September 30, 2023

									Ocptein	
					As of Septer	nber 30,				
Function/ program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Justice and Law Enforcement										
Correction facilities capacities	1,653	1,653	1,653	1,508	1,664	1,664	1,664	1,664	1,664	1,664
Substations	13	13	13	13	13	13	13	13	13	13
Parks and Recreation										
Number of county parks	13	13	13	13	13	13	14	14	14	14
Park acreage	6,756	6,756	6,743	6,743	6,743	6,747	6,849	6,851	6,979	7,011
Airport										
Number of runways	5	5	5	5	5	5	5	5	5	5
Number of T-Hangars	646	646	646	646	646	646	644	624	624	624
Facilities										
Buildings	40	40	40	40	41	41	41	37	37	37
County facilities square footage	1,890,262	1,888,888	1,891,804	1,885,019	1,922,091	1,922,091	1,922,091	1,849,991	1,849,991	1,849,991
Public Works	, , -	, ,	,,	,	,- ,	,- ,	,- ,	, ,	, ,	,,
Combined Sewer Overflow Retention										
Treatment Facilities	4	4	4	4	4	4	4	4	4	4
Water mains (miles)	516	440	442	363	365	313	313	317	316	316
Water storage capacity (millions of gallons)	15	15	15	18	17	15	15	15	15	15
Sewers (miles)	138	138	145	144	144	145	144	144	144	144
Permitted Sewer treatment capacity										
(millions of gallons)	15,580	15,580	15,567	15,567	15,567	15,567	15,577	15,577	15,572	15,572
	-,	-,	- ,	- ,	- ,	- ,	- ,	- ,	- ,	- ,

#### Sources:

Various County departments

	Facilities	Animal Control	CMHA Housing	Office Bldg.	City of Keego
	Infrastructure &	& Pet Adoption Project		Renovation	Harbor
	IT Projects	Center Debt	Refunding	Refunding	Refunding
Cash	\$ -	\$ 1,737,344	\$ (717)	\$ 222	\$ (65)
Lease receivable	-	-	420,000	-	710,000
Other assets	-	13,147	-	-	-
Deferred inflows - contracts	-	-	420,000	-	710,000
Other liabilities	-	-	-	-	-
Current year activity:					
Transfers in	2,207,620	-	-	1,271,750	-
Leases and other income	-	-	323,574	-	49,404
Issuance of refunding bonds, incl. premiums	-	-	-	-	-
Debt service:					
Principal	2,175,000	680,000	300,000	1,180,000	25,000
Interest	32,625	370,713	23,808	91,866	24,587
Fiscal charges	-	-	-	-	-
Contractual services	-	-	-	-	-
Transfers out	-	-	-	-	-
Principal and interest requirements:					
2023	-	1,031,906	330,400	1,276,125	53,138
2024	-	1,025,681	102,000	-	51,638
2025	-	1,028,856	-	-	50,137
2026	-	1,026,356	-	-	48,638
2027	-	1,028,181	-	-	56,887
Thereafter		8,260,203	-		632,131
	\$	\$ 13,401,183	\$ 432,400	\$ 1,276,125	\$ 892,569

(1) Excludes debt reported in Proprietary Funds

# Building Authority Data (Continued)

September 30, 2023

	WkRel-Jail Mgt	:	CMHA Bldg.	Office Bldg.	
	Video	City of Oak	Reno Refund	Reno Refund	
	Refunding	Park Refunding	Refunding	Refunding	Totals
Cash	\$ -	\$ 10	\$ (105)		\$ 1,736,689
Lease receivable	-	1,495,000	4,465,000	-	7,090,000
Other assets	-	-	-	-	13,147
Deferred inflows - contracts	-	1,495,000	4,465,000	-	7,090,000
Other liabilities	-	-	-	-	-
Current year activity:					-
Transfers in	-	-	485,219	-	3,964,589
Leases and other income	-	126,322	796,326	-	1,295,626
Issuance of refunding bonds, incl. premiums	-	-	-	-	-
Debt service:					-
Principal	-	70,000	560,000	475,000	5,465,000
Interest	-	56,483	237,333	10,219	847,634
Fiscal charges	-	-	-	-	-
Contractual services	-	-	-	-	-
Transfers out	-	-	-	-	-
Principal and interest requirements:					-
2023	-	127,775	803,375	-	3,622,719
2024	-	128,900	783,375	-	2,091,594
2025	-	129,775	811,625	-	2,020,393
2026	-	130,400	788,125	-	1,993,519
2027	-	130,775	812,875	-	2,028,718
Thereafter		1,194,050	1,240,750		11,327,134
	\$-	\$ 1,841,675	\$ 5,240,125	\$ -	\$ 23,084,077

(1) Excludes debt reported in Proprietary Funds

# MOVING FORWARD

# OAKLAND COUNTY, MICHIGAN • OAKGOV.COM

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